#### **AUDITING PROCEDURES REPORT**

Issued under P.A. 2 of 1968, as amended. Filing is mandatory.

Local Government Type		Local Government Name		County
[ ] City [ ] Township [ ] Village [ X ] Other		County of Jackson, Michigan		Jackson
Audit Date	Opinio	on Date	Date Accountant Report S	ubmitted to State:
December 31, 2005	May	11, 2006	June 28, 2006	

We have audited the financial statements of this local unit of government and rendered an opinion on financial statements prepared in accordance with the Statements of the Governmental Accounting Standards Board (GASB) and the *Uniform Reporting Format for Financial Statements for Counties and Local Units of Government in Michigan* by the Michigan Department of Treasury.

#### We affirm that:

- 1. We have complied with the Bulletin for the Audits of Local Units of Government in Michigan as revised.
- 2. We are certified public accountants registered to practice in Michigan.

We further affirm the following. "Yes" responses have been disclosed in the financial statements, including the notes, or in the report of comments and recommendations

You must check the applicable box for each item below.

[	] Yes	[X]	No	1.	Certain component units/funds/agencies of the local unit are excluded from the financial statements.
[ X	] Yes	[ ]	No	2.	There are accumulated deficits in one or more of this unit's unreserved fund balances/retained earnings (P.A. 275 of 1980).
[ X	] Yes	[ ]	No	3.	There are instances of non-compliance with the Uniform Accounting and Budgeting Act (P.A. 2 of 1968, as amended).
[	] Yes	[X]	No	4.	The local unit has violated the conditions of either an order issued under the Municipal Finance Act or its requirements, or an order issued under the Emergency Municipal Loan Act.
[	] Yes	[X]	No	5.	The local unit holds deposits/investments which do not comply with statutory requirements. (P.A. 20 of 1943, as amended [MCL 129.91], or P.A. 55 of 1982, as amended [MCL 38.1132]).
[	] Yes	[X]	No	6.	The local unit has been delinquent in distributing tax revenues that were collected for another taxing unit.
[	] Yes	[X]	No	7.	The local unit has violated the Constitutional requirement (Article 9, Section 24) to fund current year earned pension benefits (normal costs) in the current year. If the plan is more than 100% funded and the overfunding credits are more than the normal cost requirement, no contributions are due (paid during the year).
[	] Yes	[X]	No	8.	The local unit uses credit cards and has not adopted an applicable policy as required by P.A. 266 of 1995 (MCL 129.241).
[	] Yes	[X]	No	9.	The local unit has not adopted an investment policy as required by P.A. 196 of 1997 (MCL 129.95).

We have enclosed the following:	Enclosed	To Be Forwarded	Not Required
The letter of comments and recommendations.	X		
Reports on individual federal financial assistance programs (program audits).			Х
Single Audit Reports (ASLGU).	Х		

Certified Public Accountant (Firm Name)				
REHMANN ROBSON GERALD	D J. DESLOOVER, CPA			
Street Address		City	State	Zip
5800 GRATIOT, PO BOX 2025	0.	SAGINAW	MI	48605
Accountant Signature				
74	hmann Johan	•		

## **COUNTY OF JACKSON, MICHIGAN**



## **Comprehensive Annual Financial Report**

For the Fiscal Year Ended December 31, 2005

Prepared by:

Robert C. Elliott, County Administrator/Controller Gerard Cyrocki, CPA, Finance Officer

## INTRODUCTORY SECTION

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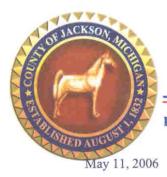
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\* \* \* \* \* \*



# Jackson County ADMINISTRATOR/CONTROLLER

Robert C. Elliott, Administrator/Controller

Randall W. Treacher, Deputy Administrator

#### To the Board of Commissioners and the Citizens of Jackson County:

Transmitted herein is Jackson County's Comprehensive Annual Financial Report of the fiscal year ended December 31, 2005. Jackson County's financial reporting requirements are mandated by Michigan Act 2 of the Public Acts of 1968, as amended. This Act requires that Jackson County issue an annual financial report, and that this report be audited by certified public accountants.

This report consists of management's representation concerning the finances of Jackson County. Consequently, management assumes full responsibility for the completeness and reliability of all the information presented in this report. To provide a reasonable basis for making these representations, management has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of Jackson County's financial statements in conformity with generally accepted accounting principles (GAAP). Because the cost of internal controls should not outweigh their benefits, our framework of internal controls has been designed to provide reasonable rather the absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

Jackson County's financial statements have been audited by Rehmann Robson, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of Jackson County for the fiscal year ended December 31, 2005 are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unqualified opinion that Jackson County's financial statements for the fiscal year ended December 31, 2005, are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

The County is required to undergo an annual single audit in conformity with the provisions of the Single Audit Act Amendments of 1996 and U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments and Non-Profit Organizations.

GAAP require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. Jackson County's MD&A can be found immediately following the report of the independent auditors.

#### PROFILE OF JACKSON COUNTY GOVERNMENT

Jackson County, 707 miles square and with a current population of approximately 158,000, is located in the south-central portion of Michigan's Lower Peninsula. The County was incorporated on August 1, 1832.

Jackson County is governed by a twelve-member Board of Commissioners. Each Commissioner is elected on a partisan basis for terms of two years from single-member districts. The board annually elects from its ranks a Chairperson and a Vice Chairperson by majority vote. The administration of the County, other than as delegated to elected officials, is guided by the County Administrator/Controller who is appointed by a majority vote of the Board of Commissioners and serves at its pleasure. Primary functions of the Board include determination of the type and level of County services, adoption of the County Budget, equalization of County property values, legislative oversight of County services and the appointment of various boards, commissions and County officials.

Judges of the 4<sup>th</sup> Judicial Circuit, Probate Court, and 12<sup>th</sup> District Court are elected at large for six-year terms. Operation of the court system is under the auspices of the Michigan Supreme Court and the respective presiding Judges, while the County government primarily provides financial support.

Administration of the county is divided by the Michigan Constitution among various statutory County officials, including the County Treasurer, County Clerk, Register of Deeds, Prosecuting Attorney, Drain Commissioner and Sheriff, who are elected at-large for four-year terms. The County Treasurer is the custodian of all funds, administers the collection of delinquent property taxes, and performs other duties concerned with interrelated fiscal affairs of County departments and agencies. The duties of the County Clerk include keeping and maintaining records of births, marriages and discharges of military personnel, and serving as Clerk of the Board of Commissioners. The duties of the Register of Deeds include the recording of deeds, mortgages, surveys, plats, notices of liens and bills of sales. The Prosecuting Attorney prosecutes violations of State criminal law within the County and may represent the County in appropriate Courts. The Drain Commissioner administers the location, construction and maintenance of drains in the County. The Sheriff's duties involve the charge and custody of the County Jail, the serving of processes and primary law enforcement response in areas of the County without local police functions.

In addition, the Board of Commissioners appoints several County officials, including the Administrator/Controller, Health Officer, Medial Examiner and Equalization Director. The Administrator/Controller's responsibilities include direction of central administrative functions of the County government and acting as a liaison on behalf of the Board of Commissioners between County offices, appointed officials and the general public. The Health Officer directs the operation of the County Health Department in accordance with Board of Commissioner's directions and as authorized by State Law. The Medical Examiner performs the statutory duties of Medical Examiner. The Equalization Director oversees the equalization process of the County as prescribed by law.

The Board of Commissioners also appoints various boards and commissions to oversee specific County services and to advise the Board on certain matters of interest. Appointments to boards overseeing specific County functions include the Department of Human Services Board, the Board of County Road Commissioners, the Parks Commission, the Airport Board, the Fair Board and the Economic Development Corporation Board among others.

The business of the County is carried out on a daily basis by some 600 employees located at several different locations throughout the County, providing a diverse array of services in the areas of human services, law enforcement, justice, administration, recreation, education, elections, and record keeping.

#### FACTORS AFFECTING FINANCIAL CONDITION

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which Jackson County operates.

#### Local Economy

Jackson County, located at the hub of Interstate 94 and U.S. 127 in Central Michigan's Lower Peninsula, enjoys a rich human and technical resource data base. The economic status of Jackson and the City of Jackson (County Seat) is heavily influenced by its geographic location and continues to diversify its economy in the areas of health care, manufacturing, service/professional, arts, and tourism related opportunities.

A significant factor contributing to the area's economic strength is the presence of the headquarters of Consumers Energy, one of the largest public utilities in the State of Michigan; the State Prison of Southern Michigan (SPSM), the State's largest correctional institution; and Foote Health System, the County's premier health care facility. These major employers provide a secure foundation for the area's economy.

The senior millage was passed in August of 2004. With collections of this voter approved a 0.25 mill property tax levy in 2005, senior services provided by the county Department on Aging were expanded at a cost of over \$600,000. The Friend of the Court relocated to the Northlawn building in the fall of 2005 for a moderate cost of just under \$250,000. This location was formerly occupied by the County Health

Department. This relocation will allow for the sale of the FOC's previous location, the Woolworth building. This potential sale coupled with the consummated sale of another former county owned facility during 2005 (Kresge building), will place two public ally owned properties onto the future tax revenue stream.

The tax base for Jackson County has grown steadily over the past several years. Property values for the County are estimated at \$11 billion based on the 2005 Equalization Report. The value of real property increased in 2005 by 6.24% despite a slow economy. The estimated "True Cash Value" translates into a State Equalized Value of \$5.5 billion, the total change in the Equalized Value was 5.77% for 2005 or \$301,813,311.

The local economy in Jackson County continued to have success throughout 2005 as the economy began its upswing. Over thirty firms increased their local investment by \$33,096,313. This investment resulted in the retention of 1,245 jobs and the creation of 224 additional jobs. Plans are underway to develop 1,000 acres of previously state owned prison property into a new industrial park. An Aviation Business Park located on surplus property at the Jackson County Airport is being planned and over \$34,000,000 will be invested in the Airport runway realignment project over the next several years.

#### Long-Term Financial Planning

Unreserved/undesignated fund balance in the general fund (13.2 percent of total general fund expenditures and transfers out) exceeds policy guidelines set by the Board of Commissioners for budgetary and planning purposes.

Projections over the next 5 years assume a reduction of 63 FTE's to offset historical State Revenue Sharing payments that were approximately \$3,000,000 annually. The reduced levels are anticipated to be achieved via attrition (retirements & terminations). As of December 31, 2005 the county experienced a net reduction of 29 FTE's. Additional cost savings measures that must be researched and acted upon include medical and pension costs through the identification of cost-containment strategies and negotiated labor contracts.

The Board of Commissioners adopted a 4-year conceptual financial plan in August of 2005 to provide a targeted \$6.0 million financial adjustment to meet major uncertainties in the local, regional, and State economic markets. This financial plan is funded upon sound management and budget policies for the stewardship of public funds. This concept is defined more narrowly with "budget issues" that the County Board has defined as integral in achieving this target. In addition to the staffing level mentioned above, some of the other issues include

- Compensation plan- a reevaluation of county-wide job classifications so as to maintain the same level of customer service and support. In essence do more with less by enhancing pay levels.
- Implementation of 5 year CIP (capital improvement plan) and CERP (capital
  equipment replacement plan) plans to effectively organize and schedule
  replacement and purchase of the county's fixed asset needs. The implementation
  of this kind of planning will allow more efficient allocation and spending of
  limited resources.
- Information Technologies (IT) Schedule-A comprehensive 3 year plan allows for maintaining state of the art technology that in turn equates to continued improvement of county operations and customer ease of services i.e. egovernment via the internet.
- Revenue Initiatives-although more limited in scope, the County Board has considered fee strategies, building space leasing, and a Park levy.

#### Cash Management

Jackson County has been consistently conservative in its cash management. It is the policy of the County Treasurer to invest first for safety of the principal and second to maximize the interest earnings. These investments are consistent with State statutes and guidelines adopted by the Board of Commissioners. Investments are generally limited to certificates of deposit, high interest savings accounts and, United States or federal agency obligations. Because only a small portion of the County's portfolio can be covered by the FDIC insurance, it is essential that the County Treasurer continually evaluate the quality of the instruments purchased and the financial stability of the banks and other financial institutions with which investments are placed. In addition, the pension and post employment benefits trust funds may also invest in common and preferred stocks, corporate bonds, and mutual funds in accordance with state statute.

#### Risk Management

The County is self-insured (up to certain limits) for employees medical expenses and workers' compensation. The County contracts with Blue Cross/Blue Shield and Citizens Management Inc. respectively, to administer these programs for its employees.

The County is covered for liability with traditional insurance through the Michigan Municipal Risk Management Authority (MMRMA). The coverage includes loss protection for general and automobile liability, motor vehicle physical damage, and property.

#### Pension and Other Post Employment Benefits

The County maintains two benefits plans that provide pension and post employment healthcare benefits to county retirees. These are a defined benefit pension plan and a retiree healthcare plan. The actuarial valuations applicable to the defined benefit pension plan continue to reflect positive funding ratios. Total assets in the postemployement retiree health care fund showed a substantial increase from prior year as advocated by Board of Commissioners as part of their ongoing effort to fund future retirees' health care costs.

#### AWARDS AND ACKNOWLEDGMENTS

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Jackson County for its comprehensive annual financial report (CAFR) for the year ended December 31, 2004. In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized comprehensive annual financial report. Such CAFR must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

The preparation of this report would not have been possible without the efficient and dedicated services of the entire staff of the County of Jackson. We would like to express our appreciation to all members of the departments who assisted and contributed to the preparation of this report. Credit also must be given to the Chairman of the Board and the County Commissioners for their unfailing support for maintaining the highest standards of professionalism in the management of the County of Jackson's finances.

Respectfully submitted,

Robert C. Elliott

County Administrator/Controller

## 2005 COUNTY OF JACKSON

#### **BOARD OF COMMISSIONERS**

Clifford Herl, Vice Chairman	<b>Board Member</b>
•	
David Lutciika	<b>Board Member</b>
Todd Brittain	<b>Board Member</b>
John Day	<b>Board Member</b>
Judy Reynolds	<b>Board Member</b>
James Videto	<b>Board Member</b>
James Shotwell, Jr. Chairman	<b>Board Member</b>
Gail Mahoney	<b>Board Member</b>
Phil Berkemeier	<b>Board Member</b>
Patricia Smith	<b>Board Member</b>
Greg Wilson	<b>Board Member</b>
<b>DeAnn Gumbert</b>	<b>Board Member</b>
	John Day Judy Reynolds James Videto James Shotwell, Jr. Chairman Gail Mahoney Phil Berkemeier Patricia Smith Greg Wilson

#### **ELECTED OFFICIALS**

#### **COUNTY CLERK**

Sandra Crowley

#### **DRAIN COMMISSIONER**

Geoffrey Snyder

#### **COUNTY TREASURER**

Janet Rochefort

#### **REGISTER OF DEEDS**

Mindy Reilly

#### **COUTY SURVEYOR**

Dean R. Gutekunst, R.I.S. Gutekunst Surveyors

#### **JUDICIARY**

## 4<sup>TH</sup> CIRCUIT /FAMILY COURT JUDGES

Charles Nelson/Chief Judge JudgeEdward Grant John McBain Chad Schmucker Susan Vandercook

## 12<sup>TH</sup> DISTRICT COURT JUDGES

Charles Falahee, Jr. Chief Judge Lysle Hall James Justin Darryl Mazur

## PROBATE COURT JUDGES

Susan Vandercook Chief (Also in Family Court)

**COUNTY SHERIFF** 

**PROSECUTOR** 

Dan Heyns

Hank Zavislak

### <u>ADMINISTRATION</u>

#### ADMINISTRATOR/ CONTROLLER

Robert Elliott

### **DEPUTY ADMINISTRATOR**

Randall W. Treacher

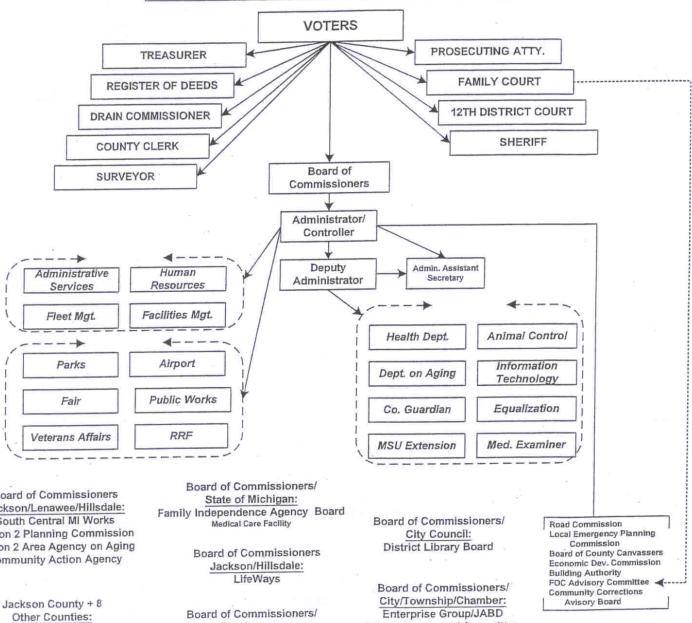
## HUMAN RESOURCES INTERIM DIRECTOR

Joni Johnson

#### **FINANCE OFFICER**

Gerard Cyrocki

## JACKSON COUN



**Board of Commissioners** Jackson/Lenawee/Hillsdale: South Central MI Works Region 2 Planning Commission Region 2 Area Agency on Aging Community Action Agency

> Mid-South Substance Abuse Commission

Employees: Jackson Co. Pension Board Intergovernmental Committee

## Certificate of Achievement for Excellence in Financial Reporting

Presented to

## County of Jackson, Michigan

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended
December 31, 2004

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.

UNITED STATES

UNITED STATES

UNITED STATES

AND

CAMADA

SE CAMADA

CAMADA

CAMADA

CAMADA

CONCASO

President

Care Eperge

**Executive Director** 

## FINANCIAL SECTION



#### INDEPENDENT AUDITORS' REPORT

May 11, 2006

Board of Commissioners County of Jackson, Michigan

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the *COUNTY OF JACKSON*, *MICHIGAN*, as of and for the year ended December 31, 2005, which collectively comprise the County's basic financial statements, as listed in the table of contents. These financial statements are the responsibility of the County's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Medical Care Facility Enterprise Fund, which is a major fund, and therefore, a separate opinion unit. Also, we did not audit the financial statements of the Road Commission and the Economic Development Corporation, which represents 54.4% and 1.1% of the assets and 57.5% and .2% of the program revenues, respectively, of the aggregate discretely presented component units. In addition, the Medical Care Facility represents 34.9% and 49.4% of the business-type activity assets and program revenues, respectively. Those financial statements were audited by other auditors whose reports have been furnished to us, and our opinion, in so far as it relates to the amounts included for the Medical Care Facility, the Road Commission and the Economic Development Corporation is based solely on the reports of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the reports of other auditors provide a reasonable basis for our opinions.

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Jackson, Michigan, as of December 31, 2005, and the respective changes in financial position and cash flows, where applicable, thereof and the respective budgetary comparisons for the General and Major Special Revenue Funds for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated May 11, 2006, on our consideration of the *County of Jackson, Michigan's* internal controls over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The Management's Discussion and Analysis and GASB Statement 25 supplementary information as listed in the table of contents, are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We and the other auditors have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Jackson County's basic financial statements. The introductory section, combining and individual fund financial statements and schedules, statistical section, and the schedule of expenditures of federal awards, as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining and individual fund financial statements and schedules, and the schedule of expenditures of federal awards have been subjected to the auditing procedures applied by us and the other auditors in the audit of the basic financial statements and, in our opinion, based on our audit and the reports of other auditors, are fairly presented in all material respects in relation to the basic financial statements taken as a whole. The introductory and statistical sections have not been subjected to the auditing procedures applied by us and the other auditors in the audit of the basic financial statements and, accordingly, we express no opinion on them.

Rehmann Lohson

## MANAGEMENT'S DISCUSSION and ANALYSIS

#### MANAGEMENT'S DISCUSSION and ANALYSIS

As management of the County of Jackson, we offer readers of Jackson County's financial statements this narrative overview and analysis of the financial activities of Jackson County for the fiscal year ended December 31, 2005. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found in the introductory section of this report.

#### I. FINANCIAL HIGHLIGHTS

- The assets of Jackson County exceeded its liabilities at the close of the most recent fiscal year by \$68.5 million (net assets). Of this amount, nearly \$43 million (unrestricted net assets) may be used to meet the County's ongoing obligations to citizens and creditors. Governmental activities contain \$26.6 million of the unrestricted net assets. The Delinquent Tax Revolving Fund contains most of the business-type unrestricted net assets.
- The County showed an increase in total net assets of \$5.1 million dollars.
- At the close of 2005, Jackson County's governmental funds (this includes the general fund, special revenue, debt service and capital projects funds) reported combined ending fund balances of \$27.2 million, an increase of \$4.3 million in comparison with the prior year. Most of this total is comprised of fund balances of funds created for a specific purpose. The general fund has an *unreserved/undesignated* fund balance of \$5.3 million.
- The general fund had a surplus of \$788,629 for 2005. At the end of the year, unreserved fund balance for the general fund was \$5.5 million or 13.2 percent of total general fund expenditures and transfers out. Approximately \$200,000 of this amount is designated for future expenditures.
- Jackson County's total Primary Government net bonded debt decreased by \$1.1 million.

#### II. OVERVIEW of the FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the County of Jackson's basic financial statements. The Jackson County basic financial statements contain three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements**. The government-wide financial statements are designed to provide readers with a broad overview of Jackson County's finances, in a manner similar to a private-sector business. These statements use the accrual basis of accounting to report transactions.

The *statement of net assets* presents information on all of Jackson County's assets and liabilities. The difference between assets and liabilities is reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of Jackson County is improving or deteriorating.

The *statement of activities* presents information showing how Jackson County's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g. uncollected taxes and earned but unused paid-time-off leave).

Both of the government-wide financial statements distinguish functions of Jackson County that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of Jackson County include legislative, judicial, elections, general government, public safety, health & welfare, recreation & cultural, community development, and others. The business-type activities of Jackson County include a Medical Care Facility that provides long-term skilled nursing care, the Delinquent Tax Revolving Fund, and the Resource Recovery Facility, which provides waste to energy production, and landfill monitoring.

The government-wide financial statements include not only Jackson County itself, but also 5 legally separate entities, the Road Commission, an Economic Development Corporation, the Drain Commission, the Board of Public Works, and the Brownfield Redevelopment Authority for which Jackson County is financially accountable. Financial information for these *component units* is reported separately from the financial information presented for the primary government itself. The Building Authority, although legally separate, functions for all practical purposes as a Department of the County, and therefore has been included as an integral part of the primary government.

The government-wide financial statements can be found on pages 13-15 of this report.

**Fund financial statements.** The fund financial statements provide detailed information about the most significant funds- not the County as a whole. Some funds are required to be established by State law and by bond covenants. However, the County establishes many other funds to help it control and manage money for particular purposes or to show that it is meeting legal responsibilities for using certain taxes, grants, and other money. The County's two primary kinds of funds-*governmental and proprietary*- use different accounting approaches.

Governmental Funds. Most of the County's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called the modified accrual basis of accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the County's general government operations and the basic services it provides.

Governmental fund information helps one determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs. Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions.

Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

Jackson County maintains 31 individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, the Health Department, the Revenue Sharing Reserve Funds, and the Child Care Fund, each of which are considered to be major funds. Data from the other 27 governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of *combining statements* elsewhere in this report. The basic governmental fund financial statements can be found on pages 16-31 of this report.

**Proprietary funds.** Jackson County maintains two different types of proprietary funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. Jackson County uses seven enterprise funds to account for its business-type activities. *Internal service funds* are an accounting device used to accumulate and allocate costs internally among Jackson County's various functions. Jackson County uses internal service funds to account for its self-funded managed care, workers' compensation insurances, land use planning, geographic information system and city/county telephone system. Because these services predominantly benefit governmental rather than business-type functions, they have been included within *governmental activities* in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Resource Recovery Facility, Medical Care Facility and the Delinquent Tax Revolving Fund, which are considered major funds of Jackson County. Data from the other four enterprise funds are combined into a single aggregated presentation. Detailed financial information for each of the nonmajor enterprise funds is provided in the form of *combining statements* elsewhere in this report. Conversely, all internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided in the form of *combining statements* elsewhere in this report.

The basic proprietary fund financial statements can be found on pages 32-36 of this report.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statement because the resources of those funds are *not* available to support Jackson County's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The County is responsible for ensuring that the assets reported in these funds are used for their intended purposes.

The basic fiduciary fund financial statements can be found on pages 37-38 of this report.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 42-79 of this report.

**Other Information.** In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information* concerning Jackson County's progress in funding its obligation to provide pension benefits to its employees

The combining statements referred to earlier in connection with nonmajor governmental funds, nonmajor enterprise funds and internal service funds are presented immediately following the required supplementary information on pensions. Combining and individual fund statements and schedules can be found on pages 82-152 of this report.

#### **County-wide Financial Analysis**

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. The following schedule is a summary presentation of Jackson County's assets, liabilities, and net assets at December 31, 2005. The schedule shows the County's assets exceeded liabilities by \$68.5 million.

#### Jackson County's Net Assets

	Governmen	tal activities	Business-type activities		Tota	Total	
	<u>2005</u>	<u>2004</u>	<u>2005</u>	<u>2004</u>	<u>2005</u>	2004	
	Ф.4.2. 2.2.2. 2.0. <del>7</del>	<b>\$44.206.250</b>	Ф <b>21</b> 202 <b>7</b> со	Φ <b>Ω1 Ω Ω Ω Ω Ω</b>	ФС4 C1C 05C	Φ <i>65, 650, 55</i> 0,	
Current and other assets	\$43,233,287	\$44,286,258	\$21,382,769	\$21,367,512	\$64,616,056	\$65,653,770	
Capital assets	28,704,438	29,102,113	35,507,343	36,477,629	64,211,781	65,579,742	
Total assets	71,937,725	73,388,371	56,890,112	57,845,141	128,827,837	131,233,512	
Long-term liabilities outstanding	13,832,721	14,308,959	25,522,329	27,319,498	41,320,050	41,628,457	
Other liabilities	13,968,315	19,202,998	6,931,108	6,935,508	18,934,423	26,138,506	
Total liabilities	27,801,036	33,511,957	32,453,437	34,255,006	60,254,473	67,766,963	
Net assets:							
Invested in capital assets, net of							
related debt	15,904,438	16,852,113	8,331,629	7,577,629	24,236,067	24,429,742	
Restricted	1,598,012	2,072,383	-	-	1,598,012	2,072,383	
Unrestricted	26,634,239	20,951,918	16,105,046	16,012,506	42,739,285	36,964,424	
Total net assets	\$44,136,689	\$39,876,414	\$24,436,675	\$23,590,135	\$68,573,364	\$63,466,549	

Jackson County has a net investment of \$24.2 million in capital assets. This represents 35 percent of total net assets. Our investment in capital assets (e.g., land, buildings, machinery, and equipment) is shown less any related debt used to acquire those assets that is still outstanding. Jackson County uses these capital assets to provide service to citizens; consequently, these assets are **not** available for future spending. Although Jackson County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of Jackson County's net assets \$1.6 million (2 percent) represents resources that are subject to external restrictions on how they may be used. Jackson County's *unrestricted net assets*, \$42.7 million are the largest portion (63 percent) of total net assets. These assets may be used to meet the County's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, Jackson County is able to report positive balances in all three net asset categories (invested in capital assets-net of related debt, restricted and unrestricted) both for the government as a whole, as well as for its separate governmental and business-type activities. The same situation held true for the prior year.

#### Jackson County's Changes in Net Assets

	Governmental activities		Business-ty	pe activities	Total		
	2005	2004	2005	2004	2005	2004	
Revenue:							
Program revenue:							
Charges for services	\$ 9,725,485	\$ 9,386,330	\$ 24,809,733	\$ 24,171,355	\$ 34,535,218	\$ 33,557,685	
Operating grants and contributions	19,999,106	17,821,584	1,132,540	449,893	21,131,646	18,271,477	
General revenues:							
Property taxes	28,674,384	26,781,837	-	-	28,674,384	26,781,837	
Other	2,280,865	3,752,261	-	-	2,280,865	3,752,261	
Total revenue	60,679,840	57,742,012	25,942,273	24,621,248	86,622,113	82,363,260	
Expenses							
Legislative	214,972	212,660	_	_	214,972	212,660	
Judicial	10,667,903	10,708,216	_	_	10,667,903	10,708,216	
Elections	77,070	168,469	_	_	77,070	168,469	
General government	11,032,854	10,107,058	_	_	11,032,854	10,107,058	
Public safety	15,373,560	14,785,492	_	_	15,373,560	14,785,492	
Health & Welfare	9,640,700	5,723,355	_	_	9,640,700	5,723,355	
Recreation and Culture	1,691,953	1,607,037	_	_	1,691,953	1,607,037	
Community Development	400,830	112,618	_	_	400,830	112,618	
Other Government Activities	8,397,185	11,113,978	-	-	8,397,185	11,113,976	
Debt service-interest	536,869	544,615	-	-	536,869	544,616	
Delinquent tax revolving	-	-	465,438	584,691	465,438	584,691	
Foreclosure tax	-	-	107,519	80,434	107,519	80,434	
Medical Care Facility	-	-	12,982,116	12,478,689	12,982,116	12,478,688	
Fair	_	_	1,374,525	1,582,177	1,374,525	1,582,177	
Resource Recovery	_	-	8,094,120	7,422,625	8,094,120	7,422,625	
Soil erosion	-	-	83,665	35,528	83,665	35,528	
Public works	-	-	394,249	98,706	394,249	98,706	
Total expenses	58,033,896	55,083,498	23,501,632	22,282,850	81,535,528	77,366,346	
Increase (decrease) in net assets before transfers	2,645,944	2,658,514	2,440,641	2,338,398	5,086,585	4,996,914	
Transfers	1,614,331	2,873,036	(1,594,101)	(2,924,513)	20,230	(51,477)	
Increase (decrease) in net assets	4,260,275	5,531,550	846,540	(586,115)	5,106,815	4,945,437	
Net assets - beginning of year	39,876,414	34,344,864	23,590,135	24,176,250	63,466,549	58,521,114	
Adjustments	`		-	-	-	-	
Net assets - end of year	\$ 44,136,689	\$ 39,876,414	\$ 24,436,675	\$ 23,590,135	\$ 68,573,364	\$ 63,466,551	

**Governmental activities** increased Jackson County's net assets by approximately \$4.3 million. Key elements of the changes are as follows:

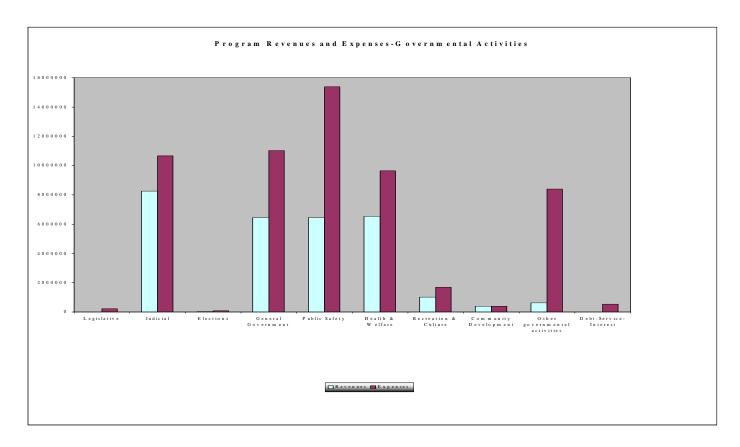
• Operating grants and contributions showed an increase of \$2,177,522 primarily due to a homeland security grant in the amount of just over \$1 million.

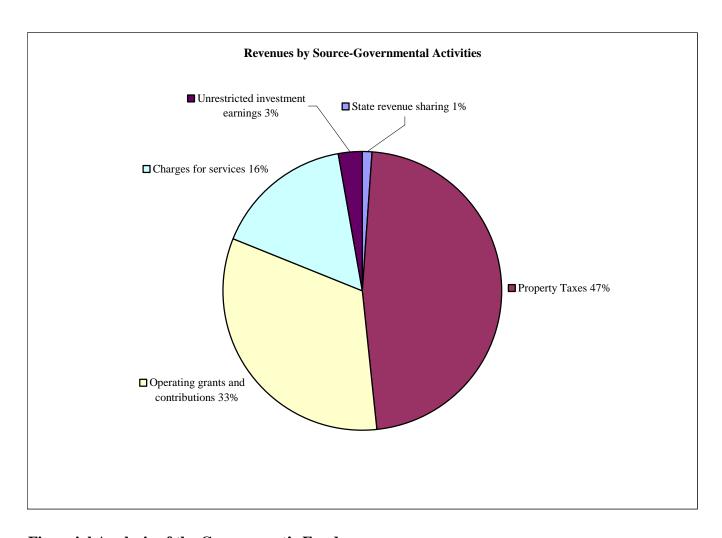
- Property taxes increased by approximately \$2 million during the year. Approximately \$900,000 was attributed to the "Senior" millage collections in 2005. The balance of the increase is the product of increased taxable values and residential growth.
- Other revenue is down because of Revenue Sharing having been postponed as a result of the Public Act 357 of 2004. State shared revenue decreased \$1,620,346 from the previous year.
- Net transfers-in from the "business" activities decreased by \$1,258,705. This decrease is primarily attributed to the near completion of the Human Services Building for which most of the cost was funded by the delinquent tax fund in the prior fiscal year.

**Business-type activities** of Jackson County increased the net assets by \$0.8 million. Key elements of the current year increase are as follows:

- The Resource Recovery had a net increase in charges for services of approximately \$401,000 which was comprised mostly of a gain in steam & electric sales of \$600,000 and a decrease in tipping fees of \$97,000. Additionally, an increase in building and equipment maintenance costs of \$574,000 accounted for most of the increase in operating costs from the prior year which was \$667,232.
- The Delinquent Tax Fund had in increase of service revenue of \$359,934 and a decrease in operating expense from the prior year of \$119,253. Additionally, the sale of the Kresge Building in the amount of \$358,481 was recorded in this fund.
- The Medical Care Facility had a slight decrease in service revenue and a corresponding rise in expenses of over \$500,000.

**Transfers-** net transfers of \$1.6 million from business-type activities to governmental activities were almost entirely generated from the Delinquent Tax Revolving fund.





#### Financial Analysis of the Government's Funds

As noted earlier Jackson County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of Jackson County's governmental funds is to provide information on near-term inflows, and balances of spendable resources. Such information is useful in assessing Jackson County's financing requirements. In particular, *unreserved fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the fiscal year, Jackson County's governmental funds reported combined ending fund balances of \$27.2 million, an increase of \$4.3 million in comparison with the prior year. Most of this total amount (more than \$26.2 million) constitutes *unreserved fund balance*, which is available for spending for specific purposes and government discretion. The remainder of fund balance is *reserved* to indicate that is not available for new spending because it has already been committed 1) for prepaid items & inventory (\$168,499), and 2) loaned to other funds or component units (\$827,500).

The general fund is the chief operating fund of Jackson County. At the end of the fiscal year, the unreserved fund balance of the general fund was \$5.3 million, while total fund balance approached \$6.3 million. As a measure of the general fund's liquidity, it may be useful to compare both unreserved fund balance and total fund balance to total fund expenditures. Unreserved fund balance represents 13.2 percent of total general fund expenditures and transfers, while total fund balance represents 15.3 percent of that same amount.

The fund balance of Jackson County's general fund increased by \$788,629 during the fiscal year. This is primarily attributed to increases in growth in property taxes and transfers in from other funds and offsetting decreases in other revenues, namely interest, fines and forfeits, charges for services, and revenue sharing. A transfer in from the Senior millage fund of \$608,974 was used to balance the increased level of services provided by the department on aging.

The health department's fund balance decrease of \$260,483 was attributed to a transfer to the delinquent tax fund for their pro rata share (final payment) of the Human Services Building renovation in the amount of \$128,040. Additionally, a deferred rent charge associated with the Northlawn building was written off. The amount of the write-off was \$217,598.

The revenue sharing reserve fund had a total fund balance \$7,983,992. This fund is mandated by the State of Michigan and accounts for accelerated property tax collections to serve as a substitute for state revenue sharing payments. Three annual payments, each equal to 1/3 of the annual property tax levy (2004) has and will be transferred in accordance with state statue. Beginning in late 2004 and continuing until the fund balance is exhausted, the County will be able to draw monies from this fund equal to fiscal 2004 state revenue sharing payments adjusted for inflation. The amount of the transfer for 2005 was \$3,000,000.

The child care fund is a cost sharing arrangement with the State of Michigan that generally reimburses the county for 50% of all approved expenditures. Some costs are fully reimbursable and some are not reimbursable. The Child Care Fund improved its financial position by \$246,990 during 2005. The total fund balance at the end of the year is \$433,256.

**Proprietary funds.** Jackson County's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net assets (deficit) of the delinquent tax, resource recovery, and medical care facility funds were, \$14,617,148, (\$805,096), and \$1,768,664 respectively. The delinquent tax fund and resource recovery facility fund had increases in net assets of \$172,865 and \$1,040,393 respectively. The medical care facility had a decrease in net assets of \$389,794 for 2005. Other factors concerning the delinquent tax, resource recovery, and medical care facility funds have already been discussed in the discussion of the County's business-type activities.

Internal service funds ended the year with net assets of \$1,816,035, a decrease of \$274,481 from the prior year.

#### **General Fund Budgetary Highlights**

General Fund revenue was increased by \$ 954,506 from the original budget to the final budget. This was primarily attributable to an increase in property tax revenue of \$ 450,000 as a result of the 1/3 accelerated tax collection (reserve fund) statute, a decrease in 12 th district court ordinance and fine revenue in the amount of \$514,911, and an increase in of \$400,000 administrative reimbursement from child care fund for indirect costs chargeback.

An increase in original budgeted expenses versus final budgeted expenses amounted to \$1,348,342. A key reason for this change was initiated by an increase in the level of services provided by the Department on Aging as a result of the senior millage passed in late 2004. The increase in department on aging expenditures amounted to \$700,464. Additionally, retiree benefits, termination costs, unemployment, and insurance and bonds, were increased \$176,000, \$150,000, \$50,000, and \$65,000 respectively.

Transfers in were increased by \$608,974; this increase from the original budget was the exact amount transferred in from the senior millage fund.

Overall during the year, actual general fund revenues, including other financing sources, were slightly less than final budget. Actual general fund expenditures, including other financing uses were substantially less than the final budget. Actual revenues were higher than actual expenditures. This resulted in an increase in the actual fund balance of \$788,629 which was more than the final amended budget deficit of (\$785,924).

#### **Capital Assets and Debt Administration**

**Capital assets.** Jackson County's investment in capital assets for its governmental and business-type activities as of December 31, 2005, amounts to \$64.2 million (net of accumulated depreciation). This investment in capital assets includes land, construction in progress, buildings, vehicles and equipment.

Major capital asset events during the fiscal year included the following:

- Sale of the Kresge building and Cortland Street parking lot.
- Completion of the old jail remodeling
- Decrease in county vehicles

	Governmental activities		Business-type activities		Total	
	2005	2004	2005	2004	2005	2004
Land	\$1,158,398	\$1,470,208	\$278,832	\$278,832	\$1,437,230	\$1,749,040
Construction in progress	847,807	2,031,876	-	-	847,807	2,031,876
Buildings	24,030,157	22,716,908	27,412,362	28,042,069	51,442,519	50,758,977
Equipment and vehicles	<u>2,668,076</u>	<u>2,883,121</u>	7,816,149	<u>8,156,728</u>	10,484,225	11,039,849
	<u>\$28,704,438</u>	<u>\$29,102,113</u>	<u>\$35,507,343</u>	<u>\$36,477,629</u>	<u>\$64,211,781</u>	<u>\$65,579,742</u>

Additional information on the Jackson County's capital assets can be found in note III -C of this report.

**Long-term debt.** At the end of the 2005 fiscal year, Jackson County had net outstanding debt of \$40.9 million. This entire amount comprises debt backed by the full faith and credit of Jackson County and payable from the primary government's net assets.

Jackson County's gross outstanding debt increased by \$6.4 million during the fiscal year. The key factors in this increase were Water & Sewer projects of the Board of Public Works.

Jackson County maintains an "A1" rating by Moody's and an "A+" rating by Standard &Poor's for our general obligation debt. State statutes limit the amount of general obligation debt a governmental entity may issue to 10 percent of its total assessed valuation (i.e., State Equalized Value). The current debt limitation for Jackson County is \$420.9 million, which is significantly in excess of Jackson County's outstanding general obligation debt.

Additional information on the Jackson County's long-term debt can be found in note III-G of this report.

#### **JACKSON COUNTY'S Outstanding Debt**

	2005			2004				
	Gross	Paid by	Net	Gross	Paid by	Net		
	Debt	Benefited	Amount	Debt	Benefited	Amount		
	Outstanding	Entity	Outstanding	Outstanding	Entity	Outstanding		
Building Authority	\$28,525,000	-	\$28,525,000	\$28,025,000	-	\$28,025,000		
Water & Sewer	42,745,000	42,745,000	-	35,275,000	35,275,000	-		
Solid Waste General Obligation	7,350,000	-	7,350,000	8,485,000	-	8,485,000		
Solid Waste Revenue	5,035,000	-	5,035,000	5,465,000	-	5,465,000		
Compensated Absences	1,492,721		1,492,721	2,209,890	_	2,209,890		
	\$85,147,721	\$42,745,000	\$42,402,721	\$79,459,890	\$35,275,000	\$44,184,890		

#### **Economic Factors and Next Year's Budgets**

The following factors were considered in preparing the County's annual budget for the 2006 fiscal year:

- The County's commitment for a 2% annual increase in salaries and the ongoing increases in fringe benefit rates attributable to rising personnel costs.
- The economic downturns from previous years and slow recovery of the stock market have affected fiscal operations. Stock market declines have increased the County's funding obligation for its defined benefit pension plan. This increased obligation will continue into the near future.
- Unemployment in Jackson County at the end of 2005 stood at 6.52%, which was down from 2004 at 7.31%. This rate continued to be above the State and national averages.
- The State of Michigan has been dealing with projected budgetary shortfalls for the past three years and is projected to continue into the future, at least until 2008. The State has passed legislation that provides a funding mechanism to serve as a substitute for state revenue sharing payments. Annually, the County may make use of amounts equal to 2003/04 state revenue sharing payments adjusted for inflation. For Jackson County, this mechanism will last until FY2009. During the next three years, the County intends to implement budgets in anticipation of the elimination of revenue sharing.
- The County has committed to maintaining a general fund balance that is at least 8-12% of operating expenditures. The Administrator/Controller has suggested a general fund balance of 25% of operating expenditures.

#### **Requests for Information**

The financial report is designed to provide a general overview of the Jackson County's finances for all those with an interest in the government's finances. Questions concerning any information provided in this report or requests for additional financial information should be addressed to the office of the County Administrator/Controller, 120 West Michigan Avenue, Jackson, MI 49201.

## BASIC FINANCIAL STATEMENTS

## GOVERNMENT-WIDE FINANCIAL STATEMENTS

### **COUNTY OF JACKSON, MICHIGAN**

## Statement of Net Assets DECEMBER 31, 2005

	Primary Government							
	Governmental		Business-type Activities			(	Component	
		Activities			Total		Units	
Assets								
Cash and cash equivalents	\$	23,020,070	\$ 10,348,371	\$	33,368,441	\$	14,282,215	
Receivables, net		19,882,822	8,628,024		28,510,846		46,583,490	
Internal balances		(179,884)	179,884		-		-	
Prepaid items and other assets		510,279	2,226,490		2,736,769		3,051,807	
Capital assets not being depreciated		2,006,205	278,832		2,285,037		16,181,262	
Capital assets being depreciated, net		26,698,233	35,228,511		61,926,744		56,000,970	
Total assets		71,937,725	56,890,112		128,827,837		136,099,744	
Liabilities								
Accounts payable and accrued expenses		3,022,534	4,405,093		7,427,627		2,015,822	
Unearned revenue		10,485,781	561,015		11,046,796		115,041	
Long-term liabilities:								
Due within one year		460,000	1,965,000		2,425,000		2,265,000	
Due in more than one year		13,832,721	25,522,329		39,355,050		40,765,511	
Total liabilities		27,801,036	32,453,437		60,254,473		45,161,374	
Net assets								
Invested in capital assets, net of related debt		15,904,438	8,331,629		24,236,067		72,182,232	
Restricted for:								
Debt service		297,507	-		297,507		-	
Capital projects		1,171,957	-		1,171,957		-	
Endowments - nonexpendable		128,548	-		128,548		-	
Unrestricted		26,634,239	16,105,046		42,739,285		18,756,138	
Total net assets	\$	44,136,689	\$ 24,436,675	\$	68,573,364	\$	90,938,370	

The accompanying notes are an integral part of these financial statements.

# COUNTY OF JACKSON, MICHIGAN Statement of Activities FOR THE YEAR ENDED DECEMBER 31, 2005

		]			
			Operating	Capital	
		Charges	<b>Grants and</b>	<b>Grants and</b>	Net (Expense)
Functions/Programs	Expenses	for Services	Contributions	Contributions	Revenue
Primary government					
Governmental activities:					
Legislative	\$ 214,972	\$ -	\$ -	\$ -	\$ (214,972)
Judicial	10,667,903	3,603,480	4,644,666	-	(2,419,757)
Elections	77,070	-	28,571	-	(48,499)
General government	11,032,854	2,439,066	4,006,998	-	(4,586,790)
Public safety	15,373,560	1,226,579	5,210,122	-	(8,936,859)
Health and welfare	9,640,700	1,014,150	5,523,951	-	(3,102,599)
Recreation and cultural	1,691,953	912,318	98,627	-	(681,008)
Community development	400,830	-	400,830	-	-
Other governmental activities	8,397,185	529,892	85,341	_	(7,781,952)
Interest on long-term debt	536,869	-	-	-	(536,869)
Total governmental activities	58,033,896	9,725,485	19,999,106		(28,309,305)
				_	
Business-type activities:					
Delinquent tax collections/forfeitures	465,438	1,629,077	584,552	_	1,748,191
Foreclosure tax	107,519	201,356	, -	-	93,837
Medical Care Facility	12,982,116	12,474,369	117,953	-	(389,794)
Fair	1,374,525	1,174,506	102,578	-	(97,441)
Resource recovery	8,094,120	9,065,673	68,840	-	1,040,393
Soil erosion	83,665	70,004	2,758	-	(10,903)
Public works projects	394,249	194,748	255,859	_	56,358
Total business-type activities	23,501,632	24,809,733	1,132,540	-	2,440,641
3,1		, ,	, - ,		
Total primary government	\$ 81,535,528	\$ 34,535,218	\$ 21,131,646	\$ -	(25,868,664)
Component units					
County roads	\$ 16,440,099	\$ 2,468,918	\$ 14,734,221	\$ -	\$ 763,040
Economic development	78,141	3,495	40,243	_	(34,403)
County drains	7,603,102	-		3,151,975	(4,451,127)
Brownfield redevelopment	49,508	_	246,596	-	197,088
County board of public works	3,652,118	_	- 10,570	9,253,022	5,600,904
a serial party of Lague works					
Total component units	\$ 27,822,968	\$ 2,472,413	\$ 15,021,060	\$ 12,404,997	\$ 2,075,502

continued...

# COUNTY OF JACKSON, MICHIGAN Statement of Activities (Concluded) FOR THE YEAR ENDED DECEMBER 31, 2005

	Primary Government						
	Governmental			usiness-type		Component	
Functions/Programs		Activities	Activities		Total	Units	
Changes in net assets							
Net (expense) revenue	\$	(28,309,305)	\$	2,440,641	\$ (25,868,664)	\$ 2,075,502	
General revenues:							
Property taxes		28,674,384		-	28,674,384	-	
State shared revenue -unrestricted		612,647		-	612,647	-	
Unrestricted investment earnings		1,668,218		-	1,668,218	467,764	
Transfers - internal activities		1,614,331		(1,594,101)	20,230		
Total general revenues							
and transfers		32,569,580		(1,594,101)	30,975,479	467,764	
Change in net assets		4,260,275		846,540	5,106,815	2,543,266	
Net assets, beginning of year		39,876,414		23,590,135	63,466,549	88,395,104	
Net assets, end of year		44,136,689	\$	24,436,675	\$ 68,573,364	\$ 90,938,370	

The accompanying notes are an integral part of these financial statements.

## FUND FINANCIAL STATEMENTS

## COUNTY OF JACKSON, MICHIGAN

### BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2005

		Health	Chi	ld	Other Governmental		
<u>ASSETS</u>	General	Department	Reserve	Care		Funds	Total
ASSETS							
Pooled cash and cash equivalents	\$ 4,926,108	\$ 2,050,157	\$ 1,930,465	\$ 33	5,695	\$ 11,075,366	\$20,317,791
Cash and cash equivalents	14,943	1,750	-		900	240,299	257,892
Receivables:							
Accounts	548,864	215,372	-	1	2,000	25,987	802,223
Taxes	12,899,597	-	-		-	3,333,218	16,232,815
Accrued interest	580,023	-	-		-	-	580,023
Due from other funds	-	-	6,053,527		-	-	6,053,527
Due from other governmental units	415,146	-	-	18	5,259	1,324,963	1,925,368
Advances to component units	327,500	-	-		-	-	327,500
Advances to other funds	500,000	-	-		-	-	500,000
Inventory	-	-	-		-	108,012	108,012
Prepaid items	60,487						60,487
TOTAL ASSETS	\$20,272,668	\$ 2,267,279	\$ 7,983,992	\$ 53	3,854	\$ 16,107,845	\$47,165,638

The accompanying notes are an integral part of these financial statements.

## COUNTY OF JACKSON, MICHIGAN

### BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2005

<u>LIABILITIES</u> AND FUND BALANCES	General	Health Department	Revenue Sharing Reserve	Child Care	Other Governmental Funds	Total
LIABILITIES						
Accounts payable	\$ 576,075	\$ 63,436	\$ -	\$ 63,609	\$ 564,529	\$ 1,267,649
Accrued payroll	303,489	92,841	-	35,646	87,352	519,328
Accrued interest payable	-	-	-	-	6,786	6,786
Due to other governmental units	-	-	-	-	118,492	118,492
Due to other funds	6,053,527	128,040	-	-	-	6,181,567
Advances from other funds	-	-	-	-	500,000	500,000
Deferred revenue	6,981,153	4,400		1,343	4,298,885	11,285,781
Total liabilities	13,914,244	288,717		100,598	5,576,044	19,879,603
FUND BALANCES Reserved						
Inventory and						
prepaid items	60,487	-	-	-	108,012	168,499
Advances	827,500	-	-	-	-	827,500
Unreserved:						
Designated for future						
expenditures	200,000	263,289	-	-	-	463,289
Undesignated	5,270,437	1,715,273	7,983,992	433,256		15,402,958
Undesignated, reported in nor	ımajor:					
Special revenue funds	-	-	-	-	8,825,777	8,825,777
Debt service funds	-	-	-	-	297,507	297,507
Capital projects funds	-	-	-	-	1,171,957	1,171,957
Permanent funds					128,548	128,548
Total fund balances	6,358,424	1,978,562	7,983,992	433,256	10,531,801	27,286,035
TOTAL LIABILITIES AND						
FUND BALANCES	\$20,272,668	\$ 2,267,279	\$ 7,983,992	\$ 533,854	\$ 16,107,845	\$47,165,638

The accompanying notes are an integral part of these financial statements.

#### Reconciliation of Fund Balances on the Balance Sheet for Governmental Funds to Net Assets of Governmental Activities on the Statement of Net Assets DECEMBER 31, 2005

Fund balances - total governmental funds	\$27,286,035
Amounts reported for <i>governmental activities</i> in the statement of net assets are different because:	
Capital assets used in governmental activities are not financial resources, and therefore not reported in the funds.	
Add: capital assets	47,331,477
Subtract: accumulated depreciation	(18,627,039)
Other long-term assets are not available to pay for current-period expenditures and therefore not included in the funds.	
Add: long term receivable included in deferred revenues	800,000
Internal service funds are used by management to charge the costs of certain activities, such as insurance and other centralized costs, to individual funds. The assets and liabilities of certain internal service funds are included in governmental activities in the statement of net assets.	
Add: net assets of governmental activities accounted for in internal service funds	1,816,035
Certain liabilities, such as bonds payable, are not due and payable in the current period, and therefore are not reported in the funds.	
Subtract: bonds payable	(12,800,000)
Subtract: compensated absences	(1,492,721)
Subtract: accrued interest on long-term liabilities	(177,098)

The accompanying notes are an integral part of these financial statements.

Net assets of governmental activities

\$44,136,689

#### Statement of Revenue, Expenditures and Changes in Fund Balances Governmental Funds

#### FOR THE YEAR ENDED DECEMBER 31, 2005

			Revenue	CT- 13-1	Other	
	C 1	Health	Sharing	Child	Governmental	TD 4.1
REVENUE	General	Department	Reserve	Care	Funds	Total
Taxes	\$ 19,398,287	\$ -	\$ 6,053,527	\$ -	\$ 3,222,570	\$ 28,674,384
Licenses and permits	140,166	415,140	\$ 0,033,327	Ф -	13,099	568,405
Intergovernmental	6,181,855	2,005,164	_	2,269,027	6,135,412	16,591,458
Charges for services	6,573,634	506,011	_	43,707	1,524,342	8,647,694
Fines and forfeits	906,658	500,011	_	-3,707	271,369	1,178,027
Interest and rents	1,470,154	_	51,888	_	488,846	2,010,888
Donations	-	_	-	_	86,665	86,665
Other revenue	1,382,861	262,862		128,131	1,073,485	2,847,339
Total revenue	36,053,615	3,189,177	6,105,415	2,440,865	12,815,788	60,604,860
EXPENDITURES						
Current:						
Legislative	214,972	-	-	-	-	214,972
Judicial	5,820,832	-	_	1,651,350	3,166,439	10,638,621
Elections	101,107	-	_	-	-	101,107
General government	9,811,231	-	_	-	-	9,811,231
Public safety	11,869,900	-	_	2,719,332	101,710	14,690,942
Health and welfare	2,868,936	4,016,684	-	1,549,723	1,183,324	9,618,667
Recreation and cultural	-	-	-	-	1,661,674	1,661,674
Community development					400,830	400,830
Other functions	5,326,414	-	-	-	2,296,196	7,622,610
Debt service:						
Principal	-	-	-	-	275,000	275,000
Interest	-	-	-	-	539,369	539,369
Capital outlay		63,459			2,425,026	2,488,485
Total expenditures	36,013,392	4,080,143		5,920,405	12,049,568	58,063,508
Revenue over (under) expenditures	40,223	(890,966)	6,105,415	(3,479,540)	766,220	2,541,352
OTHER FINANCING SOURCES (USES)						
Transfers in	6,226,447	758,523	_	3,726,530	3,296,813	14,008,313
Transfers (out)	(5,478,041)	(128,040)	(3,000,000)		(3,611,110)	(12,217,191)
Total other financing sources (uses)	748,406	630,483	(3,000,000)	3,726,530	(314,297)	1,791,122
Net change in fund balances	788,629	(260,483)	3,105,415	246,990	451,923	4,332,474
FUND BALANCES, Beginning of year	5,569,795	2,239,045	4,878,577	186,266	10,079,878	22,953,561
FUND BALANCES, End of year	\$ 6,358,424	\$ 1,978,562	\$ 7,983,992	\$ 433,256	\$ 10,531,801	\$ 27,286,035

#### Reconciliation of the Statement of Revenue, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities FOR THE YEAR ENDED DECEMBER 31, 2005

Net change in fund balances - total governmental funds	\$ 4,332,474
Amounts reported for <i>governmental activities</i> in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as	
Add: capital outlay	2,508,868
Subtract: depreciation expense	(2,278,165)
Subtract: capital asset retirements	(417,159)
Subtract. Capital asset fethements	(417,137)
Add net effect of principal recognized as revenue at the fund level for long-term receivable	
collection	(25,000)
Bond proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net assets. Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the	
Add: principal payments on long-term liabilities	275,000
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.	
Add: prior year accrued interest on bonds	179,598
Subtract: current year accrued interest on bonds	(177,098)
Add: decrease in the accrual of compensated absences	136,238
Internal service funds are used by management to charge the costs of certain activities, such as insurance and other centralized costs, to individual funds. The net revenue (expense) of internal service funds is reported with governmental activities.	
Add: interest revenue from governmental internal service funds	74,980
Subtract: net operating loss from governmental activities accounted for in internal service funds	(172,670)
Subtract: internal activities (transfers) accounted for in internal service funds	(176,791)
	(=: 0,,,,,,,,)
Change in net assets of governmental activities	\$ 4,260,275

# COUNTY OF JACKSON, MICHIGAN GENERAL FUND STATEMENT OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCE AMENDED BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2005

	Original	Amended		Variance - Positive
	Budget	Budget	Actual	(Negative)
REVENUE				
Taxes	\$ 18,698,582	\$ 19,168,582	\$ 19,398,287	\$ 229,705
Licenses and permits	110,500	123,500	140,166	16,666
Intergovernmental	5,870,408	6,169,301	6,181,855	12,554
Charges for services	6,768,908	6,551,312	6,573,634	22,322
Fines and forfeits	1,122,850	935,579	906,658	(28,921)
Interest and rentals	1,472,268	1,473,188	1,470,154	(3,034)
Other revenue	857,436	1,433,996	1,382,861	(51,135)
Total revenue	34,900,952	35,855,458	36,053,615	198,157
EXPENDITURES				
Current:				
Legislative	217,301	217,301	214,972	2,329
Judicial	5,955,493	5,943,934	5,820,832	123,102
Elections	69,974	105,501	101,107	4,394
General government	10,608,818	10,469,095	9,811,231	657,864
Public safety	12,148,543	12,177,777	11,869,900	307,877
Health and welfare	2,215,894	2,958,358	2,868,936	89,422
Other functions	5,077,576	5,769,975	5,326,414	443,561
Total expenditures	36,293,599	37,641,941	36,013,392	1,628,549
Revenue over (under) expenditures	(1,392,647)	(1,786,483)	40,223	1,826,706
OTHER FINANCING SOURCES (USES):				
Transfers in	5,841,435	6,450,409	6,226,447	(223,962)
Transfers (out)	(5,234,762)	(5,449,850)	(5,478,041)	(28,191)
Total other financing (uses)	606,673	1,000,559	748,406	(252,153)
Net change in fund balances	(785,974)	(785,924)	788,629	1,574,553
FUND BALANCE, Beginning of year	5,569,795	5,569,795	5,569,795	
FUND BALANCE, End of year	\$ 4,783,821	\$ 4,783,871	\$ 6,358,424	\$ 1,574,553

#### COUNTY OF JACKSON, MICHIGAN GENERAL FUND

#### STATEMENT OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCE AMENDED BUDGET AND ACTUAL (Continued) FOR THE YEAR ENDED DECEMBER 31, 2005

	Original	Amended		Variance - Positive
	Budget	Budget	Actual	(Negative)
REVENUE				
Taxes:				
Current real property taxes	\$ 18,198,582	\$ 18,648,582	\$ 18,881,989	\$ 233,407
Delinquent Personal Property Taxes	150,000	150,000	124,357	(25,643)
Industrial/Commercial Facilities Tax	270,000	290,000	314,409	24,409
Trailer tax	20,000	20,000	23,424	3,424
Payment in lieu of taxes	60,000	60,000	54,108	(5,892)
Total Taxes	18,698,582	19,168,582	19,398,287	229,705
Licenses and Permits:				
Dog licenses	91,000	94,000	103,518	9,518
Marriage Licenses	6,500	6,500	5,775	(725)
Gun Permits	13,000	23,000	30,873	7,873
Total Licenses and Permits	110,500	123,500	140,166	16,666
Intergovernmental:				
Cigarette Tax	25,938	25,938	29,126	3,188
Liquor Tax	554,330	554,330	574,264	19,934
Liquor License	10,000	10,000	9,257	(743)
State court funding distribution	1,085,300	1,085,300	1,182,897	97,597
Child abuse and neglect	22,000	22,000	29,757	7,757
Crime Victim's Rights	100,500	101,500	101,652	152
Remonumentation	95,000	203,609	167,828	(35,781)
Judges Supplement	590,027	635,111	638,518	3,407
Road Patrol	267,078	267,078	260,333	(6,745)
Marine Safety	53,146	53,146	47,083	(6,063)
Community Corrections Board	519,688	519,688	402,053	(117,635)
Senior Citizens Programs	260,153	279,853	291,873	12,020
Senior Citizens - Home Delivered Meals	377,970	377,970	362,465	(15,505)
Senior Citizens - Congregate Meals	185,667	185,667	162,838	(22,829)
Medicaid Waiver	177,400	249,400	263,040	13,640
Circuit Court Reimbursement	18,000	18,000	5,653	(12,347)
District Court Reimbursement	140,000	140,000	149,434	9,434
Parole Violators - County Jail	90,000	90,000	147,455	57,455
Diverted Felons - County Jail	75,000	75,000	94,308	19,308

#### COUNTY OF JACKSON, MICHIGAN GENERAL FUND

#### STATEMENT OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCE AMENDED BUDGET AND ACTUAL (Continued) FOR THE YEAR ENDED DECEMBER 31, 2005

	Original Budget	Amended Budget	Actual	Variance - Positive (Negative)
REVENUE (Continued)	Duager	Dauger	1100001	(regulario)
Intergovernmental: (Concluded)				
Cooperative Reimbursement -				
Prosecuting Attorney	\$ 178,276	\$ 178,276	\$ 228,730	\$ 50,454
LAWNET Narcotics	51,500	51,500	57,605	6,105
Emergency Management	42,000	42,000	34,606	(7,394)
CDBG	9,000	7,900	7,900	-
Jackson County Abstinence Program	157,385	157,385	158,275	890
Grandparents Initiative	70,480	70,480	69,663	(817)
Computer Services	5,000	8,600	-	(8,600)
Police Service Contracts	470,520	470,520	458,731	(11,789)
Non Profit Organizations - Sheriff	95,520	95,520	99,500	3,980
Emergency Dispatch	71,267	71,267	80,467	9,200
Gun Grant	-	50,000	32,171	(17,829)
Other Grants	72,263	72,263	34,373	(37,890)
Total Intergovernmental Revenue	5,870,408	6,169,301	6,181,855	12,554
Charges for Services:				( 77 0 70 )
12th District Court Costs	2,350,000	2,042,317	1,975,049	(67,268)
12th District Court - Other	1,514,409	1,509,496	1,524,535	15,039
Prosecuting Attorney	1,500	1,500	260	(1,240)
Probate Court	118,500	118,500	135,240	16,740
County Guardian	121,253	121,253	127,489	6,236
County Clerk - Court Costs	225,000	225,000	230,382	5,382
County Clerk - Other	312,100	312,100	308,395	(3,705)
Printing	124,000	124,000	109,991	(14,009)
Equalization Dept Tax Roll Prep,	22.000	<b>50.000</b>	22.242	(24.650)
Map Project	23,000	58,000	23,342	(34,658)
Register of Deeds - Real Estate	407.000	515,000	500 O54	74.054
Transfer Tax	485,000	515,000	589,954	74,954
Register of Deeds - Recording Charges	879,700	885,700	916,766	31,066
Treasurer	9,896	9,896	11,471	1,575
Sheriff's Department	66,000	66,000	59,625	(6,375)
County Jail	463,500	463,500	453,775	(9,725)
Community Corrections Fees	7,000	7,000	7,358	358
Animal Shelter	31,550	45,550	50,710	5,160
Medical Examiner	36,500	46,500	49,292	2,792
Total Charges for Services	6,768,908	6,551,312	6,573,634	22,322

# COUNTY OF JACKSON, MICHIGAN GENERAL FUND STATEMENT OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCE AMENDED BUDGET AND ACTUAL (Continued) FOR THE YEAR ENDED DECEMBER 31, 2005

	(	Original Amended			I	Variance - Positive	
		Budget		Budget	Actual	(N	legative)
REVENUE (Concluded)							
Fines and Forfeitures:							
Ordinance Fines	\$	1,121,000	\$	918,685	\$ 890,587	\$	(28,098)
Bonds Forfeited		1,850		16,894	16,071		(823)
Total Fines and Forfeitures		1,122,850		935,579	906,658		(28,921)
Interest and Rentals:							
Interest		1,300,000		1,300,000	1,309,153		9,153
Rentals - General		172,268		173,188	161,001		(12,187)
Total Interest and Rentals		1,472,268		1,473,188	1,470,154		(3,034)
Other Revenue:							
Administrative Reimbursements		81,400		496,400	510,377		13,977
Reimbursements - Insurance		1,000		1,000	5,802		4,802
Reimbursements - Election		2,700		38,227	28,506		(9,721)
Reimbursements - Fleet Management		174,500		174,500	146,131		(28,369)
Reimbursements - Prosecuting Attorney		17,000		17,000	6,777		(10,223)
Reimbursements - Katrina		-		-	10,639		10,639
Donations - Senior Programs		2,300		2,570	4,050		1,480
Donations - Senior Home Delivered Meals		102,000		105,900	115,292		9,392
Donations - Seniors Congregate Meals		70,000		70,000	70,344		344
Sale of Property		207,000		207,000	204,014		(2,986)
Other - Animal Shelter		1,500		3,500	3,625		125
Other - Clerk		10,000		10,000	16,001		6,001
Other - Treasurer		6,690		36,690	51,235		14,545
Other - Sheriff		33,950		93,950	85,359		(8,591)
Other - Senior Programs		46,750		77,950	86,897		8,947
Other - Senior Home Delivered Meals		13,000		7,000	11,573		4,573
Other - Senior Congregate Meals		6,500		6,500	7,903		1,403
Other - Other		81,146		85,809	18,336		(67,473)
Total Other Revenue		857,436		1,433,996	1,382,861		(51,135)
Total Revenue		34,900,952		35,855,458	36,053,615		198,157

### COUNTY OF JACKSON, MICHIGAN GENERAL FUND

### STATEMENT OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCE

## AMENDED BUDGET AND ACTUAL (Continued) FOR THE YEAR ENDED DECEMBER 31, 2005

	•	Original Budget	Amended Budget	Actual	I	ariance - Positive Jegative)
EXPENDITURES						,
Legislative -						
Board of Commissioners	\$	217,301	\$ 217,301	\$ 214,972	\$	2,329
Judicial:						
Circuit Court		2,047,093	2,091,370	2,086,490		4,880
Jury Commission		206,914	206,914	178,491		28,423
12th District Court		3,497,479	3,441,643	3,356,482		85,161
County Guardian		183,812	183,812	180,927		2,885
Adult Probation - Circuit Court		20,195	20,195	18,442		1,753
Total Judicial		5,955,493	5,943,934	5,820,832		123,102
Elections -						
Public Elections		69,974	105,501	101,107		4,394
General Government:						
County Administrator		301,565	311,565	307,922		3,643
County Clerk		895,829	885,829	865,668		20,161
County Controller		283,004	280,004	278,935		1,069
Printing		119,131	119,131	113,156		5,975
Equalization		527,574	522,574	481,783		40,791
Personnel		384,347	361,347	353,077		8,270
Prosecuting Attorney		1,714,805	1,683,502	1,643,548		39,954
Prosecuting Attorney - Social Services		242,689	242,689	241,105		1,584
Prosecuting Attorney - Victim/Witness Program		185,338	235,338	217,120		18,218
Public Defender		1,294,500	1,294,500	1,358,286		(63,786)
Register of Deeds		313,702	308,702	272,859		35,843
Remonumentation		95,000	203,609	167,150		36,459
County Treasurer		141,425	129,175	127,018		2,157
Co-Operative Extension		365,289	350,289	285,378		64,911
Information Technology		756,073	741,073	717,334		23,739
Courthouse & Grounds		752,070	617,070	446,199		170,871
Northlawn Building		257,926	234,926	140,127		94,799
Tower Building		683,149	740,649	727,204		13,445
Woolworth Building		80,469	48,640	43,254		5,386
Human Services Building		473,290	463,290	405,710		57,580
Maintenance Garage		500,003	458,003	430,008		27,995
Kresge Building		16,964	26,964	16,695		10,269
Drain Commissioner		210,026	190,026	158,434		31,592
Tutor		-	5,550	3,761		1,789
Airport Maintenance		14,650	14,650	9,500		5,150
Total General Government		10,608,818	10,469,095	9,811,231		657,864

# COUNTY OF JACKSON, MICHIGAN GENERAL FUND STATEMENT OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCE AMENDED BUDGET AND ACTUAL (Continued) FOR THE YEAR ENDED DECEMBER 31, 2005

	Original Budget	Amended Budget	Actual	Variance - Positive (Negative)
EXPENDITURES (Continued)				( · · <b>g</b> · · · · )
Public Safety:				
District Court Intense Probation	\$ 163,296	\$ 163,296	\$ 160,628	\$ 2,668
County Sheriff	3,749,663	3,774,209	3,747,331	26,878
Road Patrol	274,111	274,111	259,833	14,278
Comprehensive Traffic Safety Program	152,284	151,034	140,585	10,449
LAWNET Narcotics Grant	199,490	199,490	194,820	4,670
Marine Law Enforcement	88,990	90,040	81,526	8,514
Truancy grant	148,341	145,841	143,430	2,411
911 Communications Center	1,312,141	1,286,446	1,226,256	60,190
County Jail	2,383,815	2,415,868	2,408,599	7,269
Chanton Road Jail	2,664,388	2,674,733	2,647,817	26,916
Community Corrections Board	570,773	570,773	456,526	114,247
Animal Shelter	441,251	431,936	402,549	29,387
Total Public Safety	12,148,543	12,177,777	11,869,900	307,877
Health and Welfare:				
Medical Examiners	238,341	280,341	279,832	509
Jackson County Abstinence Program	166,724	166,724	161,381	5,343
Senior Citizens Program	566,287	1,016,731	972,551	44,180
Home Delivery Meals - Seniors	647,333	862,135	856,678	5,457
Congregate Meals - Seniors	326,671	355,489	328,739	26,750
Grandparents Initiative	129,129	135,529	134,680	849
Veteran's Burial Claims	40,500	40,500	37,816	2,684
Veteran's Affairs Office	100,909	100,909	97,259	3,650
Total Health and Welfare	2,215,894	2,958,358	2,868,936	89,422
Other:				
Appropriations:				
General Government:				
Regional Planning	55,340	55,340	55,340	_
Soil Conservation	20,000	20,000	20,000	-
Total General Government Appropriations	75,340	75,340	75,340	

# COUNTY OF JACKSON, MICHIGAN GENERAL FUND STATEMENT OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCE AMENDED BUDGET AND ACTUAL (Continued) FOR THE YEAR ENDED DECEMBER 31, 2005

		riginal Budget	Amended Budget		Actual	Variance - Positive (Negative)		
EXPENDITURES (Concluded)		buagei		Duaget		Actual	(1)	(egauve)
Other: (Concluded)								
Public Safety:								
Emergency Measures	\$	158,022	\$	157,922	\$	133,524	\$	24,398
Jackson Traffic Safety Program	Ф	195,000	Ф	162,000	Ф	155,524	Ф	24,398 892
Total Public Safety Appropriations		353,022		319,922		294,632		25,290
Total I dolle Salety Appropriations		333,022		319,922		294,032		23,290
Public Works -								
Transportation System		75,000		75,000		75,000		
H1/1 0 W-16								
Health & Welfare: Retired Senior Citizen Volunteer								
Program		15,000		15,000		15,000		
Region II Aging Commission		11,814		26,814		26,814		-
Substance Abuse - Liquor Tax		276,928		286,928		287,132		(204)
Jackson Alliance for Business		270,928		200,920		201,132		(204)
Development		80,000		80,000		80,000		_
Transfer to Other Governmental Units -		00,000		00,000		30,000		_
LifeWays		70,779		70,779		70,779		_
Total Health and Welfare		454,521		479,521		479,725		(204)
Total Appropriations		957,883		949,783		924,697		25,086
Other:								
Retirees Benefit		2,090,669		2,266,669		2,255,450		11,219
Accrued Sick and Vacation Payoff		50,000		150,000		175,205		(25,205)
Unemployment		-		50,000		49,844		156
Professional Services		136,250		151,250		158,147		(6,897)
Insurance and Bonds		684,000		749,000		735,645		13,355
Contingency		150,000		403,499		-		403,499
Retiree Health		827,401		827,401		827,401		-
Miscellaneous		181,373		222,373		200,025		22,348
Subtotal - Other		4,119,693		4,820,192		4,401,717		418,475
Total Other		5,077,576		5,769,975		5,326,414		443,561
Total Expenditures	3	6,293,599		37,641,941		36,013,392		1,628,549
Revenue Over (Under) Expenditures	(	1,392,647)		(1,786,483)		40,223		1,826,706

## COUNTY OF JACKSON, MICHIGAN GENERAL FUND STATEMENT OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCE AMENDED BUDGET AND ACTUAL (Concluded) FOR THE YEAR ENDED DECEMBER 31, 2005

		Original Budget		Amended Budget		Actual		Variance - Positive Negative)
OTHER FINANCING SOURCES (USES)		Duaget		Duaget		Actual		regative)
Transfers In:								
General Government:								
Personal Property/Admin. Fund	\$	13,727	\$	13,727	\$	13,727	\$	_
Other:	_	,,-,	7	,	7	,	-	
JNET		51,258		51,258		51,258		_
Jail Millage		1,160,900		1,160,900		1,160,900		_
Delinquent Tax Revolving		929,657		929,657		929,657		_
Budget stabilization		223,962		223,962		-		(223,962)
Revenue sharing reserve		3,000,000		3,000,000		3,000,000		_
Michigan justice training		45,000		45,000		45,000		_
Department on aging		, <u>-</u>		608,974		608,974		_
Worker's Compensation		64,769		64,769		64,769		-
Sheriff Equipment		238,275		238,275		238,275		-
County Fair		1,865		1,865		1,865		-
Health Insurance		112,022		112,022		112,022		-
Total Transfers In		5,841,435		6,450,409		6,226,447		(223,962)
Transfers Out:								
Judicial:								
Law Library		3,500		3,500		3,500		_
Friend of the Court		131,895		114,040		114,040		_
Child Care Welfare		540,000		540,000		540,000		_
Justice Center		100,000		104,000		132,334		(28,334)
Health and Welfare:		,				,		(==,=== 1)
Health Department		749,668		749,668		749,668		_
Youth Home		2,986,530		3,186,530		3,186,530		_
Social Services		29,000		29,000		29,000		_
Parks		606,981		607,124		606,981		143
Other:		,		,		,		
Airport		78,333		78,333		78,333		_
Equipment		_		28,800		28,800		_
Jackson Traffic Safety Program		8,855		8,855		8,855		_
Total Transfers Out		5,234,762		5,449,850		5,478,041		(28,191)
Total Other Financing Sources (Uses)		606,673		1,000,559		748,406		(252,153)
Net change in fund balances		(785,974)		(785,924)		788,629		1,574,553
FUND BALANCE, Beginning of year		5,569,795		5,569,795		5,569,795		
FUND BALANCE, End of year	\$	4,783,821	\$	4,783,871	\$	6,358,424	\$	1,574,553

## COUNTY OF JACKSON, MICHIGAN HEALTH DEPARTMENT FUND STATEMENT OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCE - AMENDED BUDGET AND ACTUAL FOR THE YEAR ENDED SEPTEMBER 30, 2005

	Original Budget	Amended Budget	Actual	Variance - Positive (Negative)
REVENUE		2	120000	( · · · · · · · · · · · · · · · · · · ·
Licenses and permits	\$ 417,889	\$ 417,889	\$ 415,140	\$ (2,749)
Intergovernmental	1,635,913	2,013,495	2,005,164	(8,331)
Charges for services	456,386	461,207	506,011	44,804
Reimbursements and miscellaneous	179,466	239,192	262,862	23,670
Total revenue	2,689,654	3,131,783	3,189,177	57,394
EXPENDITURES				
Health and welfare (see detail in Combining and Individual Fund Financial Statements				
and Schedules)	3,559,124	3,999,569	4,016,684	(17,115)
Capital outlay	66,050	77,300	63,459	13,841
Total expenditures	3,625,174	4,076,869	4,080,143	(3,274)
Revenue over (under) expenditures	(935,520)	(945,086)	(890,966)	54,120
OTHER FINANCING SOURCES				
Transfer in	683,477	763,143	758,523	(4,620)
Transfer (out)		-	(128,040)	(128,040)
Total other financing sources	683,477	763,143	630,483	(132,660)
Net change in fund balances	(252,043)	(181,943)	(260,483)	(78,540)
FUND BALANCE, Beginning of year	2,239,045	2,239,045	2,239,045	<u>-</u>
FUND BALANCE, End of year	\$1,987,002	\$ 2,057,102	\$ 1,978,562	\$ (78,540)

## COUNTY OF JACKSON, MICHIGAN REVENUE SHARING RESERVE FUND STATEMENT OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCE - AMENDED BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2005

	Original Budget	Amended Budget	Actual	Variance - Positive (Negative)
REVENUE				
Property tax revenue	\$ -	\$ 6,053,527	\$ 6,053,527	\$ -
Interest revenue		-	51,888	51,888
Total revenue		6,053,527	6,105,415	51,888
OTHER FINANCING SOURCES (USES) Transfers (out)		(3,000,000)	(3,000,000)	
Net change in fund balances	-	3,053,527	3,105,415	51,888
FUND BALANCE, Beginning of year	4,878,577	4,878,577	4,878,577	
FUND BALANCE, End of year	\$ 4,878,577	\$ 7,932,104	\$ 7,983,992	\$ 51,888

### COUNTY OF JACKSON, MICHIGAN CHILD CARE FUND

#### STATEMENT OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCE - AMENDED BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2005

	Original Budget	Amended Budget	Actual	Variance - Positive (Negative)
REVENUE	 			
Intergovernmental	\$ 1,978,530	\$ 2,408,530	\$ 2,269,027	\$ (139,503)
Charges for services -				
FIA	-	-	43,707	43,707
Other:				
Rentals - Youth Home	49,350	49,350	126,930	77,580
Other	 -	-	1,201	1,201
Total revenue	 2,027,880	2,457,880	2,440,865	(17,015)
EXPENDITURES				
Judicial -				
Probate Court - Child Care	1,827,000	1,827,000	1,651,350	175,650
Public Safety:	 ,- ,,	,,	, ,	,
Youth Center:				
General	1,352,625	1,354,625	1,314,263	40,362
Cooks	120,968	120,968	116,786	4,182
Building maintenance	167,792	167,792	167,415	377
Supervision	454,929	454,929	481,482	(26,553)
Administration	239,391	639,391	639,386	5
Total public safety	 2,335,705	2,737,705	2,719,332	18,373
Health and Welfare:				
In Home Detention	73,165	73,165	68,443	4,722
Intensive Probation	39,874	39,874	34,950	4,924
Child Care	1,080,000	1,080,000	1,071,415	8,585
JCCP	 198,666	426,666	374,915	51,751
Total health and welfare	 1,391,705	1,619,705	1,549,723	69,982
Total expenditures	 5,554,410	6,184,410	5,920,405	264,005
Revenue over (under) expenditures	(3,526,530)	(3,726,530)	(3,479,540)	246,990
OTHER FINANCING SOURCES				
Transfers in	3,526,530	3,726,530	3,726,530	-
Net change in fund balances	-	-	246,990	246,990
FUND BALANCE, Beginning of year	 186,266	186,266	186,266	
FUND BALANCE, End of year	\$ 186,266	\$ 186,266	\$ 433,256	\$ 246,990

#### Statement of Net Assets Proprietary Funds DECEMBER 31, 2005

**Enterprise Funds** 

	Delinquent Tax Revolving	Resource Recovery	Medical Care Facility	Other Enterprise Funds	Total	Internal Service Funds
Assets						
<b>Current assets:</b>						
Pooled cash and cash equivalents	\$ 6,124,052	\$ 221,103	\$ 817,786	\$ 629,571	\$ 7,792,512	\$2,444,387
Cash and cash equivalents	900	200	218,282	424	219,806	-
Receivables:						
Accounts	1,085,000	1,132,159	1,733,573	80,918	4,031,650	14,893
Due from other governments	-	-	-	1,470	1,470	-
Taxes	3,860,819	-	-	-	3,860,819	-
Accrued interest	734,085	-	-	-	734,085	-
Due from other funds	2,835,753	-	-	-	2,835,753	-
Inventory	-	1,116,262	-	-	1,116,262	-
Deferred charges	-	-	-	-	-	56,415
Prepaid items	-	372,911	-	-	372,911	285,365
Total current assets	14,640,609	2,842,635	2,769,641	712,383	20,965,268	2,801,060
Noncurrent assets						
Deferred expenses	-	600,936	136,381	-	737,317	-
Restricted assets -						
Cash and cash equivalents	-	1,971,413	364,640	-	2,336,053	-
Capital assets, net	79,399	16,840,364	17,491,297	1,096,283	35,507,343	-
Total noncurrent assets	79,399	19,412,713	17,992,318	1,096,283	38,580,713	
Total assets	14,720,008	22,255,348	20,761,959	1,808,666	59,545,981	2,801,060

#### Statement of Net Assets Proprietary Funds DECEMBER 31, 2005

**Enterprise Funds** 

	Delinquent Tax Revolving	Resource Recovery	Medical Care Facility	Other Enterprise Funds	Total	Internal Service Funds
Liabilities						
Current liabilities						
Accounts payable	\$ 8,994	\$1,591,772	\$ 125,436	\$ 29,005	\$ 1,755,207	\$ 21,402
Estimated claims payable	-	-	-	-	-	911,779
Accrued payroll	3,300	337	248,513	3,449	255,599	-
Performance bonds	-	-	-	45,375	45,375	-
Accrued compensated absences	11,167	134	281,394	18,920	311,615	-
Accrued interest payable	-	89,158	117,599	-	206,757	-
Due to other governmental units	-	-	-	15,263	15,263	-
Due to other funds	_	2,593,429	_	62,440	2,655,869	51,844
Unearned revenue	-	5,250	-	13,601	18,851	_
Deferred capital lease	_	-	542,164	-	542,164	_
Other liabilities	_	-	186,892	-	186,892	_
Current portion of long-term debt	_	1,565,000	405,000	-	1,970,000	_
Estimated closure and post closure			_			
monitoring costs - current	_	110,000	_	-	110,000	_
Total current liabilities	23,461	5,955,080	1,906,998	188,053	8,073,592	985,025
Non-current liabilities:	· · · · · · · · · · · · · · · · · · ·	·				<del></del>
Estimated closure and post closure						
monitoring costs	-	1,830,000	-	-	1,830,000	-
General obligation bonds payable	-	10,820,000	14,385,714	-	25,205,714	-
Total non-current liabilities	_	12,650,000	14,385,714		27,035,714	
Total liabilities	23,461	18,605,080	16,292,712	188,053	35,109,306	985,025
Net assets						
Investment in capital assets, net of						
related debt	79,399	4,455,364	2,700,583	1,096,283	8,331,629	-
Unrestricted (Deficit)	14,617,148	(805,096)	1,768,664	524,330	16,105,046	1,816,035
Total net assets	\$ 14,696,547	\$3,650,268	\$ 4,469,247	\$1,620,613	\$24,436,675	\$1,816,035

#### Statement of Revenue, Expenses and Changes in Fund Net Assets Proprietary Funds FOR THE YEAR ENDED DECEMBER 31, 2005

**Enterprise Funds** 

			Enterprise Funds			
	Delinquent Tax Revolving	Resource Recovery	Medical Care Facility	Other Enterprise Funds	Total	Internal Service Funds
OPERATING REVENUE						
Charges for services -						
interest on taxes	\$ 55,273	\$ -	\$ -	\$ 194,748	\$ 250,021	\$ -
Charges for services	1,573,804	9,083,818	12,474,369	1,445,866	24,577,857	9,090,018
Other revenue	367,150		113,448	187,720	668,318	
Total operating revenue	1,996,227	9,083,818	12,587,817	1,828,334	25,496,196	9,090,018
OPERATING EXPENSES						
Personnel services	303,334	24,760	6,949,323	369,117	7,646,534	-
Cost of services	27,504	6,479,646	4,709,921	1,020,277	12,237,348	8,559,959
Depreciation	21,899	924,587	544,468	99,344	1,590,298	211,218
Administration and other	109,518	116,803		469,365	695,686	491,511
Total operating expenses	462,255	7,545,796	12,203,712	1,958,103	22,169,866	9,262,688
Operating income (loss)	1,533,972	1,538,022	384,105	(129,769)	3,326,330	(172,670)
NON-OPERATING REVENUE (EXPENSES)						
State grants	_	_	_	154,411	154,411	_
Interest income	217,402	50,695	4,505	19,064	291,666	74,980
Interest expense		(548,324)	(778,404)	(5,038)	(1,331,766)	
Total non-operating revenue (expenses)	217,402	(497,629)	(773,899)	168,437	(885,689)	74,980
Net income (loss) before transfers	1,751,374	1,040,393	(389,794)	38,668	2,440,641	(97,690)
TRANSFERS IN (OUT)						
Transfers in	407,106	-	-	-	407,106	-
Transfers (out)	(1,985,615)			(15,592)	(2,001,207)	(176,791)
Total transfers in (out)	(1,578,509)			(15,592)	(1,594,101)	(176,791)
Change in net assets	172,865	1,040,393	(389,794)	23,076	846,540	(274,481)
NET ASSETS.						
Beginning of year	14,523,682	2,609,875	4,859,041	1,597,537	23,590,135	2,090,516
NET ASSETS,						
End of year	\$ 14,696,547	\$ 3,650,268	\$ 4,469,247	\$ 1,620,613	\$ 24,436,675	\$ 1,816,035

## Statement of Cash Flows Proprietary Funds FOR THE YEAR ENDED DECEMBER 31, 2005

**Business-type Activities - Enterprise Funds** Other **Medical Care Delinquent** Resource Enterprise Internal Tax Revolving **Facility Funds Total Service Funds** Recovery Cash flows from operating activities Cash received from customers, residents 1,710,078 9,034,976 12,059,155 24,281,426 and users \$ 1,477,217 \$ 9,469,574 Other operating receipts 367,150 104,883 187,720 659,753 Cash paid to employees (307,874)(24,689)(6,838,737)(371,773)(7,543,073)(9,042,720)Cash paid to suppliers (28,464)(6,433,129)(4,819,713)(1,503,605)(12,784,911)Receipts for interfund services provided 362,845 362,845 Payments for interfund services used (590, 149)(52,027)(642,176)Net cash provided by (used in) operating activities 1,150,741 2,940,003 505,588 (262,468)4,333,864 426,854 Cash flows from capital and related financing activities Principal payments on long-term debt (1,565,000)(325,000)(1,890,000)Interest payments on long-term debt (548, 324)(752,807)(5,038)(1,306,169)Proceeds from bond issuances 14,000,000 14,000,000 Bond costs (140,117)(140,117)Payment to escrow agent on bond refundings (13,859,883) (13,859,883) State grant 154,411 154,411 \_ Sale of capital assets 237,624 237,624 (44,047)Purchase of capital assets (54,565)(663,554)(95,469)(857,635)Net cash provided by(used in) capital and related financing activities (54,565)(2,539,254)(1,173,276)105,326 (3,661,769)Cash flows from non-capital financing activities 407,106 407.106 Transfers from other funds Transfers to other funds (1,985,615)(15,592)(2,001,207)(176,791)Net cash provided by (used in) non-capital financing activities (1,578,509) (15,592)(1,594,101)(176,791) Cash flows from investing activities Resident trust deposits 1,031 1,031 Interest income received 217,402 50,695 4,505 19,064 291,666 74,980 Net cash provided by investing 217,402 19,064 activities 50,695 5,536 292,697 74,980 Net increase (decrease) in cash and cash equivalents (264,931)451,444 (662, 152)(153,670)(629,309)325,043 Cash and cash equivalents, beginning of year 6,389,883 2,062,860 783,665 10,977,680 1,741,272 2,119,344

Continued...

2,444,387

2,192,716 \$

6,124,952

Cash and cash equivalents, end of year

1,400,708

629,995

\$ 10,348,371

## Statement of Cash Flows (Concluded) Proprietary Funds FOR THE YEAR ENDED DECEMBER 31, 2005

**Enterprise Funds** Other **Medical Care** Delinquent Resource Enterprise Internal Tax Revolving Recovery **Facility Funds** Total **Service Funds** Statement of Net Assets Classification of Cash Current assets - Cash and cash equivalents 6,124,952 221,303 1,036,068 629,995 8,012,318 2,444,387 Restricted assets - Cash and cash equivalents 1,971,413 364,640 2,336,053 1,400,708 Total 6,124,952 \$ 2,192,716 629,995 \$ 10,348,371 2,444,387 Reconciliation of operating income (loss) to net cash provided by (used in) operating activities Operating income (loss) 1,533,972 \$ 1,538,022 384,105 (129,769) \$ (172,670)3.326.330 Adjustments to reconcile operating income (loss) to net cash provided by operating activities: Amortization income - capital lease (8,565)(8,565)Amortization expense - bond issue costs 3,636 3,636 Depreciation 21,899 924,587 544,468 99,344 1,590,298 211,218 Provision for bad debts 34,661 34,661 (Increase) decrease in: 577,200 (57,473)27,836 Accounts receivable (246,636)(502,411)(229, 320)Taxes receivable (496, 199)(496, 199)Deferred charges (56,415)151,179 Inventory 151,179 Prepaid items 46,615 14,434 61,049 408,135 Due from other funds (480,631)(480,631)Increase (decrease) in: Accounts payable (960)243,803 (267)(22,992)219,584 107,235 Accrued wages and benefits (4,540)110,586 103,461 71 (2,656)Accrued expenses and deposits (10,036)(10,036)Performance bonds (14,425)(14,425)(85,700)Unearned revenue (250)(60,625)(146,575)Estimated closure/monitoring costs (187,000)(187,000)Due to other agencies (63,231)(63,231)Due to other funds 479,648 479,648 (98,485)

(262,468) \$

The accompanying notes are an integral part of these financial statements.

Net cash provided by (used in) operating

activities

## Statement of Fiduciary Net Assets Fiduciary Funds DECEMBER 31, 2005

	Pension and Other Employee Benefit Trust Funds	Agency Funds		
Assets				
Cash and cash equivalents	\$ 848,070	\$	12,582,032	
Investments, at fair value				
Money market funds	12,272,163		-	
U.S. Government Obligations	9,160,787		-	
Domestic corporate bonds	22,882,605		-	
Domestic stocks	44,798,736		-	
Index stock fund	26,154,253		-	
International bonds	1,145,131		-	
International stocks	13,904,695		-	
International stock index fund	1,339,641		-	
Receivables:				
Accounts	631,212		-	
Other	489,211		72,410	
Prepaid expenses	477,047		-	
Capital assets	21,987			
Total assets	134,125,538	\$	12,654,442	
Liabilities				
Undistributed receipts and payables	-		12,654,442	
Accrued expenses	7,084			
Total liabilities	7,084	\$	12,654,442	
Net Assets				
Held in trust for pension				
benefits and other purposes	\$ 134,118,454			

#### Statement of Changes in Fiduciary Net Assets Fiduciary Funds

#### FOR THE YEAR ENDED DECEMBER 31, 2005

	Pension and Other Employee Benefit Trust Funds
Additions	
Contributions:	
Employees	\$ 2,062,760
Employer	2,110,032
Other	867,401
Total contributions	5,040,193
Investment earnings:	
Interest and dividends	2,538,844
Net appreciation in fair value of investments	6,650,129
Less investment expenses	(603,053)
Net investment earnings	8,585,920
Total additions	13,626,113
Deductions	
Pension benefit payments	7,513,127
Contribution refunds	275,668
Administrative expenses	233,554
Total deductions	8,022,349
Change in net assets	5,603,764
Net assets, beginning of year	128,514,690
Net assets, end of year	\$ 134,118,454

#### COUNTY OF JACKSON, MICHIGAN COMPONENT UNITS COMBINING STATEMENT OF NET ASSETS DECEMBER 31, 2005

		<b>Economic</b>		<b>Brownfield</b>	Board	
	Road	Development	Drain	Redevelopment	of	
_	Commission	Corporation	Commission	Authority	<b>Public Works</b>	Totals
A GOTTEG						
ASSETS	¢.	ф	¢ 5 249 220	¢	¢ (024.292	¢ 12 172 <i>(</i> 11
Pooled cash and cash equivalents	\$ -	\$ -	\$ 5,248,329	\$ -	\$ 6,924,282	\$ 12,172,611
Cash and cash equivalents	1,122,612	443,031	123,284	11,888	408,789	2,109,604
Receivables, net	2,618,550	1,069,167	23,128,073	560,440	19,207,260	46,583,490
Prepaid items and other assets	3,051,807	-	-	-	-	3,051,807
Capital assets not being depreciated	16,181,262	-	-	-	-	16,181,262
Capital assets being depreciated, net	51,131,189	-	4,869,781			56,000,970
Total assets	74,105,420	1,512,198	33,369,467	572,328	26,540,331	136,099,744
LIABILITIES						
Accounts payable and accrued						
expenses	1,077,063	13,091	635,409	117,500	172,759	2,015,822
Unearned revenue	-	-	115,041	-	-	115,041
Long-term liabilities:						
Due within one year	-	-	1,550,000	-	715,000	2,265,000
Due in more than one year	285,511	-	21,590,000	-	18,890,000	40,765,511
Total liabilities	1,362,574	13,091	23,890,450	117,500	19,777,759	45,161,374
NET ASSETS						
Invested in capital assets, net of						
related debt	67,312,451	-	4,869,781	-	-	72,182,232
Restricted for construction:	- -	_	4,609,236	-	6,762,572	11,371,808
Unrestricted	5,430,395	1,499,107	-	454,828	<u> </u>	7,384,330
Total net assets	\$72,742,846	\$ 1,499,107	\$ 9,479,017	\$ 454,828	\$ 6,762,572	\$ 90,938,370

#### COUNTY OF JACKSON, MICHIGAN COMPONENT UNITS COMBINING STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2005

		Program Revenues					
Functions/Programs	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Net (Expense) Revenue		
Road Commission							
Governmental Activities:							
Public Works	\$ 16,440,099	\$ 2,468,918	\$ 14,704,847	\$ -	\$ 733,666		
Economic Development Corporation Governmental Activities:							
Other	78,141	3,495	40,243		(34,403)		
Drain Commission							
Governmental Activities:							
Public Works	6,542,251	_	-	3,151,975	(3,390,276)		
Interest on long-term debt	1,060,851				(1,060,851)		
Total Drain Commission	7,603,102			3,151,975	(4,451,127)		
Brownfield Redevelopment Authority							
Governmental Activities:							
Public Works	49,508		246,596		197,088		
Board of Public Works							
Governmental Activities:							
Public Works	3,108,164	_	-	9,253,022	6,144,858		
Interest on long-term debt	543,954				(543,954)		
Total Board of Public Works	3,652,118			9,253,022	5,600,904		
Total component units	\$ 27,822,968	\$ 2,472,413	\$ 14,991,686	\$ 12,404,997	\$ 2,046,128		

## COUNTY OF JACKSON, MICHIGAN COMPONENT UNITS COMBINING STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2005

C	Λm	no	ner	ıt I	Inits	

		component cints				
	Road	Economic Development	Drain	Brownfield Redevelopment	Board of	
	Commission	Corporation	Commission	Authority	Public Works	Total
Change in net assets net (expense) revenue	\$ 733,666	\$ (34,403)	\$ (4,451,127)	\$ 197,088	\$ 5,600,904	\$ 2,046,128
General revenues:						
Interest income	124,679	9,460	225,978	241	107,406	467,764
Property rentals	29,374					29,374
Change in net assets	887,719	(24,943)	(4,225,149)	197,329	5,708,310	2,543,266
Net assets, beginning of year,						
as restated	71,855,127	1,524,050	13,704,166	257,499	1,054,262	88,395,104
Net assets, end of year	\$72,742,846	\$ 1,499,107	\$ 9,479,017	\$ 454,828	\$ 6,762,572	\$ 90,938,370
	<u> </u>	+ -, .>>,107	+ -, -, -, -, -, -, -, -, -, -, -, -, -,	- 10 1,020	,. oz,e.rz	+

(concluded)

#### NOTES to the FINANCIAL STATEMENTS

#### NOTES TO FINANCIAL STATEMENTS

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#### NOTES TO FINANCIAL STATEMENTS

For The Fiscal Year Ended December 31, 2005

Continued

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of Jackson County, Michigan (the "County" or "government") have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the County's accounting policies are described below.

#### A. Reporting Entity

As required by generally accepted accounting principals, these financial statements present the government and its component units, entities for which the government is considered to be financially accountable. Blended component units, although legally separate entities, are, in substance, part of the government's operations and so data from these units are combined with data of the primary government. Discretely presented component units, on the other hand, are reported in separate columns in the government-wide financial statements to emphasize that they are legally separate from the government.

#### **Blended Component Unit**

*Jackson County Building Authority* - The Building Authority is governed by a three-member board appointed by the Jackson County Board of Commissioners. Its sole function is to oversee the financing and construction, if any, of the County's public buildings; therefore, it is reported as if it were part of the primary government.

#### Discretely Presented Component Units

Jackson County Road Commission (the "Road Commission") - The Road Commission maintains local, state and federal trunklines within Jackson County. The Road Commission operations are financed primarily from the State distribution of gas and weight taxes, federal financial assistance and contributions from other local governmental units within the County. The three (3) member Board of Road Commissioners are appointed by the County Board of Commissioners. The Road Commission is financially accountable to the County because all general long-term debt issuances, excluding capital lease purchase agreements, require County authorization.

Jackson County Economic Development Corporation (the "EDC") - The County Economic Development Corporation, which was established pursuant to the provisions of Public Act 338 of 1974, as amended, is governed by a 9-person Board of Directors appointed by the County Board of Commissioners. The EDC may not issue debt without the County's approval and administers a significant amount of Federal economic development grant money which is received by the County.

Jackson County Drain Commission (the "Drain Commission") - Each of the drainage districts established pursuant to the Drain Code of 1956 are separate legal entities, with the power to contract, to sue and be sued, to hold, manage and dispose of real and personal property, etc. The County Drain Commissioner, an elected position, has sole responsibility to administer the drainage district established pursuant to Chapters 3 and 4 of the Drain Code. The drainage board or drain commissioner, on behalf of the drainage district, may issue debt and levy special assessments authorized by the Drain Code without the prior approval of the County Board of Commissioners. The full faith and credit of the County may be given for the debt of the drainage district. The nature of the Drain Commission's significance of their relationship to the County is such that exclusion as a component unit would cause the County's financial statements to be misleading.

#### NOTES TO FINANCIAL STATEMENTS

For The Fiscal Year Ended December 31, 2005

Continued

**Brownfield Redevelopment Authority of Jackson County** - Pursuant to the provisions of Public Act 381 of 1996, the County created a brownfield redevelopment authority (the "Authority") in order to revitalize environmentally distressed areas within a brownfield redevelopment area. The five-member Board is appointed by the Jackson County Board of Commissioners. The Authority budget must be approved by the Jackson County Board of Commissioners.

Jackson County Board of Public Works (the "BPW") - Pursuant to Michigan Complied Law 123.732, the County entered into a program of water supply and sanitary sewer facility construction. The Board of Public Works is under the general control of the County Board of Commissioners and under the immediate control of a Board of Public Works, which includes the County Drain Commissioner. The BPW is governed by a seven-member board with six appointed members and the Drain Commissioner, an elected position. The Board of Public Works is considered a component unit of the County. The Board manages water supply and sanitary sewer system construction projects that are bonded by the County. Bonds issued are authorized by an ordinance or a resolution approved by the Board of Public Works and adopted by the County Board of Commissioners.

Complete financial statements of the individual component units, where reports are separately provided, can be obtained from their respective administrative offices or from the County Clerk's Office at the Courthouse.

#### **Administrative Offices**

Jackson County Road Commission 2400 North Elm Road Jackson MI 49201 Jackson County Economic
Development Corp.
414 North Jackson
Jackson MI 49201

#### Funds With Other Year End

The Jackson County Health Department and the Friend of the Court Special Revenue Funds are reported on a fiscal year ended September 30, 2005.

#### B. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

#### NOTES TO FINANCIAL STATEMENTS

For The Fiscal Year Ended December 31, 2005

**Continued** 

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and fiduciary fund financial statements, except for agency funds which do not have a measurement focus. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period, or within one year for reimbursement based grants. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, state revenue, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The County reports the following major governmental funds:

The *general fund* is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *County health fund* accounts for the delivery of a vast array of health services to the residents of Jackson County. This fund is accounted for on a September 30 fiscal year end, which coincides with the Health Department's primary funding source.

The *revenue sharing reserve fund* accounts for accelerated property tax collections which are held for the replacement of future State shared revenues.

The *child care fund* is used to account for the foster care of children and the operations of the County Youth Center.

#### NOTES TO FINANCIAL STATEMENTS

#### For The Fiscal Year Ended December 31, 2005

**Continued** 

The government reports the following major proprietary funds:

The *delinquent tax revolving fund* accounts for the County's annual purchase of delinquent real property taxes from each of the local taxing units within the County and the ultimate collection from the property owners of the delinquent taxes with penalty and interest. The fund also accounts for the County's issuance of debt (to provide cash flow for the purchase of the taxes) and for the resulting debt service payments.

The resource recovery facility fund accounts for the operations of the incinerator and landfills.

The *medical care facility fund* accounts for the long-term care of elderly residents of Jackson County in a medical care unit owned and operated by Jackson County.

Additionally, the government reports the following fund types:

The *special revenue funds* account for revenue sources that are legally restricted to expenditures for specific purposes not including major capital projects.

The *debt service funds* are used to account for the accumulation of resources for and the payment of principal and interest on long-term general obligation debt of governmental funds not being financed by proprietary funds.

The *capital projects funds* are used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary and trust funds).

*Permanent funds*. These funds account for resources that are legally restricted to the extent that only earnings, and not principal, may be used for purposes that support the government's programs.

*Enterprise funds*. These funds account for those operations that are financed and operated in a manner similar to private business or where the County has decided that the determination of revenues earned, costs incurred and/or net income is necessary for management accountability.

The *internal service funds* account for operations that provide services (such as workers compensation, telephone, health insurance, land use planning and graphic information) to other departments or agencies of the County, or to other governments, on a cost-reimbursement basis. Charges to enterprise funds are equal to each enterprise fund's cost.

*Pension trust funds*. These funds account for the activities of the County's pension and postretirement health benefit payments to qualified employees.

The *agency funds* account for assets held for other governments in an agency capacity (such as trust and agency, library fund, district court bond, and others).

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the *option* of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The government has elected not to follow subsequent private-sector guidance.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

#### NOTES TO FINANCIAL STATEMENTS

For The Fiscal Year Ended December 31, 2005

**Continued** 

Amounts reported as *program revenues* include: 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the delinquent tax fund and of the government's internal service fund are charges to customers for sales and services. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### C. Assets, Liabilities and Net Assets or Equity

#### 1. Deposits and Investments

All short-term investments that are highly liquid with an original maturity of three months or less are considered to be cash equivalents, including investments in governmental liquidity funds.

The County maintains pooled and individual fund demand deposit, certificates of deposit and short-term investment accounts for the primary government and discretely presented component units. Certain imprest demand deposit accounts are also maintained by discretely presented component units.

Investments are stated at fair value.

State statutes authorize the government to deposit in the accounts of federally insured banks, credit unions and savings and loan associations and to invest in obligations of the United States, certain commercial paper, repurchase agreements, banker acceptances and mutual funds composed of otherwise legal investments.

The State's Pension Investment Act, as amended, authorizes the pension trust fund to invest in common stocks, real estate and other investment instruments, subject to certain limitations.

#### 2. Receivables and Payables

Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the year are referred to as either "interfund receivables/payables" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds."

Advances between funds are offset by a fund balance reserve account in applicable governmental funds to indicate they are not available for appropriation and are not expendable available financial resources.

All trade and property tax receivables are shown net of an allowance for uncollectibles, as applicable.

Medical Care Facility receivables are reported at the estimated net realizable amounts due from patients, third-party payors and others for services rendered, including estimated retroactive adjustments under reimbursement agreements with third-party payors. Retroactive adjustments are accrued on an estimated basis in the period the related services are rendered and adjusted in future periods as final settlements are determined.

#### NOTES TO FINANCIAL STATEMENTS

For The Fiscal Year Ended December 31, 2005

**Continued** 

#### 3. Inventories, Prepaid Items and Other Assets

Inventories are valued at cost, which approximates market, using the first-in/first-out method. The costs of governmental fund-type inventories are primarily recorded as expenditures when purchased rather than when consumed.

Payments made to vendors for services that will benefit periods beyond December 31, 2005, are recorded as prepaid items.

Deferred assets represent rent paid in advance, which will benefit future accounting periods.

#### 4. Restricted Assets

In accordance with revenue bond covenants, resources are set aside in the Resource Recovery Facility Enterprise Fund to meet principal and interest repayment requirements and to provide for major repairs and replacements. Resources are also set aside in the Medical Care Facility Enterprise Fund to provide for operations of the facility and for future capital purchases.

#### 5. Capital Assets

Capital assets, which include property and equipment, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the County as assets with an initial, individual cost of more than \$1,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Capital assets of the primary government are depreciated using the straight line method over the useful life of the assets as follows:

Buildings and improvements	20-40 years
Equipment (computer, office and vehicles)	3-15 years

For the Road Commission component unit, capital assets are depreciated primarily by the straight-line method as follows:

**Useful Life** 

Buildings	30-40 years
Equipment	5-15 years
Infrastructure	8-50 years

For the Drain Commission Component Unit, the drain infrastructure is depreciated using the straight-line method over a useful life of 50 years.

#### NOTES TO FINANCIAL STATEMENTS

For The Fiscal Year Ended December 31, 2005

**Continued** 

#### 6. Compensated Absences

Eligible employees are permitted to accumulate paid time off in varying amounts based on length of service and certain other established criteria. Employees are paid for three-quarters of paid time off days earned and credited at the employee's current rate of pay upon separation of employment. Paid time off is accrued when incurred in proprietary funds and reported as a fund liability. Paid time off that has matured, for example, as a result of employee resignation or retirement, is reported as an expenditure and a fund liability of the governmental fund that will pay it.

#### 7. Long-term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types generally recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs and immaterial bond discounts, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### 8. Fund Equity

Reservations of fund balance represent amounts that are not appropriable or are legally segregated for a specific purpose. Restrictions of net assets are limited to outside third-party restrictions. Designations of fund balance represent tentative management plans that are subject to change.

#### 9. Budget Stabilization Fund

In April, 1983, the Budget Stabilization Ordinance was adopted by the Board of Commissioners per Resolution 83-74. This ordinance authorized the creation of a budget stabilization fund. Initial funding was provided for in the General Appropriation Resolution 84-171. The money in the Budget Stabilization Fund may only be appropriated by a resolution adopted by two-thirds vote of the Board of Commissioners for the purposes stated in the Budget Stabilization Ordinance.

#### 10. Current and Contingent Claims

The current and contingent claims expense (cost of services) shown in the internal service funds represents the net increase in the accrued liability for known claims and, where applicable, claims incurred but not reported. Claims paid during the fiscal year that were not previously accrued are also included here. See Note #IV A. "Risk Management" for additional detail.

#### NOTES TO FINANCIAL STATEMENTS

For The Fiscal Year Ended December 31, 2005

**Continued** 

#### II. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### A. Budgetary Information

The general and special revenue funds are under formal approval budgetary control. Budgets shown in the financial statements are adopted on a basis consistent with generally accepted accounting principles (GAAP), and are not significantly different from the modified accrual basis used to reflect actual results, and consist only of those amounts contained in the formal budget approved and amended by the Board of Commissioners. The budgets are adopted at the activity level and control is exercised at that level. The County Administrator/Controller is authorized to transfer line item budget amounts up to \$10,000. Amounts over \$10,000 will be referred to the appropriate Committee, Personnel or Finance, and then to the Board of Commissioners for final action. Supplemental budgetary appropriations (immaterial) were made during the year. Appropriations lapse at year end.

#### **B.** Budget Violations

During the year ended December 31, 2005, expenditures were incurred in excess of the amounts appropriated as follows:

Fund and Activity or Account	Amended Budget	Actual	Variance	
General Fund: General Government - Public Defender	\$ 1,294,500	\$ 1,358,286	\$ 63,786	
Other: Professional Services	151,250	158,147	6,897	

#### NOTES TO FINANCIAL STATEMENTS

For The Fiscal Year Ended December 31, 2005

Continued

Fund and Activity or Account	Amended Budget	Actual	Variance	
Special Revenue Funds:				
Health Department -				
Health and welfare:				
Administration		\$ 681,777	\$ 202,038	
Infant Mortality and Prevention	104,030	107,507	3,477	
Family Planning	=	94	94	
Transfers out	-	128,040	128,040	
Child Care -				
Public Safety -				
Supervision	454,929	481,482	26,553	
Parks Commission Fund -				
Recreation and Culture:				
Administration	262,022	271,062	9,040	
Cascades Falls	61,144	67,925	6,781	
Friend of the Court Fund -				
Judicial -				
General and administrative	50,238	55,794	5,556	
Omnibus Forfeitures Fund -				
Judicial costs	-	590	590	
Prosecuting Attorney Drug Enforcement Fund -				
Judicial - Personnel costs	-	4,399	4,399	
Michigan Justice Training Fund -				
Public Safety -				
Employee training	35,000	87,126	52,126	
Airport Fund -				
Other functions:				
Personnel services	251,160	255,427	4,267	
Repairs and maintenance	47,750	62,560	14,810	
Utilities	3,000	3,061	61	
Jail Millage -				
Transfers out	1,620,000	1,902,894	282,894	
Department on Aging Millage -				
Transfers out	460,000	608,974	148,974	

#### NOTES TO FINANCIAL STATEMENTS

For The Fiscal Year Ended December 31, 2005

**Continued** 

#### III. DETAILED NOTES ON ALL FUNDS AND ACCOUNT GROUPS

#### A. Deposits, Investments and Securities Lending

Following is a reconciliation of deposits and investments as of December 31, 2005:

		Primary Government	(	Component <u>Units</u>		<u>Total</u>
Statement of Net Assets: Cash and pooled investments	\$	33,368,441	\$	14,282,215	\$	47,650,656
Statement of Fiduciary Net Assets: Cash and pooled investments Investments		13,430,102 131,658,011			_	13,430,102 131,658,011
Total	<u>\$</u>	178,456,554	<u>\$</u>	14,282,215	<u>\$</u>	192,738,769
Deposits and Investments:  Bank deposits (checking accounts and certificates of Investments in securities, mutual funds and similar varies are resonant investment pool Employee retirement system Retiree health insurance fund Cash on hand Net effect of funds with different fiscal year ends/oth	ehicl	es:			\$	17,128,624 43,833,179 127,756,407 3,901,604 19,318 99,637
Total					<u>\$</u>	192,738,769

#### **Bank Deposits and Treasurer's Investment Pool**

Custodial Credit Risk - Deposits. Deposits are exposed to custodial credit risk if they are not covered by depository insurance. As of December 31, 2005, \$15,677,051 of the County's total bank balance of \$17,049,677 (total book balance was \$17,128,624) was exposed to custodial credit risk as it was uninsured and uncollateralized.

In accordance with the County's investment policy and State law, all deposits are uncollateralized, held in the County's name, and evidenced by a safekeeping receipt. Also, due to the dollar amounts of cash deposits and the limits of FDIC insurance, the County believes it is impractical to insure all bank deposits. As a result, the County evaluates each financial institution and assesses the level of risk of each institution; only those institutions with an acceptable estimated risk level are used as depositories.

Custodial Credit Risk - Investments. Following is a summary of the County's investments as of December 31, 2005:

Total	<u>\$</u>	43,833,179
Money market	Ψ —	4,012,684
U.S. agencies	\$	39,820,495

### NOTES TO FINANCIAL STATEMENTS

### For The Fiscal Year Ended December 31, 2005

**Continued** 

Investments are exposed to custodial credit risk if the securities are uninsured, unregistered or held by a counterparty or its agent but not in the government's name. In accordance with the County's investment policy, all investments are held in the name of the County and are evidenced by a safekeeping receipt confirmation, and thus not exposed to custodial credit risk.

*Credit Risk.* Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Ratings are not required for U.S. treasuries or money market funds.

As of December 31, 2005, all of the County's investments in securities of U.S. agencies were rated AAA by Standard & Poor's.

Concentration of Credit Risk. Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The County's investment policy does not address this risk. At December 31, 2005, the County had greater than 5% of its total investment portfolio concentrated as follows:

		% of
<b>Investment Type</b>	Issuer	<u>Portfolio</u>
U.S. agencies	Federal Home Loan Bank	45.5%
	Federal Home Loan Mortgage Corporation	20.5%
	Federal National Mortgage Association	24.9%

Interest Rate Risk. Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of investments. The County's investment policy does not limit investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. However, it is the practice of the County to manage this risk by purchasing a mix of short and longer term investments. This laddering approach also matches investment maturities to projected cash flow needs.

As of December 31, 2005, maturities of the County's debt securities were as follows:

		<b>Investment maturities ( fair value by years)</b>						
	Fair Value	Less <u>Than 1</u>	<u>1-5</u>	<u>6-15</u>	More <u>Than 15</u>			
U.S. Agencies	\$ 39,820,495	\$ -	\$ 13,900,000 \$	10,490,925	\$ 15,429,570			

### NOTES TO FINANCIAL STATEMENTS

For The Fiscal Year Ended December 31, 2005

**Continued** 

### **Employees Retirement System Investments**

The System's investments are primarily held in a bank-administered trust fund. Following is a summary of the System's investments as of December 31, 2005:

### Investments at fair value, as determined by quoted market price:

Equities domestic:	•	
Not on securities loan	\$	34,236,864
On securities loan		7,662,673
Index fund		26,154,253
Equities international:		
Not on securities loan		12,806,085
On securities loan		1,098,610
Index fund		1,339,641
U.S. treasuries		
Not on securities loan		2,711,167
On securities loan		2,999,106
U.S. agencies		3,069,915
Corporate securities domestic:		
Not on securities loan		22,159,830
On securities loan		722,775
Corporate securities international:		
Not on securities loan		1,145,131
Money market funds		11,650,357
Total investments	<u>\$</u>	127,756,407

*Credit Risk.* Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The System's investment policy provides that its investments in fixed income securities be limited to those rated BAA or better by a nationally recognized statistical rating organization, except for United States treasury securities which are explicitly guaranteed by the U.S. government and not considered to have credit risk.

As of December 31, 2005, the System's investments in securities of U.S. agencies are rated AAA by Standard & Poor's. The System's investments in corporate securities were rated by Standard & Poor's as follows:

AAA	\$ 210,126
AA-	1,802,860
A+	3,833,579
A	3,390,385
A-	2,054,685
BBB+	2,363,972
BBB	3,084,569
BBB-	4,137,523
BB+	1,471,138
BB-	205,031
Not Rated	 1,473,868

\$ 24,027,736

### NOTES TO FINANCIAL STATEMENTS

For The Fiscal Year Ended December 31, 2005

Continued

Custodial Credit Risk. For investments, custodial credit risk is the risk that, in the event of the failure of the counterparty to a transaction, the System will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The System's investment policy requires that securities be held in trust by a third-party institution in the System's name or its nominee custodian's name or in bearer form. Although uninsured and unregistered, the System's investments are not exposed to custodial credit risk since the securities are held by the counterparty's trust department or agent in the System's name. Short-term investments in money market funds and open-end mutual funds are not exposed to custodial credit risk because their existence is not evidenced by securities that exist in physical or book form.

Concentration of Credit Risk. Concentration of credit risk is the risk of loss attributed to the magnitude of the System's investment in a single issuer. The System's investment policy requires that no more than 5% of the System's assets be invested in any one corporation and no more than 5% of a System investment may be made in the outstanding stock of any one corporation. The policy also provides that no more than 70% and no less than 50% of the Systems assets may be invested in equity securities, and that no more than 50% and no less than 30% of System assets may be invested in bonds.

At December 31, 2005, the System's investment portfolio had no one investment in excess of 5%.

*Interest Rate Risk*. Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The System's investment policy does not discuss the maximum maturity for any single fixed income security or the weighted average portfolio maturity.

As of December 31, 2005, maturities of the System's debt securities were as follows:

		<b>Investment maturities (fair value by years)</b>						
	Fair Value	Less <u>Than 1</u>	<u>1-5</u>	<u>6-15</u>	More Than 15			
U.S. Treasuries	\$ 5,710,273	\$ -	\$ 2,172,067	\$ 1,313,335	\$ 2,224,870			
U.S. Agencies	3,069,915	501,405	2,514,597	-	53,913			
Corporate domestic & International bonds	24,027,736	511,890	4,664,704	1,565,001	17,286,142			
Total debt securities	<u>\$32,807,924</u>	<u>\$ 1,013,295</u>	<u>\$ 9,351,368</u>	<u>\$ 2,878,336</u>	<u>\$ 19,564,925</u>			

Securities Lending. A contract approved by the System's Board of Directors, permits the System to lend its securities to broker-dealers and other entities (borrowers) for collateral that will be returned for the same securities in the future. The System's custodial bank manages the securities lending program and receives securities or irrevocable bank letters of credit as collateral. The collateral securities cannot be pledged or sold by the System unless the borrower defaults. Collateral securities and letters of credit are initially pledged at 102 percent of the market value of the securities lent, and may not fall below 100 percent during the term of the loan. There are no restrictions on the amount of securities that can be loaned.

Securities on loan at year-end are classified in the preceding schedule of investments according to the category for the collateral received on the securities lent. At year end, the System has no credit risk exposure to borrowers because the amounts the System owes the borrowers exceed the amounts the borrowers owe the System. The contract with the System's custodian requires it to indemnify the System if the borrowers fail to return the securities (and if the collateral is inadequate to replace the securities lent) or fail to pay the System for income distributions by the securities' issuers while the securities are on loan.

### NOTES TO FINANCIAL STATEMENTS

For The Fiscal Year Ended December 31, 2005

Continued

### **Retiree's Health Insurance Fund**

Custodial Credit Risk - The Fund's investments are held in third-party safekeeping by a designated institution and the safekeeping agent follows the procedure of delivery vs. payment. Following is a summary of the Fund's investments as of December 31, 2005:

### Investments at fair value, as determined by quoted market price:

<b>Total investments</b>	<u>\$</u>	3,901,604
Money Market		621,806
U.S. agencies		88,094
U.S. treasuries		292,506
Equities domestic	\$	2,899,198

*Credit Risk.* Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The Fund's investment comply with its policy regarding the types of investments it may hold.

As of December 31, 2005, the System's investments in securities of U.S. agencies are rated AAA by Standard & Poor's.

Concentration of Credit Risk. Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The County's investment policy does not address this risk. At December 31, there were no concentrations in securities of any one issuer greater than 5% of investment fair value.

*Interest Rate Risk*. Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The Fund's investment policy does not discuss the maximum maturity for any single fixed income security or the weighted average portfolio maturity.

As of December 31, 2005, maturities of the Fund's debt securities were as follows:

		<u>Investment maturities</u> (fair value by years)							<b>:s</b> )
	<u>F</u>	air Value	7	Less <u>Fhan 1</u>		<u>1-5</u>	<u>6-15</u>		More <u>han 15</u>
U.S. Treasuries	\$	292,506	\$	25,640	\$	102,118	\$ 113,828	\$	50,920
U.S. Agencies		88,094		<u>-</u>		51,441	36,653		<u>-</u>
Total debt securities	<u>\$</u>	380,600	<u>\$</u>	25,640	<u>\$</u>	153,559	<u>\$ 150,481</u>	\$	50,920

### NOTES TO FINANCIAL STATEMENTS

For The Fiscal Year Ended December 31, 2005

**Continued** 

### B. Receivables/Deferred Revenue

Receivables in the governmental activities are as follows:

Property taxes	<u>\$ 16,232,815</u>
Other:	
Accounts	817,116
Interest	580,023
Intergovernmental	2,252,868
-	3,650,007
Total	<u>\$ 19,882,822</u>

Amounts not expected to be collected within one year includes \$775,000 of intergovernmental receivables.

Receivables in the business-type activities are composed of the following:

Delinquent property taxes	<u>\$ 3,860,819</u>
Other:	
Accounts	2,690,094
Interest	734,085
Patient	1,416,126
Less: allowance for doubtful accounts	(74,570)
Intergovernmental	1,470
-	4,767,205
Total	\$ 8,628,024

Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not earned. At the end of the current fiscal year, the various components of deferred revenue and unearned revenue reported in governmental activities were as follows:

	<u>Unavailable</u>		<u>Unearned</u>	
Property taxes receivable:				
General Fund	\$	-	\$	6,981,153
Medical Care Facility – Maintenance of Effort Fund		-		560,747
Jail Millage Fund		-		1,945,863
Department on Aging Fund		-		992,275
Long-term receivable – Building Authority Debt Service	;	800,000		-
Grant revenues received in advance of being earned			_	5,743
	\$ 3	<u>800,000</u>	\$	10,485,781

### NOTES TO FINANCIAL STATEMENTS

For The Fiscal Year Ended December 31, 2005

Continued

### C. Capital Assets

Capital asset activity for the year ended December 31, 2005 was as follows:

### **Primary Government**

Governmental Activities:	Beginning Balance	Adjusti	ments	Increases	Decreases	Ending Balance
Capital assets, not being depreciated:						
Land	\$ 1,470,208	\$	-	\$ -	\$ 311,810	\$ 1,158,398
Construction in progress	2,031,876		-	845,960	2,030,029	847,807
Total capital assets, not being depreciated	3,502,084		-	845,960	2,341,839	2,006,205
Capital assets, being depreciated:						
Buildings and improvements	33,121,020	26	,889	2,756,684	280,487	35,624,106
Equipment and furniture	7,292,722		-	763,255	794,119	7,261,858
Vehicles	2,783,732		-	146,109	490,533	2,439,308
Total capital assets, being depreciated	43,197,474	26	,889	3,666,048	1,565,139	45,325,272
Less accumulated depreciation for:						
Buildings and improvements	10,404,112		_	1,396,379	206,542	11,593,949
Equipment and furniture	4,586,736		-	929,127	762,715	4,753,148
Vehicles	2,606,598		-	163,877	490,533	2,279,942
Total accumulated depreciation	17,597,446		-	2,489,383	1,459,790	18,627,039
Total capital assets, being depreciated, net	25,600,028	26	,889	1,176,665	105,349	26,698,233
Governmental activities capital assets, net	\$ 29,102,112	\$ 26	,889	\$ 2,022,625	\$ 2,447,188	\$ 28,704,438
<b>Business-type Activities</b>	Beginning Balance	Adjustı	nents	Increases	Decreases	Ending Balance
Capital assets, not being depreciated:						
Land	\$ 278,832	\$	-	\$ -	\$ -	\$ 278,832
Capital assets, being depreciated:						
Land improvements	65,192		-	-	-	65,192
Buildings and improvements	38,414,479		-	707,601	281,503	38,840,577
Equipment and furniture	15,537,673		-	150,034	42,810	15,644,897
Vehicles	25,845		-	-		25,845
Total capital assets, being depreciated	54,043,189		-	857,635	324,313	54,576,511
Less accumulated depreciation for:						
Land improvements	65,192		-	_	-	65,192
Buildings and improvements	10,372,410		-	1,125,904	70,100	11,428,214
Equipment and furniture	7,386,114		-	459,224	16,589	7,828,749
Vehicles	20,676		-	5,169	-	25,845
Total accumulated depreciation	17,844,392		-	1,590,297	86,689	19,348,000
Total capital assets, being depreciated, net	36,198,797		-	(732,662)	237,624	35,228,511
Business-type activities capital assets, net	\$ 36,477,629	\$	-	\$ (732,662)	\$ 237,624	\$ 35,507,343

### NOTES TO FINANCIAL STATEMENTS

For The Fiscal Year Ended December 31, 2005

Continued

Depreciation expense was charged to functions of the primary government as follows:

Governmental Activities:		
General government	\$	476,616
Public Safety		810,238
Judicial		155,454
Health and welfare		298,803
Recreation & Culture		166,403
Unallocated		35,714
Other		334,937
Capital assets held by the government's internal service funds		
are charged to the various functions based upon usage of		
the assets		211,218
Total depreciation expense - governmental activities	\$	2,489,383
D. C.		
Business-type activities:	\$	924,587
Resource Recovery Facility	Ф	,
Medical Care Facility		544,468
Fair		96,160
Delinquent Tax Fund		21,899
Personal Property Tax Fund		3,183
Total depreciation expense - business-type activities	\$	1,590,297

### **Discretely Presented Component Units**

**Drain Commission.** Activity for the Drain Commission for the year ended December 31, 2005 was as follows:

	Beginning Balance	Ending Balance		
Governmental activities:  Capital assets being depreciated:  Infrastructure	\$ 11,889,560	\$ 353,096	\$ -	\$ 12,242,656
Less accumulated deprecation for: Infrastructure	7,171,687	201,188		7,372,875
Total capital net assets being depreciated	\$ 4,717,873	\$ 151,908	<u> </u>	\$ 4,869,781

Depreciation expense was charged to the Public Works function in the year 2005.

### NOTES TO FINANCIAL STATEMENTS

For The Fiscal Year Ended December 31, 2005

Continued

Activity for the Road Commission for the year ended December 31, 2005 was as follows:

	Beginning Balance Increases		Decreases	Ending Balance
Governmental Activities:	<u> </u>	Ther eages	Decreases	Dulunee
Capital assets, not being depreciated:				
Land and land improvements	\$ 923,080	\$ -	\$ -	\$ 923,080
Infrastructure land and land improvements	15,147,794	110,388		15,258,182
Subtotal	16,070,874	110,388		16,181,262
Subtom	10,070,074	110,500		10,101,202
Capital assets, being depreciated:				
Buildings and improvements	5,739,844	231,528	-	5,971,372
Road equipment	11,689,336	1,537,338	(371,771)	12,854,903
Other equipment	1,544,990	128,819 (87,684)		1,586,125
Gravel pits	548,074			548,074
Infrastructure	73,016,161	4,814,180	(2,411,842)	75,418,499
Subtotal	92,538,405	6,711,865	(2,871,297)	96,378,973
Less accumulated depreciation for:				
Buildings and improvements	(3,722,319)	(218,147)	-	(3,940,466)
Road equipment	(9,122,307)	(992,522)	259,586	(9,855,243)
Other equipment	(1,239,031)	(119,846)	88,394	(1,270,483)
Gravel pits	(147,017)	-	-	(147,017)
Infrastructure	(28,861,914)	(3,584,503)	2,411,842	(30,034,575)
Subtotal	(43,092,588)	(4,915,018)	2,759,822	(45,247,784)
Net capital assets being depreciated	49,445,817	1,796,847	(111,475)	51,131,189
Net capital assets	\$ 65,516,691	\$ 1,907,235	\$ (111,475)	\$ 67,312,451

Depreciation expense was charged to the Public Works function in the year 2005.

### NOTES TO FINANCIAL STATEMENTS

For The Fiscal Year Ended December 31, 2005

**Continued** 

### D. Interfund Receivables, Payables and Transfers

At December 31, 2005, interfund receivables and payables were as follows:

Fund	Receivable	Payable
General	\$ -	\$ 6,053,527
Health	-	128,040
Revenue Sharing Reserve	6,053,527	-
Delinquent Tax Revolving	2,835,753	-
Resource Recovery	-	2,593,429
Nonmajor Proprietary Funds	-	62,440
Internal Service Funds		51,844
Total	\$ 8,889,280	\$ 8,889,280

At December 31, 2005, interfund advances were as follows:

	Payable
	Fund
	Friend of
Receivable fund	the Court
General	\$ 500,000

The general fund has made long-term advances to the Drain Commission and Brownfield Redevelopment Authority component units in the amounts of \$210,000 and \$117,500, respectively.

The County has Interfund balances between many of its funds. The sum of all balances presented in the tables above agrees with the sum of interfund balances presented in the statements of net assets/balance sheet for governmental funds and proprietary funds. These interfund balances resulted primarily from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made. The advance from the General Fund to the Friend of the Court Fund is used to provide cash flow to that fund until reimbursements from the State of Michigan are collected.

### NOTES TO FINANCIAL STATEMENTS

For The Fiscal Year Ended December 31, 2005

**Continued** 

For the year then ended, interfund transfers consisted of the following:

Fund	Transfer in		Transfer out		
General	\$	6,226,447	\$	5,478,041	
Health		758,523		128,040	
Revenue Sharing Reserve		-		3,000,000	
Child Care		3,726,530		-	
Delinquent Tax Revolving		407,106		1,985,615	
Nonmajor Governmental Funds		3,296,813		3,611,110	
Nonmajor Proprietary Funds		-		15,592	
Internal Service Funds		-		176,791	
		14,415,419		14,395,189	
Adjustments for different fiscal year end:					
Friend of the Court FYE 9/30/05		-		20,230	
Total	\$	14,415,419	\$	14,415,419	

Transfers are used to: (1) move revenues from the fund that is required to collect them to the fund that is required or allowed to expend them; (2) move receipts restricted to or allowed for debt service from the funds collecting the receipts to the debt service fund as debt service payments become due; and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

### E. Payables

Accounts payable and accrued liabilities in the governmental activities are as follows:

Claims	911,799
Wages, fringe benefits and other accrued liabilities	519,328
Intergovernmental	118,492
Other	183,882
	\$ 3,022,534

Accounts payable and accrued liabilities in the business-type activities are as follows:

Trade accounts payable	\$ 1,755,207
Accrued interest	206,757
Wages, fringe benefits and other accrued liabilities	487,866
Estimated closure and post-closure monitoring costs	1,940,000
Intergovernmental	15,263
	\$ 4,405,093

### NOTES TO FINANCIAL STATEMENTS

For The Fiscal Year Ended December 31, 2005

**Continued** 

### F. Property Taxes

Through 2004, the County property taxes have been levied on December 1 of each year (the lien date) and were due in full by March 1 of the year following the levy, at which time uncollected taxes became delinquent. Pursuant to Public Act 357 of 2004, which provides a funding mechanism to replace state revenue sharing payments to counties, the County's levy date is gradually shifting (or accelerating) from December 1 to July 1 of each year. As such, for the year ended December 31, 2005, the County recognized the full December 1, 2004 levy and the July 1, 2005 levy, which represents one-third of the total tax levy for calendar 2005. In 2006, two-thirds of the County property tax will be levied July 1 and then in 2007, and for each year thereafter, all of the County property tax will be levied July 1.

Property taxes are levied on the assessed taxable value of the property as established by local units, accepted by the County and equalized under State statute at approximately 50% of the current estimated market value. In March 1994, Michigan voters approved Proposal A, which limits annual increases in assessed values to the lesser of 5% or the rate of inflation with assessed value reverting to 50% of true cash value when the property is sold.

The assessed and taxable value of real and personal property for the December 1, 2004 levy, for which revenue was recognized in fiscal 2005, was \$3.8 billion. The general operating tax rate for this levy was at the maximum rate of 5.1709 mills, as adjusted by the Headlee Amendment to the State of Michigan Constitution. The County also had a voter approved tax of 0.2500 mills for the Department on Aging, 0.4902 for the new County Jail Facility and 0.1413 mills for the Medical Care Facility.

The assessed and taxable value of real and personal property for the July 1, 2005 levy, for which revenue was recognized in fiscal 2005, was \$4.0 billion. The general operating tax rate for this levy was at the maximum rate of 5.1471 mills, as adjusted by the Headlee Amendment to the State of Michigan Constitution.

By agreement with various taxing authorities, the County purchases at face value the real property taxes returned delinquent each March 1 and records a corresponding delinquent taxes receivable.

### NOTES TO FINANCIAL STATEMENTS

For The Fiscal Year Ended December 31, 2005

Continued

### G. Long-Term Debt

### **PRIMARY GOVERNMENT**

**Governmental Activities.** Long-term liability activity for governmental activities for the year ended December 31, 2005 was as follows:

	]	Beginning Balance	Additions	Reductions	Ending Balance	 ıe Within Əne Year
Governmental Activities Building Authority: General obligation bonds, Series 1999A General obligation bonds, Series 2002	\$	825,000 12,250,000	\$	\$	\$ 800,000 12,000,000	25,000 325,000
Compensated absences (Primarily accrued sick and vacation pay)		1,628,959	2,957,050	3,093,288	1,492,721	110,000
	\$	14,703,959	\$ 2,957,050	\$ 3,368,288	\$ 14,292,721	\$ 460,000

**General Obligation Bonds.** The County issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds are direct obligations of the County and pledge the County's full faith and credit. General obligation bonds currently outstanding are as follows:

	Balance December 31, 2005
\$950,000 1999A Jackson County Building Authority serial bonds, due in annual installments of \$25,000 to \$75,000 through 2019; interest at 5.1% to 6.0%	\$ 800,000
\$12,750,000 2002 Jackson County Building Authority serial bonds, due in annual installments of \$325,000 to \$1,175,000 through 2022;	
interest at 3.000% to 4.625%	12,000,000
Total General Obligation Bonds	<u>\$ 12,800,000</u>

Annual debt service requirements to maturity for general obligation bonds are as follows:

Year Due		<u>Principal</u>		<u>Principal</u>		<u>Interest</u>
2006	\$	350,000	\$	531,294		
2007		400,000		520,269		
2008		450,000		507,169		
2009		450,000		491,518		
2010		500,000		475,268		
2011-2015		3,325,000		2,059,770		
2016-2020		5,050,000		1,196,569		
2021-2022		2,275,000		158,188		
	\$	12,800,000	\$	5,940,045		

### NOTES TO FINANCIAL STATEMENTS

For The Fiscal Year Ended December 31, 2005

Continued

Compensated absences have typically been liquidated by the General and Health Funds in prior years.

**Business-type Activities.** Long-term liability activity for the business-type activities for the year ended December 31, 2005 was as follows:

	Balance January 1, 2005	Additions	(Reductions)	Balance December 31, 2005	Due Within One Year
Bonds Payable	<u>2003</u>	Additions	( <u>Reductions</u> )	<u>2005</u>	One Tear
\$6,300,000 Resource and Energy 2005 Revenue Refunding Bond – maturing serially to 2013 in annual amounts ranging from \$405,000 to \$950,000 at interest rates ranging from 2.00% to 3.75%	\$ 5,465,000	\$ -	\$ 430,000	\$ 5,035,000	\$ 465,000
Unlimited Tax General Obligation Refunding Bond - \$10,850,000 Resource Recovery and Energy 2005 – maturing serially to 2013 in annual amounts ranging from \$495,000 to \$1,150,000 at interest rates ranging from 2.75% to 3.875%	8,485,000	_	1,135,000	7,350,000	1,095,000
	0,702,000	-	1,133,000	7,550,000	1,093,000
Through the Jackson County Building Authority – \$14,000,000 Refunding Bonds, Series 2005, interest rates ranging from 3.125% to 5.125% maturing serially in semiannual amounts ranging from \$80,000 to \$885,000 to May 1, 2030. This debt is being serviced by the Medical Care Facility	-	14,000,000	-	14,000,000	80,000
Through the Jackson County Building Authority – \$15,500,000 (partial refunding in 2005) Limited Tax General Obligation Bonds, Series 2000, interest rate of 5.5% maturing serially in annual amounts ranging from \$325,000 to \$375,000 to May 1, 2010. This debt is being serviced by the Medical Care Facility	14,950,000	_	13,225,000	1,725,000	325,000
•	- 1,2 - 2,2 - 2				,
Less deferred amount on refinancing		(959,883)	(25,597)	(934,286)	
TOTAL ENTERPRISE FUNDS BONDS PAYABLE	28,900,000	13,040,117	14,764,403	27,175,714	1,965,000
Compensated absences	309,498	57,895	55,778	311,615	
TOTAL ENTERPRISE FUNDS	<u>\$29,209,498</u>	<u>\$ 13,098,012</u>	<u>\$ 14,820,181</u>	<u>\$ 27,487,329</u>	<u>\$ 1,965,000</u>

On January 1, 2003, the County issued \$10,850,000 in Unlimited Tax General Obligation Refunding Bonds with an average rate of 3.26% to advance refund \$10,435,000 of outstanding 1994 Series Unlimited Tax General Obligation Bonds. The balance of the defeased bonds outstanding was \$7,330,000 at December 31, 2005.

### NOTES TO FINANCIAL STATEMENTS

For The Fiscal Year Ended December 31, 2005

**Continued** 

Also, on March 1, 2003, the County issued \$6,300,000 in Revenue Refunding Bonds with an average rate of 3.23% to advance revenue refund \$6,320,000 of outstanding 1993 Series Revenue Bonds. The balance of the defeased bonds outstanding was \$5,245,000 at December 31, 2005.

During 2005, Jackson County advance refunded a portion of the Jackson County Building Authority Bonds, Series 2000 by issuing \$14,000,000 of Jackson County Building Authority Refunding Bonds, Series 2005. As a result, the refunded bonds are considered to be defeased and the liability has been removed from the balance sheet. This advance refunding was undertaken to reduce total debt service payments over the next 25 years by \$889,624 and to obtain an economic gain (difference between the present value of the debt service payments of the refunded and refunding bonds) of \$538,588.

As of December 31, 2005, outstanding Jackson County Building Authority Bonds, Series 2000 in the amount of \$12,900,000 are considered to be defeased.

Annual debt service requirements to maturity for business-type activities are as follows:

Year Due	<u>Principal</u>		<u>Interest</u>
2006	\$ 1,965,000	\$	1,082,847
2007	1,990,000		1,017,637
2008	1,980,000		949,865
2009	2,365,000		872,697
2010	1,800,000		794,546
2011-2015	7,180,000		2,942,619
2016-2020	3,185,000		2,132,690
2021-2025	3,590,000		1,407,110
2026-2030	 4,055,000		528,399
	\$ 28,110,000	\$	11,728,410

### **ROAD COMMISSION**

**Changes in Long-Term Liabilities.** Long-term liability activity for the governmental activities for the year ended December 31, 2005, was as follows:

	ginning alance	Ado	<u>ditions</u>	(Redu	<u>ictions)</u>	Ending <u>Balance</u>	Due W	
Accrued compensated								
absences	\$ 271,433	\$	14,078	\$	- 5	\$ 285,511	\$	_

### NOTES TO FINANCIAL STATEMENTS

For The Fiscal Year Ended December 31, 2005

**Continued** 

### **DRAIN COMMISSION**

**Changes in Long-Term Liabilities.** During the year ended December 31, 2005, the long-term liability activity for governmental activities of the Drain Commission was as follows:

	Beginning			Ending	<b>Due Within</b>
	Balance	Additions	(Reductions)	Balance	One Year
General obligation bonds:					
1994 Clark Lake	\$ 1,150,000	\$ -	\$ -	\$ 1,150,000	\$ -
1993 Village of Grass Lake	1,475,000	-	(135,000)	1,340,000	135,000
2002 Clark Lake Refunding	3,540,000	-	(520,000)	3,020,000	515,000
1990 Village of Springport	120,000	-	(20,000)	100,000	25,000
1997 Village of Brooklyn	1,275,000	-	(75,000)	1,200,000	75,000
2000 Wolf Lake	4,100,000	-	(250,000)	3,850,000	250,000
2001 Napoleon Township	1,050,000	-	(50,000)	1,000,000	50,000
2004 Lake Columbia	11,000,000	-	-	11,000,000	500,000
2005 Spring Arbor Township		480,000	-	480,000	
Total general obligation bonds	\$ 23,710,000	\$ 480,000	\$ (1,050,000)	\$ 23,140,000	\$ 1,550,000

**Special Assessment Debt.** Special assessment debt is issued for the construction and maintenance of County drains. Notes and bonds issued by the Jackson County Drain Commission are generally collateralized by the full faith and credit of the drainage districts and the County of Jackson. Special assessment debts currently outstanding are as follows at December 31, 2005:

Clark Lake 1994 Waste Water Disposal System DPW Bonds - \$7,875,000 (Partial refunding in 2002) maturing in annual amounts of \$550,000 and \$600,000 in 2012 & 2013 at 3% interest 1,150,000 Village of Grass Lake 1993 Sanitary Sewage Disposal System DPW Bonds - \$2,700,000 maturing serially in annual amounts ranging from \$90,000 to \$160,000 through 1,340,000 2014 at an interest rate of 2% Clark Lake 2002 Refunding Bonds -\$4,300,000 maturing serially in annual amounts ranging from \$275,000 to \$505,000 though 2011 at an interest rate ranging from 3% to 4.25% 3,020,000

### NOTES TO FINANCIAL STATEMENTS

For The Fiscal Year Ended December 31, 2005

**Continued** 

Village of Springport 1990 Waste Water Disposal Facility DPW Bonds - \$300,000 maturing serially in annual amounts ranging from \$5,000 to \$25,000 through 2009 at an interest rate ranging from 5.90% to 7.15%

\$ 100,000

Village of Brooklyn 1997 Waste
Water Disposal Facility Limited
Tax General Obligation Bonds \$1,550,000 maturing serially
in annual amounts ranging from
\$25,000 to \$150,000 through 2016
at an interest rate ranging from
4.25% to 7.25%

1,200,000

Wolf Lake 2000 Waste Water
Disposal System Limited Tax
General Obligation Bonds \$4,900,000 maturing serially
in annual amounts ranging from
\$150,000 to \$300,000 through 2019
at an interest rate ranging from 5.25%
to 5.7%

3,850,000

Napoleon Township Section 2001
Waste Water Disposal System
Limited Tax General Obligation
Bonds - \$1,125,000 maturing
serially in annual amounts ranging
from \$25,000 to \$75,000 through
2020 at an interest rate ranging from
3.80% to 6.75%

1,000,000

Lake Columbia 2004 Waste Water
Disposal Facility Limited Tax
General Obligation Bonds –
\$11,000,000 maturing serially
in annual amounts ranging from
\$500,000 to \$700,000 through
2024 at an interest rate ranging from
3.25% to 4.75%

11,000,000

Spring Arbor Township 2005 Water Supply Facilities General Obligation Limited Tax Bonds – \$480,000 maturing serially in annual amounts ranging from \$25,000 to \$30,000 through 2025 at an interest rate ranging from 3.50% to 4.75%

480,000

Total Drain Commission - Special Assessment Bonds Payable

\$ 23,140,000

### NOTES TO FINANCIAL STATEMENTS

For The Fiscal Year Ended December 31, 2005

Continued

Annual debt service requirements to maturity for Drain Commission special assessment debt are as follows:

Year Due	<b>Principal</b>	<u>Interest</u>
2006	\$ 1,550,000	\$ 921,358
2007	1,575,000	860,575
2008	1,575,000	799,600
2009	1,590,000	737,143
2010	1,590,000	672,737
2011-2015	7,530,000	2,523,359
2016-2020	4,900,000	1,224,013
2021-2025	2,830,000	273,736
	\$ 23,140,000	\$ 8,012,521

### **BOARD OF PUBLIC WORKS**

**Changes in Long-Term Liabilities.** During the year ended December 31, 2005, the long-term liability activity for governmental activities of the Board of Public Works was as follows:

	Beginning Balance	Additions	(Reductions)	Ending Balance	Due Within One Year
Board of Public Works:					
General obligation bonds:					
2002 Village of Parma	\$ 1,750,000	\$ -	\$ (50,000)	\$ 1,700,000	\$ 50,000
Revolving Loan Funds - Village of Parma	1,020,000	-	(45,000)	975,000	45,000
2003 Vineyard Lake Section	6,100,000	-	(250,000)	5,850,000	250,000
2002B Grass Lake Section	530,000	-	(25,000)	505,000	25,000
Revolving Loan Funds - Village of Grass Lake	2,165,000	-	(90,000)	2,075,000	95,000
2005 Round/Farewell Lakes Section	-	3,900,000	-	3,900,000	250,000
2005 Southern Regional Interceptor Section		4,600,000	-	4,600,000	
Total general obligation bonds	\$ 11,565,000	\$ 8,500,000	\$ (460,000)	\$ 19,605,000	\$ 715,000

### NOTES TO FINANCIAL STATEMENTS

For The Fiscal Year Ended December 31, 2005

Continued

	Balance December 31, 2005
Village of Parma 2002 Water Supply Facilities Bonds - \$1,800,000 maturing in annual amounts ranging from \$25,000 to \$150,000 through 2021 at an interest rate ranging from 2.75% to 5.50%	\$ 1,700,000
State Drinking Water Revolving Loan Funds – Village of Parma maturing in annual amounts ranging from \$45,000 to \$70,000 through 2022 at an interest rate of 2.5%	975,000
Jackson County Wastewater Disposal Facility Vineyard Section, Series 2004 maturing in annual amounts ranging from \$250,000 to \$375,000 through 2023 at an interest rate ranging from 2.5% to 4.5%	5,850,000
Jackson County Water Supply Facility Grass Lake Area Section Series 2002B maturing in annual amounts ranging from \$10,000 to \$50,000 through 2022 at an interest rate ranging from 3.4% to 6.00%	505,000
State Drinking Water Revolving Loan Funds – Village of Grass Lake maturing in annual amounts ranging from \$90,000 to \$140,000 through 2023 at an annual interest rate of 2.5%	2,075,000
Jackson County Wastewater Disposal Facility Round/Farwell Lakes Area Section, Series 2005 maturing in annual amounts ranging from \$225,000 to \$250,000 through 2022 at an interest rate ranging from 3% to 4%	3,900,000
Jackson County Wastewater Disposal Facility Southern Regional Interceptor Section, Series 2005 maturing in annual amounts ranging from \$125,000 to \$425,000 through 2025 at an interest rate ranging from 4.125% to 4.500%	<u>4,600,000</u>
<b>Total BPW Special Assessment Bonds Payable</b>	<u>\$ 19,605,000</u>

### NOTES TO FINANCIAL STATEMENTS

For The Fiscal Year Ended December 31, 2005

Continued

Annual debt service requirements to maturity for Board of Public Works special assessment debt are as follows:

Year Due	<u>Principal</u>		<u>Interest</u>	
2006	\$	715,000	\$	632,998
2007	Ψ	720,000	Ψ	693,505
2008		745,000		673,461
2009		900,000		651,560
2010		925,000		622,969
2011-2015		5,230,000	2	2,614,094
2016-2020		6,115,000	1	,552,804
2021-2025		4,255,000		387,262
	<b>\$</b> 1	19,605,000	\$ 7	7,828,653

### IV. OTHER INFORMATION

### A. Risk Management / Self-Insurance Programs

The government manages its risk exposures and provides certain employee benefits through a combination of self-insurance programs, risk management pools and commercial insurance and excess coverage policies. On risks which are commercially insured, settlements have not exceeded insurance coverage in any of the past three years. Following is a summary of these self-insurance programs and risk management pool participation.

**Liability.** The County participates in the Michigan Municipal Risk Management Authority (MMRMA) for general and automobile liability, motor vehicle physical damage and property damage coverages. The MMRMA provides risk management, underwriting, reinsurance and claim review and processing services for all member governments pursuant to its charter.

The government makes annual contributions to MMRMA based on actuarial studies using historical data and insurance industry statistics. These contributions are paid from an internal service fund (i.e., the Insurance Fund) using premiums paid into it by other funds of the government. Such contributions as received by MMRMA are allocated between its general and member retention funds. Economic resources in the MMRMA's general fund are expended for reinsurance coverage, claim payments and certain general and administrative costs, whereas resources in the member retention fund are used for loss payments and defense costs up to the members' self-insured retention limits along with certain other member-specific costs.

Accordingly, because contributions to the member retention fund are essentially recognized as revenue by MMRMA to the extent of expenditures, the government records a restricted asset (i.e., "escrow account for insurance claims") and a related liability, equal to the loss reserves estimated by MMRMA, for its portion of the unexpended member retention fund. At December 31, 2005, the balance of the County's member retention fund was \$216,325.

### NOTES TO FINANCIAL STATEMENTS

For The Fiscal Year Ended December 31, 2005

**Continued** 

Under most circumstances, the County's maximum loss retention per occurrence was as follows:

Type of Risk

General and automobile liability

Motor vehicle physical damage

Property damage

Property damage

S10,000 per vehicle

\$30,000 per occurrence

\$1,000 per occurrence,
10% of remaining up to
\$100,000 of a loss

### **County of Jackson Self-Funded Managed Care Insurance**

On August 1, 1993, the County Proper and the Jackson County Road Commission began operating a self-funding health insurance program for their employees and retirees. An administrative agent has been hired to monitor claims and ensure that only those meeting the member's policies are paid. "Stop-Loss" insurance has been obtained, through payment of monthly premiums, to cover the cost of individual claims in excess of \$100,000. This is done to minimize the member's risk.

The participating members make monthly cash contributions to the Managed Care Insurance Internal Service Fund. The contribution amounts for 2005 were based upon the cost of obtaining traditional health insurance. These contributions are expensed by the members when made, and recognized as revenue by the Insurance Fund upon receipt.

There were no significant reductions in insurance coverage from the prior year, and no insurance settlements have exceeded coverage since August 1, 1993.

Claims payable, including incurred but not reported amounts, which are estimated by management based on historical experience, are reported as liabilities in the Internal Service Fund at December 31, 2005. The change in the claims liability for 2005 and 2004 is as follows:

	<u>2005</u>	<u>2004</u>
Claims liability at beginning of period Claims and changes in estimates	\$ 638,372 7,978,529	\$ 586,337 6,847,003
Claims payments	<u>(7,879,146</u> )	<u>(6,794,968</u> )
Claims liability at end of fiscal year	<u>\$ 737,755</u>	<u>\$ 638,372</u>

**Workers' Compensation.** The government maintains a self-insurance program for workers' compensation coverage which is accounted for in an internal service fund (i.e., the Workers' Compensation Fund). The program is administered by a third party administrator who conducts safety inspections and provides claims review and processing services. Premiums are paid into the internal service fund by all other funds based on payrolls and job classifications and are available to pay claims, claim reserves, excess coverage and administrative costs.

### NOTES TO FINANCIAL STATEMENTS

For The Fiscal Year Ended December 31, 2005

**Continued** 

Liabilities are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. An excess coverage insurance policy covers individual claims in excess of \$250,000 subject to an annual aggregate limit of \$5 million. Liabilities include an amount for claims that have been incurred but not reported (IBNR). Claim liabilities are calculated considering the effects of inflation, recent claim settlement trends including frequency and amount of pay-outs and other economic and social factors. Changes in the balances of claims liabilities during the past two years are as follows:

	<u>2005</u>	<u>2004</u>
Unpaid claims, beginning of year Incurred claims (including IBNR's) Claim payments	\$ 154,175 94,942 (75,093)	\$ 158,337 69,891 (74,053)
Unpaid claims, end of year	<b>\$ 174,024</b>	<b>\$</b> 154,175

### **Jackson County Road Commission**

The Jackson County Road Commission participates in the Michigan County Road Commission Self-Insurance Pool for its liability insurance. The Self-Insurance Pool is a municipal self-insurance entity operating within the laws of the State of Michigan.

The Self-Insurance Pool has entered into reinsurance agreements providing for loss coverage in excess of amounts to be retained by the Pool. In the event a reinsurance company does not meet its obligation to the Pool, responsibility for payment of any unreimbursed claims reverts to the Pool, and, indirectly, to the Pool members.

### **B.** Commitments and Contingencies

Amounts received or receivable from grantor agencies and health care intermediaries, including Medicare and Medicaid, are subject to audit and adjustment by those grantor agencies or intermediaries. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantors or intermediaries cannot be determined at this time although the government expects such amounts, if any, to be immaterial.

The government and its component units, individually or jointly, are a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, it is the opinion of the government and component unit's counsel that resolution of these matters will not have a material adverse effect on the financial condition of the government. A summary of the more significant matters follow:

### **Jackson County Landfill**

The Michigan Department of Natural Resources (MDNR) has ordered that a cleanup process be undertaken at the site of a former County landfill - McGill Road. The County developed an investigative work plan that was approved by the MDNR. There are no cost estimates available for this project. It is anticipated, however, that the State of Michigan and City of Jackson will share in the costs, as former operators at the cleanup site. It is impossible to predict, however, whether further environmental action will be required by the MDNR or whether the County's portion of related costs would be significant or minimal.

### NOTES TO FINANCIAL STATEMENTS

For The Fiscal Year Ended December 31, 2005

**Continued** 

### **Grant Agreements**

Under the terms of various State and Federal grants, periodic audits are required and certain costs may be questioned as not being appropriate expenditures under the terms of the grants. Such audits could lead to reimbursement to the grantor agencies. However, County management does not believe such disallowances, if any, will be material to the financial position of the County.

### **Resource and Energy Conversion System**

As part of this system, the County operates a waste-to-energy incinerator facility, with steam and electricity being sold to the State of Michigan under the terms of a contracted agreement. In an effort to ensure an adequate supply of waste for the facility, the County enacted a flow control ordinance. In simple terms, such an ordinance restricts the exporting of trash to other facilities.

In early 1994, the U.S. Supreme Court struck down a flow control ordinance as an unconstitutional restraint on trade. If this decision were applied to Jackson County's ordinance, it could have an adverse effect on the facility's finances.

### C. Post-Employment Health Care and Life Insurance Benefits and Employee Retirement System and Plan

### Post-Employment Health Care and Life Insurance Benefits

The County provides health insurance benefits for its retired employees and Medical Care Facility employees retired prior to 1988, as established by County Board Resolution. Substantially all of the County's employees may become eligible for this benefit if they reach normal retirement age while working for the County. The Medical Care Facility pays the premiums for its employees retired since 1988. The Road Commission pays for coverage for its retirees. The County's General Fund and Retiree Health Fund covered the cost of insurance for all other eligible employees. The County also provides life insurance for retirees. Retiree benefits for those individuals having retired as of 2/1/2001 and after have been paid from the prefunded Retiree Health Insurance Fund. The amounts paid for those individuals having retired prior to 2/1/2001 are being funded as incurred from the County's General Fund. Those amounts were \$728,679 and \$1,875,881, respectively, and are paid by each unit as follows:

	Health <u>Insurance</u>	<u>I</u> 1	Life nsurance
Jackson County Proper	\$ 2,604,560	\$	22,563
Jackson County - For pre-1988			
Medical Care Facility	256,030		-
Component Unit - Jackson County			
Road Commission	588,000		-
Jackson County Medical Care Facility	411,132		8,382
	<u>\$ 3,859,722</u>	<u>\$</u>	30,945

### NOTES TO FINANCIAL STATEMENTS

For The Fiscal Year Ended December 31, 2005

**Continued** 

As of December 31, 2005, retiree membership data related to post-employment benefits was as follows:

	<b>Receive Benefits</b>	
	Health <u>Insurance</u>	Life <u>Insurance</u>
Jackson County Proper Jackson County – For pre-1988 Medical	310	268
Care Facility	32	-0-
Road Commission	90	-O-
Medical Care Facility	70	<u>106</u>
	<u> 502</u>	<u>374</u>

### **Employee Retirement System and Plan**

### General

The County administers the Jackson County Employees' Retirement System ("Plan"), a single-employer defined benefit plan provided by authority of Section 12a of Act No. 156 of the Public Acts of 1851, which was adopted and established by the County in accordance with Michigan Compiled Laws Section 46.12a. The Plan is included as a pension trust fund in the County's financial statements and a stand-alone financial report of the Plan has not been issued. Employer and employee contributions and benefit provisions are authorized and may be amended by County Board resolution and benefits may vary pursuant to collective bargaining agreements.

Substantially all full-time employees are covered by the Plan. The Plan is a defined benefit plan which pays upon retirement a benefit range (depending on Group) calculated at 2% or 2.25% of final average compensation times years of credited service. Generally, retirement may begin at age 60 with eight (8) years continuous service or as early as age 55 with ten (10) years continuous service with a reduction in the benefit. Non-union retirement may begin at age 55 with 10 years of credited service or age 60 with 8 or more years of service.

Membership in the Plan consisted of the following at December 31, 2004, the date of the latest actuarial valuation:

Total	1,513
Active plan members	876
not yet receiving benefits	79
Terminated plan members entitled to, but	
Retirees and beneficiaries receiving benefits	558

### **Employee Contributions**

Eligible employees are required to contribute 2.50% to 5.5% of their annual compensation to the Plan. Such aggregate contributions amounted to \$2,062,760 for the year ended December 31, 2005.

### **Employer Contributions**

The County made \$2,110,032 in contributions to the Plan during 2005, as determined by actuarial valuation.

### NOTES TO FINANCIAL STATEMENTS

For The Fiscal Year Ended December 31, 2005

**Continued** 

### **Summary of Significant Accounting Policies**

### **Basis of Accounting**

The Plan's financial statements are prepared using the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. The County's contributions to the plan are recognized when due and the employer has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan.

### Method Used to Value Investments

The Plan's investments are reported at fair value for investment accounts and are held at a commercial bank acting as a custodian. Administrative costs of the Plan are financed through investment earnings.

### **Annual Pension Cost and Net Pension Obligation**

The County's annual pension cost and net pension obligation for the current year were as follows:

Net pension obligation, end of year	<u>\$</u>
Increase (decrease) in net pension obligation Net pension obligation, beginning of year	<u> </u>
Annual required contribution/pension cost Contribution made	\$ 2,110,032 2,110,032

The annual required contribution for the current year was determined as part of a December 31, 2003 actuarial valuation using the entry age normal contribution method. The actuarial assumptions included 8% investment rate of return on the investments, compounded annually and projected salary increases of 5% per year compounded annually, attributable to inflation, and additional projected salary increases ranging from 0 to 3.8% per year, depending on age, attributable to seniority/merit. The actuarial value of assets was determined using techniques that smooth the effects of short-term volatility in the fair value of investments over a four-year period. Assets in excess of actuarial accrued liabilities are being amortized as a level percent of payroll over a period of 10 years on an open basis.

### **Three-Year Trend Information**

Year <u>Ending</u>	Annual Pension <u>Cost</u>	Percentage of APC <u>Contributed</u>	Net Pension <u>Obligation</u>		
12/31/03	\$ -	N/A	\$	-	
12/31/04	1,477,934	100%		-	
12/31/05	2,110,032	100%		-	

### NOTES TO FINANCIAL STATEMENTS

For The Fiscal Year Ended December 31, 2005

Continued

Stand along financial reports have not been issued for the Pension nor the Retiree Health Plan. A summary of the financial results for these Plans is as follows:

### **Statement of Plan Net Assets**

	1	Pension	Retiree	
	Re	etirement	Health	Total
ASSETS				
Pooled cash and cash equivalents	\$	21,627 \$	27,888	\$ 49,515
Cash and cash equivalents		-	798,555	798,555
Investments, at fair value:				
Money market funds		11,650,357	621,806	12,272,163
U.S. Government Obligations		8,780,188	380,599	9,160,787
Domestic corporate bonds		22,882,605	-	22,882,605
Domestic stocks		41,899,537	2,899,199	44,798,736
Index stock fund		26,154,253	-	26,154,253
International bonds		1,145,131	-	1,145,131
International stocks		13,904,695	-	13,904,695
International stock index fund		1,339,641	-	1,339,641
Accounts receivable		591,212	40,000	631,212
Prepaid expenses		477,047	-	477,047
Accrued interest		435,881	53,330	489,211
Capital assets		21,987	-	21,987
Total assets		129,304,161	4,821,377	134,125,538
LIABILITIES				
Accrued payroll		850	-	850
Accrued compensated absences		6,234	-	6,234
		7,084	-	7,084
NET ASSETS HELD IN TRUST FOR				
PENSION BENEFITS	\$	129,297,077 \$	4,821,377	\$ 134,118,454

### NOTES TO FINANCIAL STATEMENTS

For The Fiscal Year Ended December 31, 2005

Continued

### **Statement of Changes in Plan Net Assets**

			Retiree	
		Pension	Health	Total
ADDITIONS	·			_
Contributions:				
Employee Contributions	\$	2,062,760	- \$	2,062,760.00
Employer Contributions		2,110,032.00	-	2,110,032.00
Other		-	867,401	867,401
Total contributions		4,172,792	867,401	5,040,193
Investment income				
Net appreciation in fair value of investments		6,415,033	235,096	6,650,129
Interest and dividends		2,424,488	114,356	2,538,844
Total investment income		8,839,521	349,452	9,188,973
Less investment expense		(603,053)	-	(603,053)
Net investment income		8,236,468	349,452	8,585,920
Total additions (net)		12,409,260	1,216,853	13,626,113
DEDUCTIONS				
Benefits		6,784,448	728,679	7,513,127
Refunds of contributions		275,668	· -	275,668
Administrative expense		201,360	32,194	233,554
Total deductions		7,261,476	760,873	8,022,349
Net increase		5,147,784	455,980	5,603,764
NET ASSETS, held in trust for pension				
and retiree healthcare benefits				
Beginning of year		124,149,293	4,365,397	128,514,690
End of year	\$	129,297,077	4,821,377 \$	134,118,454

### NOTES TO FINANCIAL STATEMENTS

For The Fiscal Year Ended December 31, 2005

Concluded

### D. Municipal Solid Waste Landfill Closure and Postclosure Care Costs

The \$1,940,000 reported within the Resource and Energy Conversion System Enterprise Fund as estimated closure and postclosure monitoring costs at December 31, 2005 represents the estimated costs to perform remaining postclosure care and monitoring through 2021. The County has closed all landfills and ash monofill cells in 1995 and 1996. Actual remaining cost may be higher or lower due to inflation, changes in technology, or changes in regulations.

### E. Restatements

The total Board of Public Works beginning net assets was increased by \$48,959, and the total Drain Commission beginning net assets was decreased by the same amount, in order to show the Southern Regional Interceptor Fund in the proper component unit.

\* \* \* \* \* \*

# GASB STATEMENT 25 REQUIRED SUPPLEMENTARY INFORMATION

# GASB STATEMENT 25 AND 27 REQUIRED SUPPLEMENTARY INFORMATION

# Schedule of Funding Progress

# (\$ Amounts in Thousands)

UAAL as	a % of	Covered	<u>Payroll</u>	%-						1	1	1	
		Covered	<u>Payroll</u>	\$23,040	22,999	23,802	24,209	26,781	27,224	29,687	29,763	29,566	31,519
		Funded	Radio	118.3	126.9	135.0	145.9	144.8	143.1	135.2	115.8	105.4	9.66
	Unfunded	AAL	(UAAL)	(\$10,566)	(16,197)	(22,542)	(31,453)	(34,732)	(36,351)	(32,449)	(16,471)	(6,026)	435
Actuarial	Accrued	Liability (AAL)	- Entry Age	\$57,717	60,129	64,468	68,577	77,492	84,373	92,102	104,222	112,314	121,440
	Actuarial	Value of	Assets	\$68,283	76,326	87,010	100,030	112,224	120,724	124,551	120,693	118,340	121,005
		Valuation	Date Dec. 31	1995 (a)	1996 (a)	1997 (a)	1998	1999 (a)	2000 (a)	2001 (a)	2002 (a)	2003 (a)	2004

# Schedule of Employer Contributions

الور د	%									
Percentage Contributed	100	100	100	100	100	100	100	100	100	100
Annual Required Contribution Based on Actual Payroll	\$645,115	780,271	254,050	59,036	•	1	•	1	1,477,934	2,110,032
Computed Dollar Contribution Based on Projected Payroll#	\$614,524	830,477	262,012	55,039	1	1	1	1	1,477,934	2,110,032
Contribution Rates As Percents of Valuation Payroll*	2.70%	3.35	1.05	0.22	0.00	0.00	0.00	0.00	4.33	6.90
Valuation Date <u>Dec. 31</u>	1994 (a)	1995 (a)	1996 (a)	1997	1998	1999 (a)	2001 (a)	2002 (a)	2002 (a)	2003 (a)
Fiscal Year	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005

<sup>(</sup>a) After changes in benefit provisions and/or actuarial assumptions.

<sup>\*</sup> Weighted averages.

<sup>#</sup> Beginning with fiscal year 2004, contribution requirements based upon employer contributions ceasing for members entering the DROP.

## GASB STATEMENT NO. 25 REQUIRED SUPPLEMENTARY INFORMATION

The information presented in the required supplementary schedules was determined as part of the actuarial valuations at the dates indicated. Additional information as of the latest actuarial valuation follows:

Valuation date: December 31, 2004

Actuarial Cost Method Entry Age Normal

Amortization Method Level percent of payroll

Remaining amortization period Overfunded: 10 years (open)

Underfunded: 30 year (open)

Asset valuation method: 4 years smoothed market

Investment rate of return 8.00%
Projected salary increases 5.0% - 8.8%
Includes inflation at 5.00%
Cost-of-living adjustments none

The following members were included in the December 31, 2004 actuarial valuation:

Retirees and Beneficiaries receiving benefits

and DROP members 558

Terminated plan members entitled

to but not yet receiving benefits 79

Active plan members 902

Total 1,539

# COMBINING and INDIVIDUAL FUND FINANCIAL STATEMENTS and SCHEDULES

### Combining Balance Sheet Nonmajor Governmental Funds DECEMBER 31, 2005

	 Special Revenue Funds	Debt Service Funds			Capital Projects Funds		Permanent Funds		Total Nonmajor overnmental Funds
<u>ASSETS</u>									
ASSETS									
Pooled cash and cash equivalents	\$ 9,500,402	\$	304,293	\$	1,145,153	\$	125,518	\$	11,075,366
Cash and cash equivalents	51,002		-		186,241		3,056		240,299
Accounts receivable	25,987		-		-		-		25,987
Taxes receivable	3,333,218		-		-		-		3,333,218
Due from other governmental units	524,963		800,000		-		-		1,324,963
Inventory, at cost	 108,012								108,012
TOTAL ASSETS	\$ 13,543,584	\$	1,104,293	\$	1,331,394	\$	128,574	\$	16,107,845
LIABILITIES AND FUND BALANCES									
LIABILITIES									
Accounts payable	\$ 405,066	\$	-	\$	159,437	\$	26	\$	564,529
Accrued payroll	87,352		-		-		-		87,352
Interest payable	-		6,786		-		-		6,786
Advance from other funds	500,000		-		-		-		500,000
Due to other governmental units	118,492		-		-		-		118,492
Deferred revenue	 3,498,885		800,000				-		4,298,885
Total liabilities	 4,609,795		806,786		159,437		26		5,576,044
FUND BALANCES									
Reserved for inventories	108,012		_		_		_		108,012
Unreserved:	ŕ								,
Undesignated	8,825,777		297,507		1,171,957		128,548		10,423,789
Total fund balances	 8,933,789		297,507		1,171,957		128,548		10,531,801
TOTAL LIABILITIES AND									
FUND BALANCES	\$ 13,543,584	\$	1,104,293	\$	1,331,394	\$	128,574	\$	16,107,845

### Combining Statement of Revenue, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds

### FOR THE YEAR ENDED DECEMBER 31, 2005

	Special Revenue Funds	Debt Service Funds	Capital Projects Funds	nanent inds	Total Nonmajor overnmental Funds
REVENUE					
Contributions	\$ -	\$ 1,167,536	\$ _	\$ -	\$ 1,167,536
Licenses, fees, taxes and permits	13,099	_	-	_	13,099
Property taxes	3,222,570	-	-	_	3,222,570
Intergovernmental	3,814,564	-	1,153,312	_	4,967,876
Charges for services	1,524,342	-	-	_	1,524,342
Fines and forfeitures	271,369	_	-	_	271,369
Interest and rentals	479,325	4,103	2,387	3,031	488,846
Donations	81,156	-,	_,	5,509	86,665
Other revenue	 187,326	-	886,159	-	1,073,485
Total revenue	9,593,751	1,171,639	2,041,858	8,540	12,815,788
EXPENDITURES					
Current:					
Judicial	3,166,439	-	-	-	3,166,439
Public safety	101,710	-	-	-	101,710
Health and welfare	1,183,324	_	-	-	1,183,324
Recreation and cultural	1,661,674	-	-	-	1,661,674
Community development	400,830	-	-	-	400,830
Other functions	1,191,980	1,095,434	-	8,782	2,296,196
Debt service:				-	
Principal	-	275,000	-	-	275,000
Interest and fiscal charges	-	539,369	-	-	539,369
Capital outlay	 -	-	2,425,026	-	2,425,026
Total expenditures	 7,705,957	1,909,803	2,425,026	8,782	12,049,568
Revenue over (under) expenditures	1,887,794	(738,164)	(383,168)	(242)	766,220
OTHER FINANCING SOURCES (USES)					
Transfers in	1,716,692	922,428	657,693	-	3,296,813
Transfers (out)	 (2,678,192)	-	(932,918)	-	(3,611,110)
Total other financing sources (uses)	 (961,500)	922,428	(275,225)	-	(314,297)
Net change in fund balances	926,294	184,264	(658,393)	(242)	451,923
FUND BALANCE, Beginning of year	 8,007,495	113,243	1,830,350	128,790	10,079,878
FUND BALANCE, End of year	\$ 8,933,789	\$ 297,507	\$ 1,171,957	\$ 128,548	\$ 10,531,801

### Combining Balance Sheet Nonmajor Special Revenue Funds DECEMBER 31, 2005

ASSETS	Parks Commission			Friend of he Court	Public Improvement and Building		
ASSETS Pooled cash and cash equivalents Cash and cash equivalents Accounts receivable	\$	45,326 225	\$	124,218	\$	2,066,484	
Taxes receivable		-		_		-	
Due from other governmental units Inventory, at cost		108,012		523,768		- -	
TOTAL ASSETS	\$	153,563	\$	647,986	\$	2,066,484	
LIABILITIES AND FUND BALANCES							
LIABILITIES							
Accounts payable	\$	-	\$	1,465	\$	32,190	
Accrued payroll		9,216		74,701		-	
Advance from other funds		-		500,000		-	
Due to other governmental units Deferred revenue		<u>-</u>		<u>-</u>		<u>-</u>	
Total liabilities		9,216		576,166		32,190	
FUND BALANCES							
Reserved for inventories		108,012		-		_	
Unreserved:							
Undesignated		36,335		71,820		2,034,294	
Total fund balances		144,347		71,820		2,034,294	
TOTAL LIABILITIES AND							
FUND BALANCES	\$	153,563	\$	647,986	\$	2,066,484	

Budget abilization	dget Omnibus			Prosecuting Attorney rug Enforcement	E	Drug Inforcement	County w Library	Michigan Justice Training		
\$ 447,924	\$	3,367	\$	73,784	\$	41,822	\$ 5,098	\$ 49,217		
-		-		-		-	-	-		
-		-		-		-	-	-		
-		-		-		-	-	-		
\$ 447,924	\$	3,367	\$	73,784	\$	41,822	\$ 5,098	\$ 49,217		
\$ - - - -	\$	- - - -	\$	- - - -	\$	- - - -	\$ 1,489 - - -	\$ 3,098		
-		-		-		-	1,489	3,098		
-		-		-		-	-	-		
 447,924		3,367		73,784		41,822	3,609	46,119		
 447,924		3,367		73,784		41,822	3,609	46,119		
\$ 447,924	\$	3,367	\$	73,784	\$	41,822	\$ 5,098	\$ 49,217		

### **Combining Balance Sheet**

# Nonmajor Special Revenue Funds (Continued) DECEMBER 31, 2005

	Social Services			eteran's Trust	Airport	
<u>ASSETS</u>						
ASSETS						
Pooled cash and cash equivalents	\$	154,257	\$	1,047	\$	51,969
Cash and cash equivalents		50,677		-		100
Accounts receivable		-		123		-
Taxes receivable		-		-		-
Due from other governmental units		-		1,195		-
Inventory, at cost		_				
TOTAL ASSETS	\$	204,934	\$	2,365	\$	52,069
LIABILITIES AND FUND BALANCES						
LIABILITIES						
Accounts payable	\$	-	\$	1,195	\$	9,474
Accrued payroll		-		-		3,435
Advance from other funds		-		-		-
Due to other governmental units		118,492		-		-
Deferred revenue		-		-		
Total liabilities		118,492		1,195		12,909
FUND BALANCES						
Reserved for inventories		-		_		-
Unreserved:						
Undesignated		86,442		1,170		39,160
Total fund balances		86,442		1,170		39,160
TOTAL LIABILITIES AND						
FUND BALANCES	\$	204,934	\$	2,365	\$	52,069

N	Joint arcotics	Jail Millage		Community Development Block Grant		Register of Deeds Automation Fund		Airport Runway Project
\$	238,498	\$ 375,248	\$	-	\$	407,567	\$	437,771
	- - -	1,853,306		25,864		- - -		- - -
\$	238,498	\$ 2,228,554	\$	25,864	\$	407,567	\$	437,771
\$	13,896	\$ -	\$	25,864	\$	1,594	\$	- -
	- - -	1,945,863		- - -		- - -		- - -
	13,896	1,945,863		25,864		1,594		<u>-</u>
	-	-		-		-		-
	224,602	282,691				405,973		437,771
	224,602	282,691				405,973		437,771
\$	238,498	\$ 2,228,554	\$	25,864	\$	407,567	\$	437,771

## Combining Balance Sheet Nonmajor Special Revenue Funds (Concluded) DECEMBER 31, 2005

		edical Care Facility aintenance		epartment on Aging		
		of Effort		Millage		Total
<u>ASSETS</u>						
ASSETS						
Pooled cash and cash equivalents	\$	4,620,628	\$	356,177	\$	9,500,402
Cash and cash equivalents	Ψ	-	Ψ	-	Ψ	51,002
Accounts receivable		_		_		25,987
Taxes receivable		534,129		945,783		3,333,218
Due from other governmental units		-		-		524,963
Inventory, at cost		-		-		108,012
TOTAL ASSETS	\$	5,154,757	\$	1,301,960	\$	13,543,584
LIABILITIES AND FUND BALANCES						
LIABILITIES						
Accounts payable	\$	314,801	\$	-	\$	405,066
Accrued payroll		=		-		87,352
Advance from other funds		=		-		500,000
Due to other governmental units		-		-		118,492
Deferred revenue		560,747		992,275		3,498,885
Total liabilities		875,548		992,275		4,609,795
FUND BALANCES						
Reserved for inventories		_		_		108,012
Unreserved:						
Undesignated		4,279,209		309,685		8,825,777
Total fund balances		4,279,209		309,685		8,933,789
TOTAL LIABILITIES AND						
FUND BALANCES	\$	5,154,757	\$	1,301,960	\$	13,543,584

### Combining Statement of Revenue, Expenditures, and Changes in Fund Balances Nonmajor Special Revenue Funds

### FOR THE YEAR ENDED DECEMBER 31, 2005

	Parks Commission		Friend of the Court	Public Improvement and Building
REVENUE	_			
Licenses, fees, taxes and permits	\$	-	\$	- \$ -
Property taxes		-		
Intergovernmental		-	2,412,41	-
Charges for services		912,318	383,20	-
Fines and forfeitures		-		
Interest and rentals		-		- 42,845
Donations		-		- 81,156
Other revenue		-		- 57,702
Total revenue		912,318	2,795,61	5 181,703
EXPENDITURES				
Current:				
Judicial		-	2,994,12	19,704
Public safety		-		-
Health and welfare		-		-
Recreation and cultural		1,505,653		- 156,021
Community development		-		-
Other functions		-		- 650,049
Total expenditures		1,505,653	2,994,12	825,774
Revenue over (under) expenditures		(593,335)	(198,50	05) (644,071)
OTHER FINANCING SOURCES (USES)				
Transfers in		606,981	134,27	764,608
Transfers (out)		(42,176)		
Total other financing sources (uses)		564,805	134,27	764,608
Net change in fund balances		(28,530)	(64,23	120,537
FUND BALANCE, Beginning of year		172,877	136,05	1,913,757
FUND BALANCE, End of year	\$	144,347	\$ 71,82	2,034,294

Budget Stabilization	Omnibus Forfeitures	Prosecuting Attorney Drug Enforcement	Drug Enforcement	County Law Library	Michigan Justice Training
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-	94,753
-	293	30,670	44,218	-	-
-	-	-	-	-	-
	- -	- -	- -	6,500	46,690
	293	30,670	44,218	6,500	141,443
	700	4.000		0.000	
-	590	4,399	14,585	9,808	87,125
-	-	-	14,363	-	67,125
-	-	-	-	-	-
-	-	-	-	-	-
	-	-	-	-	-
	590	4,399	14,585	9,808	87,125
	(297)	26,271	29,633	(3,308)	54,318
-	_	-	-	3,500	-
	-	-	-	-	(45,000)
		-	-	3,500	(45,000)
-	(297)	26,271	29,633	192	9,318
447,924	3,664	47,513	12,189	3,417	36,801
\$ 447,924	\$ 3,367	\$ 73,784	\$ 41,822	\$ 3,609	\$ 46,119

## Combining Statement of Revenue, Expenditures, and Changes in Fund Balances

### Nonmajor Special Revenue Funds (Continued) FOR THE YEAR ENDED DECEMBER 31, 2005

		Social ervices	Veteran's Trust	Ainnont
REVENUE		ervices	Trust	Airport
Licenses, fees, taxes and permits	\$	_	\$ -	\$ 13,099
Property taxes	Ψ	_	-	-
Intergovernmental		879,611	26,959	_
Charges for services		· -	-	9,235
Fines and forfeitures		-	-	-
Interest and rentals		-	-	287,973
Donations		-	-	-
Other revenue		-	-	42,079
Total revenue		879,611	26,959	352,386
EXPENDITURES				
Current:				
Judicial		-	-	-
Public safety		-	-	-
Health and welfare		840,863	27,660	-
Recreation and cultural		-	-	-
Community development		-	-	-
Other functions		_	-	434,410
Total expenditures		840,863	27,660	434,410
Revenue over (under) expenditures		38,748	(701)	(82,024)
OTHER FINANCING SOURCES (USES)				
Transfers in		29,000	-	78,333
Transfers (out)		_	-	(27,890)
Total other financing sources (uses)		29,000	<u>-</u>	50,443
Net change in fund balances		67,748	(701)	(31,581)
FUND BALANCE, Beginning of year		18,694	1,871	70,741
FUND BALANCE, End of year	\$	86,442	<b>\$</b> 1,170	\$ 39,160

	Joint arcotics	Jail Millage	Community Development Block Grant	Register of Deeds Automation Fund	Airport Runway Project
1					
\$	-	\$ - 1,804,066	\$ -	\$ -	\$ -
	_	1,004,000	400,830	-	_
	-	-	-	219,585	-
	196,188	-	-	-	-
	6,682	-	-	9,936	-
	-	19,614	-	-	- -
	202,870	1,823,680	400,830	229,521	
	137,818	-	-	-	-
	-	-	-	-	-
	_	-	-	-	_
	-	-	400,830	-	-
	-	-	-	97,221	10,300
	137,818	-	400,830	97,221	10,300
	65,052	1,823,680	-	132,300	(10,300)
	(51,258)	(1,902,894)	- , -	-	100,000
	(51,258)	(1,902,894)	· -	-	100,000
	13,794	(79,214)	-	132,300	89,700
	210,808	361,905	-	273,673	348,071
\$	224,602	\$ 282,691	\$ -	\$ 405,973	\$ 437,771

## Combining Statement of Revenue, Expenditures, and Changes in Fund Balances

## Nonmajor Special Revenue Funds (Concluded) FOR THE YEAR ENDED DECEMBER 31, 2005

	MCF Maintenance of Effort	Department on Aging Millage	Total
REVENUE			
Licenses, fees, taxes and permits	\$ -	\$ -	\$ 13,099
Property taxes	514,612	903,892	3,222,570
Intergovernmental	· -	-	3,814,564
Charges for services	_	_	1,524,342
Fines and forfeitures	_	_	271,369
Interest and rentals	131,889	_	479,325
Donations	-	_	81,156
Other revenue		14,741	187,326
Total revenue	646,501	918,633	9,593,751
EXPENDITURES			
Current:			
Judicial	-	-	3,166,439
Public safety	-	-	101,710
Health and welfare	314,801	-	1,183,324
Recreation and cultural	-	-	1,661,674
Community development	-	-	400,830
Other functions	-	-	1,191,980
Total expenditures	314,801	-	7,705,957
Revenue over (under) expenditures	331,700	918,633	1,887,794
OTHER FINANCING SOURCES (USES)			
Transfers in	-	-	1,716,692
Transfers (out)		(608,974)	(2,678,192)
Total other financing sources (uses)		(608,974)	(961,500)
Net change in fund balances	331,700	309,659	926,294
FUND BALANCE, Beginning of year	3,947,509	26	8,007,495
FUND BALANCE, End of year	\$ 4,279,209	\$ 309,685	\$ 8,933,789

## COUNTY OF JACKSON, MICHIGAN PARKS COMMISSION FUND

		Amended Budget	Actual	Variance - Positive (Negative)
REVENUE				
Charges for services:				
Cascades Falls	\$	104,820	\$ 104,820	\$ -
Cascades Golf Course		590,559	591,420	861
Cascades Short Course and				
Ken Douglas Learning Center		93,608	93,633	25
Parks		120,829	122,445	1,616
Total revenue		909,816	912,318	2,502
EXPENDITURES				
Recreation and cultural:				
Administration		262,022	271,062	(9,040)
Cascades Falls		61,144	67,925	(6,781)
Cascades Golf Course		586,572	583,604	2,968
Cascades Short Course and				
Ken Douglas Learning Center		40,943	40,386	557
Parks		204,557	197,491	7,066
Equipment and Shop		280,247	269,290	10,957
Out-County parks		82,564	75,895	6,669
Total expenditures		1,518,049	1,505,653	12,396
Revenue over (under) expenditures		(608,233)	(593,335)	14,898
OTHER FINANCING SOURCES (USES)				
County appropriation		522,124	521,981	(143)
Transfers in		85,000	85,000	-
Transfers (out)		(42,176)	(42,176)	
Total other financing sources	·	564,948	564,805	(143)
Net change in fund balances		(43,285)	(28,530)	14,755
FUND BALANCE, Beginning of year		172,877	172,877	
FUND BALANCE, End of year	\$	129,592	\$ 144,347	\$ 14,755

# COUNTY OF JACKSON, MICHIGAN FRIEND OF THE COURT FUND SCHEDULE OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCE - AMENDED BUDGET AND ACTUAL FOR THE NINE MONTHS ENDED SEPTEMBER 30, 2004

	A	Amended Budget	Actual	Variance - Positive (Negative)
REVENUE				
Intergovernmental	\$	2,540,472	\$ 2,412,411	\$ (128,061)
Charges for services - fees		364,108	383,204	19,096
Total revenue		2,904,580	2,795,615	(108,965)
EXPENDITURES				
Judicial: Personnel services		3,018,382	2,938,326	80,056
General and administrative		50,238	2,936,320 55,794	(5,556)
General and administrative		30,236	33,774	(3,330)
Total expenditures		3,068,620	2,994,120	74,500
Revenue under expenditures		(164,040)	(198,505)	(34,465)
OTHER FINANCING SOURCES				
Transfers in		164,040	134,270	(29,770)
Net change in fund balances		-	(64,235)	(64,235)
FUND BALANCE, Beginning of year		136,055	136,055	
FUND BALANCE, End of year	\$	136,055	\$ 71,820	\$ (64,235)

# COUNTY OF JACKSON, MICHIGAN PUBLIC IMPROVEMENT AND BUILDING FUND SCHEDULE OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCE - AMENDED BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2005

	.mended Budget	Ac	ctual	F	riance - Positive egative)
REVENUE	_				
Interest - General	\$ -	\$	42,845	\$	42,845
Donations	35,000		81,156		46,156
Miscellaneous revenue	10,000		57,702		47,702
Total revenue	 45,000		181,703		136,703
EXPENDITURES					
Repairs and maintenance:					
Judicial - Juvenile	17,700		14,926		2,774
Judicial - Courthouse	46,500		4,778		41,722
Parks	199,008		156,021		42,987
Other - General	 730,700		650,049		80,651
Total expenditures	 993,908		825,774		168,134
Revenue over (under) expenditures	(948,908)		(644,071)		304,837
OTHER FINANCING SOURCES					
Transfers in	 406,850		764,608		357,758
Net change in fund balances	(542,058)		120,537		662,595
FUND BALANCE, Beginning of year	 1,913,757	1	,913,757		
FUND BALANCE, End of year	\$ 1,371,699	\$ 2	,034,294	\$	662,595

## COUNTY OF JACKSON, MICHIGAN BUDGET STABILIZATION FUND SCHEDULE OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCE - AMENDED BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2005

	mended Budget	Actual	Variance - Positive (Negative)
OTHER FINANCING (USES) Transfers in Transfers (out)	\$ - \$ -	-	\$ - -
Total other financing sources (uses)	-	-	-
FUND BALANCE, Beginning of year	 447,924	447,924	
FUND BALANCE, End of year	\$ 447,924 \$	447,924	\$ -

## COUNTY OF JACKSON, MICHIGAN OMNIBUS FORFEITURES FUND SCHEDULE OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCE - AMENDED BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2005

		nended udget	Actual	Variance - Positive (Negative)
REVENUE Fines and forfeitures	<u></u> \$	- \$	293	\$ 293
EXPENDITURES Judicial costs		-	590	(590)
Net change in fund balances		-	(297)	(297)
FUND BALANCE, Beginning of year		3,664	3,664	<u> </u>
FUND BALANCE, End of year	\$	3,664 \$	3,367	\$ (297)

# COUNTY OF JACKSON, MICHIGAN PROSECUTING ATTORNEY DRUG ENFORCEMENT FUND SCHEDULE OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCE - AMENDED BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2005

	nended Judget	Actual	Variance - Positive (Negative)	
REVENUE Fines and forfeitures	\$ - \$	30,670	\$	30,670
EXPENDITURES Judicial - Personnel costs	 -	4,399		(4,399)
Net change in fund balances	-	26,271		26,271
FUND BALANCE, Beginning of year	 47,513	47,513		
FUND BALANCE, End of year	\$ 47,513 \$	73,784	\$	26,271

# COUNTY OF JACKSON, MICHIGAN DRUG ENFORCEMENT FUND SCHEDULE OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCE - AMENDED BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2005

	 mended Budget	Actual	Variance - Positive (Negative)	
REVENUE				
Fines and forfeitures	\$ 20,000 \$	44,218	\$	24,218
EXPENDITURES				
Public safety	 20,000	14,585		5,415
Net change in fund balances	-	29,633		29,633
FUND BALANCE, Beginning of year	 12,189	12,189		
FUND BALANCE, End of year	\$ 12,189 \$	41,822	\$	29,633

# COUNTY OF JACKSON, MICHIGAN COUNTY LAW LIBRARY FUND SCHEDULE OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCE - AMENDED BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2005

	nended udget	Actual	Variance - Positive (Negative)
	 uuget	Actual	(regative)
REVENUE			
Fines and forfeitures	\$ 6,500 \$	6,500 \$	-
EXPENDITURES			
Judicial	10,000	9,808	192
Revenue under expenditures	(3,500)	(3,308)	192
OTHER FINANCING SOURCES			
Transfers in	 3,500	3,500	
Net change in fund balances	_	192	192
The change in raise surfaces		1,2	1,2
EINE DALANGE D	2.417	2.415	
FUND BALANCE, Beginning of year	 3,417	3,417	
FUND BALANCE, End of year	\$ 3,417 \$	3,609 \$	192

## COUNTY OF JACKSON, MICHIGAN MICHIGAN JUSTICE TRAINING FUND SCHEDULE OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCE - AMENDED BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2005

	Amended Budget		Actual	Variance - Positive (Negative)	
REVENUE					
Intergovernmental	\$	30,000 \$	94,753	\$ 64,753	
Other revenue		50,000	46,690	(3,310)	
Total revenue		80,000	141,443	61,443	
EXPENDITURES					
Public Safety -					
Employee training		35,000	87,125	(52,125)	
Revenue over expenditures		45,000	54,318	9,318	
OTHER FINANCING (USES)					
Transfers (out)		(45,000)	(45,000)		
Net change in fund balances		-	9,318	9,318	
FUND BALANCE, Beginning of year		36,801	36,801		
FUND BALANCE, End of year	\$	36,801 \$	46,119	\$ 9,318	

## COUNTY OF JACKSON, MICHIGAN SOCIAL SERVICES FUND

	 Amended Budget	Actual	Variance - Positive (Negative)	
REVENUE				
Intergovernmental	\$ 971,000 \$	879,611	\$	(91,389)
EXPENDITURES				
Health and welfare	 1,000,000	840,863		159,137
Revenue under expenditures	(29,000)	38,748		67,748
OTHER FINANCING SOURCES				
Tranfers in	29,000	29,000		
Net change in fund balances	-	67,748		67,748
FUND BALANCE, Beginning of year	18,694 \$	18,694		
FUND BALANCE, End of year	\$ 18,694 \$	86,442	\$	67,748

## COUNTY OF JACKSON, MICHIGAN VETERAN'S TRUST FUND SCHEDULE OF REVENUE, EXPENDITURES,

## AND CHANGES IN FUND BALANCE - AMENDED BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2005

	mended Budget	Actual	Variance - Positive (Negative)
REVENUE Intergovernmental	\$ 40,000	\$ 26,959	\$ (13,041)
EXPENDITURES Health and welfare	 40,000	27,660	12,340
Net change in fund balances	-	(701)	701
FUND BALANCE, Beginning of year	 1,871	\$ 1,871	
FUND BALANCE, End of year	\$ 1,871	\$ 1,170	\$ 701

## COUNTY OF JACKSON, MICHIGAN AIRPORT FUND

		Amended Budget			Variance - Positive (Negative)	
REVENUE		buuget		Actual	(Tregutive)	
Licenses and permits -						
Commercial operating agreements	\$	12,258	\$	13,099	\$ 841	
Charges for services:						
Landing fees		9,200		8,553	(647)	
Aircraft parking		1,000		682	(318)	
Interest and rentals:					` ,	
Ground leases		69,319		69,320	1	
Other leases		47,346		47,346	-	
Air traffic control tower rental		45,168		46,316	1,148	
Restaurant lease		16,932		16,788	(144)	
Other rentals		109,342		108,203	(1,139)	
Other:		10>,0 .2		100,200	(1,10))	
Advertising		5,985		5,982	(3)	
Utilities reimbursements		13,000		10,319	(2,681)	
Aviation fuel flow charges		17,000		15,971	(1,029)	
Other		12,779		9,807	(2,972)	
Total revenue		359,329		352,386	(6,943)	
EXPENDITURES						
Other functions:						
Personnel services		251,160		255,427	(4,267)	
Office and administration		2,910		2,710	200	
Operating expenses		110,725		110,652	73	
Repairs and maintenance		47,750		62,560	(14,810)	
Utilities		3,000		3,061	(61)	
Capital outlay		200		-	200	
Total expenditures		415,745		434,410	(18,665)	
Revenue under expenditures		(56,416)		(82,024)	(25,608)	
OTHER EINANCING COURCE (LICES)						
OTHER FINANCING SOURCES (USES) Transfers in		78,333		78,333		
Transfers (out)		(27,890)			<del>-</del>	
Transfers (out)	-	(27,090)		(27,890)		
Total other financing sources (uses)		50,443		50,443		
Net change in fund balances		(5,973)		(31,581)	(25,608)	
FUND BALANCE, Beginning of year	·	70,741		70,741		
FUND BALANCE, End of year	\$	64,768	\$	39,160	\$ (25,608)	

## COUNTY OF JACKSON, MICHIGAN JOINT NARCOTICS FUND

	mended Budget	Actual	Variance - Positive (Negative)
REVENUE	 		( , , <b>g</b> , )
Fines and forfeitures	\$ 200,000 \$	196,188	\$ (3,812)
Interest revenue	 -	6,682	6,682
Total revenue	 200,000	202,870	2,870
EXPENDITURES			
Judicial	 150,000	137,818	12,182
Revenue over expenditures	50,000	65,052	15,052
OTHER FINANCING (USES)			
Transfers (out)	 (50,000)	(51,258)	(1,258)
Net change in fund balances	-	13,794	13,794
FUND BALANCE, Beginning of year	210,808	210,808	
FUND BALANCE, End of year	\$ 210,808 \$	224,602	\$ 13,794

## COUNTY OF JACKSON, MICHIGAN JAIL MILLAGE

	Amend Budge		Actual	Variance - Positive (Negative)
REVENUE	Ф 1.00	2 000	1.004.066	Φ 4.066
Property taxes Other revenue	\$ 1,800	0,000 \$	1,804,066 19,614	\$ 4,066 19,614
Total revenue	1,800	0,000	1,823,680	23,680
OTHER FINANCING (USES) Transfers (out)	(1,800	0,000)	(1,902,894)	(102,894)
Net change in fund balances		-	(79,214)	(79,214)
FUND BALANCE, Beginning of year	36	1,905	361,905	
FUND BALANCE, End of year	\$ 36.	1,905 \$	282,691	\$ (79,214)

## COUNTY OF JACKSON, MICHIGAN COMMUNITY DEVELOMENT BLOCK GRANT SCHEDULE OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCE - AMENDED BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2005

	 mended Budget	Actual	Variance - Positive (Negative)
REVENUE	 		, ,
Intergovernmental	\$ 470,000	\$ 400,830	\$ (69,170)
EXPENDITURES Community development	470,000	400,830	69,170
Community development	 470,000	400,830	09,170
Net change in fund balances	-	-	-
FUND BALANCE, Beginning of year	 -	\$ -	
FUND BALANCE, End of year	\$ -	\$ -	\$ 

## COUNTY OF JACKSON, MICHIGAN REGISTER OF DEEDS AUTOMATION FUND SCHEDULE OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCE - AMENDED BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2005

	 mended Budget	Actual	Variance - Positive (Negative)
REVENUE	 Dauger	Hetuui	(reguire)
Charges for services	\$ 225,000	\$ 219,585	\$ (5,415)
Interest revenue	 -	9,936	9,936
Total revenue	225,000	229,521	4,521
EXPENDITURES			
Other functions	 225,000	97,221	127,779
Net change in fund balances	-	132,300	132,300
FUND BALANCE, Beginning of year	273,673	273,673	
FUND BALANCE, End of year	\$ 273,673	\$ 405,973	\$ 132,300

## COUNTY OF JACKSON, MICHIGAN AIRPORT RUNWAY PROJECT SCHEDULE OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCE - AMENDED BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2005

		mended	Actual	Variance - Positive
REVENUE		Budget	Actual	(Negative)
Other revenue	\$	-	-	
EXPENDITURES				
Other functions		100,000	10,300	89,700
Revenue (under) expenditures		(100,000)	(10,300)	89,700
OTHER FINANCING SOURCES Transfers in		100,000	100,000	
Net change in fund balances		-	89,700	89,700
FUND BALANCE, Beginning of year		348,071	348,071	<u> </u>
FUND BALANCE, End of year	<b>\$</b>	348,071 \$	437,771	\$ 89,700

# COUNTY OF JACKSON, MICHIGAN MEDICAL CARE FACILITY MAINTENANCE OF EFFORT SCHEDULE OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCE - AMENDED BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2005

	E	Amended Budget		Actual		Variance - Positive (Negative)
REVENUE						(c.c.g)
Taxes	\$	525,000	\$	514,612	\$	(10,388)
Interest and rentals		-		131,889		131,889
Total revenue		525,000		646,501		121,501
EXPENDITURES						
Health and welfare		525,000		314,801		210,199
Net change in fund balances		-		331,700		(88,698)
FUND BALANCE, Beginning of year		3,947,509		3,947,509		
FUND BALANCE, End of year	\$	3,947,509	\$	4,279,209	\$	331,700

# COUNTY OF JACKSON, MICHIGAN DEPARTMENT ON AGING MILLAGE SCHEDULE OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCE - AMENDED BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2005

	mended Budget	Actual	Variance - Positive (Negative)
REVENUE	 		· · · · · ·
Property tax revenue	\$ 900,000 \$	903,892	\$ 3,892
Other revenue	-	14,741	14,741
Total revenue	 900,000	918,633	18,633
OTHER FINANCING (USES) Transfers (out)	(900,000)	(608,974)	291,026
Net change in fund balances	-	309,659	309,659
FUND BALANCE, Beginning of year	 26	26	
FUND BALANCE, End of year	\$ 26 \$	309,685	309,659

### Balance Sheet Nonmajor Debt Service Fund DECEMBER 31, 2005

<u>ASSETS</u>	Building Authority				
ASSETS					
Pooled cash and cash equivalents	\$	304,293			
Due from other governments		800,000			
TOTAL ASSETS		1,104,293			
LIABILITIES AND FUND BALANCE					
LIABILITIES		000 000			
Deferred revenue		800,000			
Interest payable		6,786			
Total liabilities		806,786			
FUND BALANCE					
Unreserved		297,507			
TOTAL LIABILITIES AND FUND EQUITY	\$	1,104,293			

### Statement of Revenue, Expenditures and Changes in Fund Balances Nonmajor Debt Service Fund FOR THE YEAR ENDED DECEMBER 31, 2005

	Building Authority
REVENUE	
Contributions	\$ 1,167,536
Interest and rentals	 4,103
Total revenue	 1,171,639
EXPENDITURES	
Debt Service:	
Principal retirement	275,000
Interest and fiscal charges	539,369
Other	 1,095,434
Total expenditures	 1,909,803
Revenue under expenditures	(738,164)
OTHER FINANCING SOURCES	
Transfers in	 922,428
Net change in fund balance	184,264
FUND BALANCE, Beginning of year	 113,243
FUND BALANCE, End of year	\$ 297,507

### COUNTY OF JACKSON, MICHIGAN NONMAJOR CAPITAL PROJECTS FUNDS COMBINING BALANCE SHEET DECEMBER 31, 2005

			Sheriff											
	Eq	quipment/	De	epartment	]	Building		Justice						
<u>ASSETS</u>	Re	placement	Equipment		A	uthority		Center		Total				
ASSETS														
Pooled cash and cash equivalents	\$	256,600	\$	597,323	\$	-	\$	291,230	\$	1,145,153				
Cash and cash equivalents		-		-		186,241		-		186,241				
TOTAL ASSETS	\$	256,600	\$	597,323	\$	186,241	\$	291,230	\$	1,331,394				
LIABILITIES AND FUND BALANCES														
LIABILITIES														
Accounts payable	\$	21,253	\$	2,689	\$	135,495	\$	-	\$	159,437				
FUND BALANCES														
Unreserved:														
Undesignated		235,347		594,634		50,746		291,230		1,171,957				
m . 10 . 11 1		225.245		<b>5</b> 04 <b>5</b> 04		<b>50 5</b> 46		201.220		4 454 055				
Total fund balance		235,347		594,634		50,746		291,230		1,171,957				
TOTAL LIADILITIES AND														
TOTAL LIABILITIES AND	ø	256 600	Ф	507 222	Φ	106 241	Φ	201 220	Φ	1 221 204				
<u>FUND EQUITY</u>	\$	256,600	\$	597,323	\$	186,241	\$	291,230	\$	1,331,394				

## COUNTY OF JACKSON, MICHIGAN NONMAJOR CAPITAL PROJECTS FUNDS COMBINING STATEMENT OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCE FOR THE YEAR ENDED DECEMBER 31, 2005

				Sheriff					
	Equ	ipment/	De	epartment	В	uilding	Justice		
	Repl	acement	E	quipment	Αι	uthority	Center		Total
REVENUE									
Intergovernmental	\$	83,045	\$	1,070,267	\$	- \$	_	\$	1,153,312
Interest and rentals	4	-	Ψ	-	Ψ	2,387	_	Ψ	2,387
Other		6,403		876,759		2,997	-		886,159
Total revenue		89,448		1,947,026		5,384	-		2,041,858
EXPENDITURES									
Current Operations:									
Capital outlay		912,162		1,333,161		179,703	-		2,425,026
Total expenditures		912,162		1,333,161		179,703	-		2,425,026
Revenue over (under) expenditures		(822,714)		613,865		(174,319)	-		(383,168)
OTHER FINANCING SOURCES (USES)									
Transfers in		226,150		815		298,394	132,334		657,693
Transfers (out)		(6,000)		(448,090)		(478,828)	-		(932,918)
Total other financing sources (uses)		220,150		(447,275)		(180,434)	132,334		(275,225)
Net change in fund balances		(602,564)		166,590		(354,753)	132,334		(658,393)
FUND BALANCE, Beginning of year		837,911		428,044		405,499	158,896		1,830,350
FUND BALANCE, End of year	\$	235,347	\$	594,634	\$	50,746 \$	291,230	\$	1,171,957

### COUNTY OF JACKSON, MICHIGAN NONMAJOR PERMANENT FUNDS COMBINING BALANCE SHEET DECEMBER 31, 2005

	De	partment						
	01	n Aging		Preston		Cemetery		
<u>ASSETS</u>	En	Endowment		ndowment		Trust		Total
ASSETS								
Pooled cash and cash equivalents	\$	20,045	\$	105,473	\$	-	\$	125,518
Cash and cash equivalents		-		-		3,056		3,056
TOTAL ASSETS	\$	20,045	\$	105,473	\$	3,056	\$	128,574
LIABILITIES AND FUND BALANCE LIABILITIES								
Accounts payable	\$	26	\$	_	\$	_	\$	26
FUND EQUITY Unreserved	Ψ	20,019	Ψ	105,473	Ψ	3,056	Ψ	128,548
Total fund equity		20,019		105,473		3,056		128,548
TOTAL LIABILITIES AND FUND BALANCE	\$	20,045	\$	105,473	\$	3,056	\$	128,574

# COUNTY OF JACKSON, MICHIGAN NONMAJOR PERMANENT FUNDS COMBINING STATEMENT OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCES FOR THE YEAR ENDED DECEMBER 31, 2005

	01	partment n Aging dowment	reston lowment	emetery Trust	Total		
OPERATING REVENUE							
Interest	\$	-	\$ 3,031	\$ - \$	3,031		
Other revenue -							
Donations		5,509	-	-	5,509		
Total operating revenue		5,509	3,031	-	8,540		
OPERATING EXPENSES							
Cost of services		8,782	-	-	8,782		
Revenue over (under) expenditures		(3,273)	3,031	-	(242)		
FUND BALANCE, Beginning of year		23,292	102,442	3,056	128,790		
FUND BALANCE, End of year	\$	20,019	\$ 105,473	\$ 3,056 \$	128,548		

#### Combining Statement of Net Assets Nonmajor Enterprise Funds DECEMBER 31, 2005

ACCEPTO				reclosure Tax		Soil		Personal Property		
<u>ASSETS</u>		Fair	Adn	<u>inistration</u>	]	Erosion		Tax		Total
ASSETS Current assets:										
Pooled cash and cash equivalents	\$	158,511	\$	312,121	\$	69,347	\$	89,592	\$	629,571
Cash and cash equivalents		424		-		-		-		424
Accounts receivable		16,002		-		-		64,916		80,918
Due from other governments		- 174.027		- 212 121				1,470		1,470
Total current assets		174,937		312,121		69,347		155,978		712,383
Capital assets, net		1,091,988					-	4,295		1,096,283
TOTAL ASSETS		1,266,925		312,121		69,347		160,273		1,808,666
LIABILITIES										
Accounts payable		9,158		75		19,774		(2)		29,005
Accrued payroll		2,713		-		-		736		3,449
Perfomance bonds		-,,,15		_		45,375		-		45,375
Due to other governmental units		-		-		-		15,263		15,263
Due to other funds		62,440		-		-		-		62,440
Unearned revenue		13,601		-		-		-		13,601
Compensated absences payable		14,211					-	4,709	-	18,920
Total liabilities (all current)		102,123		75		65,149		20,706		188,053
Net assets										
Invested in capital assets		1,091,988		-		_		4,295		1,096,283
Unrestricted		72,814		312,046		4,198		135,272		524,330
Total Net assets	\$	1,164,802	\$	312,046	\$	4,198	\$	139,567	\$	1,620,613

#### Combining Statement of Revenue, Expenses and Changes in Net Assets Nonmajor Enterprise Funds

### FOR THE YEAR ENDED DECEMBER 31, 2005

	<u>Fair</u>	Foreclosure Tax Administration	Soil Erosion	Personal Property Tax	Total
OPERATING REVENUE					
Charges for services -					
interest on taxes	\$ -	\$ -	\$ -	\$ 194,748	\$ 194,748
Charges for services	1,174,506	201,356	70,004	<u>-</u>	1,445,866
Other revenue	38,335			149,385	187,720
Total operating revenue	1,212,841	201,356	70,004	344,133	1,828,334
OPERATING EXPENSES					
Personnel services	312,091	-	52	56,974	369,117
Cost of services	937,781	-	82,496	-	1,020,277
Depreciation	96,161	-	-	3,183	99,344
Administration and other	23,454	107,519	1,117	337,275	469,365
Total operating expenses	1,369,487	107,519	83,665	397,432	1,958,103
Operating income (loss)	(156,646)	93,837	(13,661)	(53,299)	(129,769)
NON-OPERATING REVENUE (EXPENSES)					
State grants	54,228	_	-	100,183	154,411
Interest income	10,015	-	2,758	6,291	19,064
Interest expense	(5,038)				(5,038)
Total non-operating revenue (expenses)	59,205		2,758	106,474	168,437
Net income (loss) before transfers	(97,441)	93,837	(10,903)	53,175	38,668
TRANSFERS IN (OUT)					
Transfers (out)	(1,865)			(13,727)	(15,592)
Change in net assets	(99,306)	93,837	(10,903)	39,448	23,076
Net assets, beginning of year	1,264,108	218,209	15,101	100,119	1,597,537
Netassets, end of year	\$ 1,164,802	\$ 312,046	\$ 4,198	\$ 139,567	\$ 1,620,613

## Combining Statement of Cash Flows Nonmajor Enterprise Funds FOR THE YEAR ENDED DECEMBER 31, 2005

	Fair	Foreclosure Tax Administration	Soil Erosion	Personal Property Tax	Total
Cash flows from operating activities					
Cash received from customers, residents and users	\$ 1,089,085	\$ 207,795	\$ 70,729	\$ 109,608	\$ 1,477,217
Other operating receipts	38,335	-	-	149,385	187,720
Cash paid to employees	(317,688)	-	(732)	(53,353)	(371,773)
Cash paid to suppliers	(979,045)	(107,444)	(79,839)	(337,277)	(1,503,605)
Payments for interfund services used	(52,027)				(52,027)
Net cash provided by (used in) operating activities	(221,340)	100,351	(9,842)	(131,637)	(262,468)
Cash flows from capital and related					
financing activities					
Interest payments on long-term debt	(5,038)	-	-	-	(5,038)
Purchase of capital assets	(44,047)	-	-	-	(44,047)
State grant	54,228			100,183	154,411
Net cash provided by (used in) capital and					
related financing activities	5,143			100,183	105,326
Cash flows from non-capital financing activities					
Transfers from other funds	-	-	-	-	-
Transfers to other funds	(1,865)			(13,727)	(15,592)
Net cash used by non-capital financing activities	(1,865)			(13,727)	(15,592)
Cash flows from investing activities					
Interest income received	10,015		2,758	6,291	19,064
Net increase (decrease) in cash and cash equivalents	(208,047)	100,351	(7,084)	(38,890)	(153,670)
Cash and cash equivalents, beginning of year	366,982	211,770	76,431	128,482	783,665
Cash and cash equivalents, end of year	\$ 158,935	\$ 312,121	\$ 69,347	\$ 89,592	\$ 629,995

Continued...

## Combining Statement of Cash Flows (Concluded) Nonmajor Enterprise Funds FOR THE YEAR ENDED DECEMBER 31, 2005

	Fair	Foreclosure Tax Administration			Soil Erosion		ersonal Property Tax	Total
	 T all	Aun	iiiisti atioii	Liosion				 Total
<b>Balance Sheet Classification of Cash</b>								
Current assets - Cash and cash equivalents	\$ 158,935	\$	312,121	\$	69,347	\$	89,592	\$ 629,995
Reconciliation of operating income (loss) to net								
cash provided by (used in) operating activities								
Operating income (loss)	\$ (156,646)	\$	93,837	\$	(13,661)	\$	(53,299)	\$ (129,769)
Depreciation	96,161		-		-		3,183	99,344
Adjustments to reconcile operating income (loss) to net								
cash provided by operating activities:								
(Increase) decrease in:								
Accounts receivable	279		6,439		725		(64,916)	(57,473)
Due from other governments	-		-		-		14,434	14,434
Increase (decrease) in:								
Accounts payable	(41,264)		75		18,199		(2)	(22,992)
Accrued wages and benefits	(5,597)		-		(680)		3,621	(2,656)
Accrued expenses	-		-		-		-	-
Performance bonds	-		-		(14,425)		-	(14,425)
Unearned revenue	(85,700)		-		-		-	(85,700)
Due to other agencies	 (28,573)						(34,658)	 (63,231)
Net cash provided by (used in) operating activities	\$ (221,340)	\$	100,351	\$	(9,842)	\$	(131,637)	\$ (262,468)

## COUNTY OF JACKSON, MICHIGAN

## Combining Statement of Net Assets Internal Service Funds DECEMBER 31, 2005

ASSETS	Self-Insured Workers Compensation	City/County Telephone System	Self-Funded Managed Care Insurance	Land Use Planning	Graphic Information Systems	Total
ASSETS	Compensation	System	Ilisui alice	rianning	Systems	10tai
CURRENT ASSETS						
Pooled cash and cash equivalents	\$ 348,399	\$ -	\$ 2,065,951	\$ 26,321	\$ 3,716 \$	2,444,387
Receivables:						
Accounts	-	14,893	-	-	-	14,893
Deferred charges	-	56,415	-	-	-	56,415
Prepaid expenses	49,422	33	235,910	-	-	285,365
TOTAL ASSETS	397,821	71,341	2,301,861	26,321	3,716	2,801,060
LIADII ITIEC						
LIABILITIES	174 024		727 755			011 770
Estimated claims payable	174,024	10.407	737,755	-	-	911,779
Accounts payable	-	19,497	1,905	-	-	21,402
Due to other funds		51,844	-	-	-	51,844
Total liabilities, all current	174,024	71,341	739,660	-	-	985,025
NET ASSETS						
Unrestricted	\$ 223,797	\$ -	\$ 1,562,201	\$ 26,321	\$ 3,716 \$	1,816,035

#### **COUNTY OF JACKSON, MICHIGAN**

### Combining Statement of Revenue, Expenses and Changes in Net assets Internal Service Funds FOR THE YEAR ENDED DECEMBER 31, 2005

	Self-Insured Workers Compensation	City/County Telephone System	Self-Funded Managed Care Insurance	Land Use Planning	Graphic Information Systems	Total
OPERATING REVENUE Charges for services	\$ 56,542	\$ 235,584	\$ 8,797,892	\$ -	\$ - \$	9,090,018
OPERATING EXPENSES Cost of services General and administrative Depreciation	94,942 122,807	86,015 35,000 211,218	8,379,002 333,674	30	- - -	8,559,959 491,511 211,218
Total operating expenses	217,749	332,233	8,712,676	30	<u>-</u>	9,262,688
Operating income (loss)	(161,207)	(96,649)	85,216	(30)	-	(172,670)
NON-OPERATING REVENUE Interest revenue	12,248	-	62,732	-	-	74,980
Total non-operating revenue	12,248	-	62,732	-	-	74,980
Net income (loss) before transfers	(148,959)	(96,649)	147,948	(30)	-	(97,690)
TRANSFERS Ttransfers in Transfers (out)	(64,769)	- -	(112,022)	-	- -	(176,791)
Total operating transfers	(64,769)	-	(112,022)	-	-	(176,791)
Change in net assets	(213,728)	(96,649)	35,926	(30)	-	(274,481)
Net assets, beginning of year	437,525	96,649	1,526,275	26,351	3,716	2,090,516
Net assets, end of year	\$ 223,797	\$ -	\$ 1,562,201	\$ 26,321	\$ 3,716 \$	1,816,035

## **COUNTY OF JACKSON, MICHIGAN Combining Statement of Cash Flows**

## Internal Service Funds FOR THE YEAR ENDED DECEMBER 31, 2005

	Self-Insured Workers	_	ty/County elephone		elf-Funded anaged Care	Land Use	Graphic Information	
	Compensatio	n	System	]	Insurance	Planning	Systems	Total
Cash flows from operating activities								
Cash received from customers, residents and users	\$ 56,54	12 \$	214,602	\$	9,198,430	\$ -	\$ -	\$ 9,469,574
Cash paid to employees, suppliers and claimants	(206,33	35)	(214,630)		(8,613,280)	(8,475)	-	(9,042,720)
Net cash provided by (used in) operating activities	(149,79	93)	(28)		585,150	(8,475)	· -	426,854
Cash flows from non-capital financing activities								
Transfers to other funds	(64,70	59)	-		(112,022)	-	-	(176,791)
Cash flows from investing activities								
Interest income received	12,24	18	-		62,732	-	-	74,980
Net increase (decrease) in cash and cash equivalents	(202,3	14)	(28)		535,860	(8,475)	-	325,043
Cash and cash equivalents, beginning of year	550,7	13	28		1,530,091	34,796	3,716	2,119,344
Coch and each equivalents and of year	\$ 348,39	2 00		\$	2.065.051	\$ 26,321	\$ 3,716	\$ 2,444,387
Cash and cash equivalents, end of year	φ 348,35	99 \$		Ф	2,065,951	\$ 20,321	\$ 3,/10	\$ 2,444,387

Continued...

# COUNTY OF JACKSON, MICHIGAN Combining Statement of Cash Flows (Concluded) Internal Service Funds FOR THE YEAR ENDED DECEMBER 31, 2005

	Ī	lf-Insured Workers npensation	ty/County Telephone System	Ma	self-Funded anaged Care Insurance	and Use lanning	Inf	Graphic formation Systems	Total
Statement of Net Assets Classification of Cash Current assets - Cash and cash equivalents	\$	348,399	\$ -	\$	2,065,951	\$ 26,321	\$	3,716	\$ 2,444,387
Reconciliation of operating income (loss) to net cash provided by (used in) operating activities									
Operating income (loss)	\$	(161,207)	\$ (96,649) 211,218	\$	85,216	\$ (30)	\$	-	\$ (172,670) 211,218
Depreciation expense Adjustments to reconcile operating income (loss) to net cash provided by operating activities: (Increase) decrease in:		-	211,216		-	-		-	211,216
Accounts receivable		_	27,836		-	_		-	27,836
Deferred charges		-	(56,415)		-	-		-	(56,415)
Prepaid items Increase (decrease) in:		-	7,597		400,538	-		-	408,135
Accounts payable		11,414	4,870		99,396	(8,445)		-	107,235
Due to other funds		-	(98,485)		-	-		-	(98,485)
Net cash provided by (used in) operating activities	\$	(149,793)	\$ (28)	\$	585,150	\$ (8,475)	\$	-	\$ 426,854

#### COUNTY OF JACKSON, MICHIGAN AGENCY FUNDS COMBINING BALANCE SHEET DECEMBER 31, 2005

	Trust and				istrict	Circuit Court	Tax	Oelinquent x/Incinerator	Region II Planning		
<u>ASSETS</u>	Agency	I	Library	Court	BONDS	Trust	С	ontingency	Commission	Lifeways	Total
ASSETS Pooled cash and cash equivalents Cash and cash equivalents Accounts receivable	\$ 2,067,674 - 72,410	\$	33,159	\$	122,028	\$ 134,006 178,436	\$	1,085,000	\$ - - -	\$ 8,961,729 - -	\$ 12,281,568 300,464 72,410
TOTAL ASSETS	\$ 2,140,084	\$	33,159	\$	122,028	\$ 312,442	\$	1,085,000	\$ -	\$ 8,961,729	\$ 12,654,442
LIABILITIES  LIABILITIES  Undistributed fees/collections  Due to other governments  Escrow payable	\$ 1,865,599 223,794	\$	33,159 -	\$	- - 62,627	\$ 113,047 - 178,436	\$	1,085,000	\$ - - -	\$ - 8,961,729 -	\$ 3,063,646 9,218,682 241,063
Bonds payable	50,691		-		59,401	20,959		-	-	-	131,051
TOTAL LIABILITIES	\$ 2,140,084	\$	33,159	\$	122,028	\$ 312,442	\$	1,085,000	\$ -	\$ 8,961,729	\$ 12,654,442

# COUNTY OF JACKSON, MICHIGAN AGENCY FUNDS COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES FOR THE YEAR ENDED DECEMBER 31, 2005

	J	Balance January 1, 2005		Additions		Deductions	De	Balance ecember 31, 2005
TRUST AND AGENCY FUND:								
ASSETS								
Pooled cash and cash equivalents	\$	2,088,238	\$	64,048,769	\$	64,069,333	\$	2,067,674
Accounts receivable		57,495		495,604		480,689		72,410
	\$	2,145,733	\$	64,544,373	\$	64,550,022	\$	2,140,084
LIABILITIES Undistributed fees/collections Due to other governments Bonds payable  Total liabilities	\$	1,840,852 212,190 92,691 <b>2,145,733</b>	\$ <b>\$</b>	56,769,959 7,733,413 41,000 <b>64,544,372</b>	\$ <b>\$</b>	56,745,212 7,721,809 83,000 <b>64,550,021</b>	\$ <b>\$</b>	1,865,599 223,794 50,691 <b>2,140,084</b>
LIBRARY FUND:  ASSETS Pooled cash and cash equivalents	\$	44,342	\$	539,172	\$	550,355	\$	33,159
LIABILITIES Undistributed fees/collections	<u>*</u>	44,342	\$	539,172	\$	550,355	\$	33,159

Continued on next page

# COUNTY OF JACKSON, MICHIGAN AGENCY FUNDS COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES (Continued) FOR THE YEAR ENDED DECEMBER 31, 2005

		Balance anuary 1, 2005	Additions	Deductions	De	Balance ecember 31, 2005
DISTRICT COURT BONDS:						
ASSETS						
Cash	\$	130,734	\$ 736,532	\$ 745,238	\$	122,028
LIABILITIES						
Escrow payable	\$	91,712	\$ 531,698	\$ 560,783	\$	62,627
Bonds payable		39,022	204,834	184,455		59,401
Total liabilities	\$	130,734	\$ 736,532	\$ 745,238	\$	122,028
CIRCUIT COURT TRUST FUND:  ASSETS Pooled cash and cash equivalents	\$	137,826	\$ 684,111	\$ 687,931	\$	134,006
Cash and cash equivalents	-	5,000	173,436	-		178,436
Total assets	\$	142,826	\$ 857,547	\$ 687,931	\$	312,442
LIABILITIES						
Undistributed fees/collections	\$	127,092	\$ 630,461	\$ 644,506	\$	113,047
Escrow payable		5,000	173,436	-		178,436
Bonds payable		10,734	53,650	43,425		20,959
Total liabilities	\$	142,826	\$ 857,547	\$ 687,931	\$	312,442

Continued on next page

# COUNTY OF JACKSON, MICHIGAN AGENCY FUNDS COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES (Continued) FOR THE YEAR ENDED DECEMBER 31, 2005

	Balance anuary 1, 2005	Additions	Deductions	De	Balance ecember 31, 2005
DELINQUENT TAX/ INCINERATOR CONTINGENCY:					
ASSETS Pooled cash and cash equivalents	\$ 1,800,000	\$ <u>-</u>	\$ 715,000	\$	1,085,000
LIABILITIES Undistributed fees/collections	\$ 1,800,000	\$ <u>-</u>	\$ 715,000	\$	1,085,000
REGION II PLANNING COMMISSION					
ASSETS Pooled cash and cash equivalents	\$ -	\$ 459,622	\$ 459,622	\$	
LIABILITIES  Due to other governments	\$ 	\$ 459,622	\$ 459,622	\$	

Continued on next page

# COUNTY OF JACKSON, MICHIGAN AGENCY FUNDS COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES (Concluded) FOR THE YEAR ENDED DECEMBER 31, 2005

	J	Balance January 1,			D	Balance ecember 31,
		2005	Additions	Deductions		2005
<u>Lifeways</u>						
ASSETS Pooled cash and cash equivalents	\$	9,713,709	\$ 	\$ 751,980	\$	8,961,729
LIABILITIES  Due to other governments	\$	9,713,709	\$ _	\$ 751,980	\$	8,961,729
ASSETS Pooled cash and cash equivalents Cash and cash equivalents Accounts receivable	\$	13,784,115 135,734 57,495	\$ 65,731,674 909,968 495,604	\$ 67,234,221 745,238 480,689	\$	12,281,568 300,464 72,410
Total assets	\$	13,977,344	\$ 67,137,246	\$ 68,460,148	\$	12,654,442
LIABILITIES Undistributed fees/collections Due to other governments Escrow payable Bonds payable	\$	3,812,286 9,925,899 96,712 142,447	\$ 57,939,592 8,193,035 705,134 299,484	\$ 58,655,073 8,933,411 560,783 310,880	\$	3,096,805 9,185,523 241,063 131,051
Total liabilities	\$	13,977,344	\$ 67,137,245	\$ 68,460,147	\$	12,654,442

# COUNTY OF JACKSON, MICHIGAN HEALTH DEPARTMENT FUND DETAIL SCHEDULE OF EXPENDITURES BUDGET AND ACTUAL FOR THE YEAR ENDED SEPTEMBER 30, 2005

				Variance -
	Original	Amended		Favorable
	Budget	Budget	Actual	(Unfavorable)
Health and Welfare:				
Administration	\$ 442,533	\$ 479,739	\$ 681,777	\$ (202,038)
Health Education	205,971	219,926	215,057	4,869
Emergency Preparedness	11,132	191,700	156,902	34,798
Environmental	885,371	907,461	863,088	44,373
Nursing	595,117	618,357	604,583	13,774
Immunizations	227,823	262,432	254,528	7,904
Early On	162,693	168,154	164,654	3,500
Sexually Transmitted Diseases	114,326	125,141	120,335	4,806
Infant Mortality and Prevention	47,438	104,030	107,507	(3,477)
CSHCS Outreach and Advocacy	68,404	73,983	73,067	916
Hearing and Vision	98,836	101,796	94,330	7,466
Family Planning	9,390	-	94	(94)
Women, Infants and Children	494,877	537,741	491,992	45,749
AIDS Counseling and Testing	34,957	37,301	29,487	7,814
Tobacco Reduction Coalition	13,251	19,734	16,511	3,223
Immunization Action Plan	77,524	82,286	76,751	5,535
Car Seat Rental Program	69,481	69,788	66,021	3,767
-				
Total Health and Welfare expenditures	\$3,559,124	\$3,999,569	\$4,016,684	\$ (17,115)

## COMPONENT UNIT - DRAIN COMMISSION COMBINING STATEMENT OF NET ASSETS AND GOVERNMENTAL FUNDS BALANCE SHEET DECEMBER 31, 2005

							Gov	<u>ernmental</u>
	 					Debt Se	rvice l	Funds
<u>ASSETS</u>	age rass ke	illage of ingport	7	ng Arbor Water Project	0	age f klyn		Clark Lake Drain
CURRENT ASSETS								
Pooled cash and cash equivalents Cash and cash equivalents Special assessments receivable	\$ -	\$ 274	\$	1,524	\$	-	\$	40,133
Due from other governmental units Due from other funds	- - -	- - -		- - -		- - -		- - -
Capital assets, net of depreciation	 	 -						
TOTAL ASSETS	\$ 	\$ 274	\$	1,524	\$		\$	40,133
LIABILITIES AND FUND BALANCES								
LIABILITIES								
Accounts payable	\$ -	\$ -	\$	-	\$	-	\$	-
Due to other funds	-	-		-		-		-
Advance from primary government	-	-		-		-		-
Deferred revenue	-	-		-		-		-
Long-term debt								
Due in one year	-	-		-		-		-
Due in more than one year	 	 			-			
TOTAL LIABILITIES	 	 						
FUND BALANCES								
Reserved for debt service	_	274		1,524		_		40,133
Reserved for construction		 						<u>-</u>
TOTAL FUND BALANCES	 -	 274		1,524				40,133
TOTAL LIABILITIES AND FUND BALANCES	\$ _	\$ 274	\$	1,524	\$	_	\$	40,133

#### Activities

						Capital Project Funds								
Wolf Lake Section		ake Village		C	Lake Columbia Section		ng Arbor Water 'roject		Village of rooklyn	Wolf Lake Section				
\$	70,000 - -	\$	- 188 -	\$	- 11,165 - -	\$	3,716	\$	98,805 - - -	\$	306 - -			
\$	70,000	\$	188	\$	11,165	\$	3,716	\$	98,805	\$	306			
\$	- -	\$	- -	\$	- -	\$	32	\$	- -	\$	-			
	-				-				-		-			
	-		-		-		32		<u>-</u> -		-			
	70,000		188		11,165		3,684		98,805		306			
\$	70,000	<b>\$</b>	188	\$	11,165	\$	3,684	<b>\$</b>	98,805	<b>\$</b>	306			

# COMPONENT UNIT - DRAIN COMMISSION COMBINING STATEMENT OF NET ASSETS AND GOVERNMENTAL FUNDS BALANCE SHEET (Concluded) DECEMBER 31, 2005

							Gov	ernmental
						Capital Proje	ect Fu	nds
<u>ASSETS</u>	Napoleon Village Section		Clark Lake Sewer		Lake Columbia Section	Drain Districts	Drain Revolving	
CURRENT ASSETS								
Pooled cash and cash equivalents	\$	11	\$	-	\$ 3,940,420	\$ 1,052,309	\$	59,189
Cash and cash equivalents		-		-	-	115 041		-
Special assessments receivable  Due from other governmental units		-		-	-	115,041		-
Due from other funds		-		_	-	-		140,811
Capital assets, net of depreciation		_		-	_	_		-
1				-				_
TOTAL ASSETS	\$	11	\$		\$ 3,940,420	\$ 1,167,350	\$	200,000
LIABILITIES AND FUND BALANCES								
LIABILITIES								
Accounts payable	\$	-	\$	-	\$ 421,222	\$ 4,155	\$	-
Due to other funds		-		-	-	140,811		-
Advance from primary government		-		-	-	-		200,000
Deferred revenue		-		-	-	115,041		-
Long-term debt								
Due in one year  Due in more than one year		-		-	-	-		-
Due in more than one year				<del></del>				
TOTAL LIABILITIES					421,222	260,007		200,000
FUND BALANCES								
Reserved for debt service								
Reserved for construction		11		-	3,519,198	907,343		-
TOTAL FUND BALANCES		11		-	3,519,198	907,343		
TOTAL LIABILITIES AND								
FUND BALANCES	\$	11	\$	-	\$ 3,940,420	\$ 1,167,350	\$	200,000

Net assets:

Invested in capital assets, net of related debt Restricted for construction

#### Activities

Lake Level bistricts	Lake Level evolving	Go	Total vernmental Funds	 Adjustments	Statement f Activities
\$ 84,935 - - - -	\$ 8,638 - - 1,362	\$	5,248,329 123,284 115,041 - 142,173	\$ 23,013,032 (142,173) 4,869,781	\$ 5,248,329 123,284 115,041 23,013,032 - 4,869,781
\$ 84,935	\$ 10,000	\$	5,628,827	\$ 27,740,640	\$ 33,369,467
\$ 1,362	\$ - - 10,000 - - - - 10,000	\$	425,409 142,173 210,000 115,041	\$ 1,550,000 21,590,000 22,997,827	\$ 425,409 - 210,000 115,041 1,550,000 21,590,000 23,890,450
\$ 83,573 83,573 84,935	\$ 10,000	\$	126,968 4,609,236 <b>4,736,204</b> <b>5,628,827</b>		
				\$ 4,869,781 4,609,236 9,479,017	\$ 4,869,781 4,609,236 9,479,017

## COUNTY OF JACKSON, MICHIGAN COMPONENT UNIT - DRAIN COMMISSION

## Reconciliation of Governmental Fund Balance Sheet to Statement of Net Assets DECEMBER 31, 2005

Fund balances - Governmental Funds	\$ 4,736,204
Amounts reported for <i>governmental activities</i> in the statement of net assets are different because:	
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.	4,869,781
Bonds payable of various municipalities are to be repaid by the municipality, and the amount due is not reported as receivable in the funds	23,013,032
Long - term liabilities are not due and payable in the current period and are not reported in the funds:  Bonds payable	 (23,140,000)
Net assets of governmental activities	\$ 9,479,017

# COUNTY OF JACKSON, MICHIGAN COMPONENT UNIT - DRAIN COMMISSION STATEMENT OF ACTIVITIES AND GOVERNMENTAL FUND REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCES FOR THE YEAR ENDED DECEMBER 31, 2005

						Debt S	Servi	ce Funds
	Village of Grass Lake		illage of ingport	 ing Arbor Water Project		llage of oklyn		Clark Lake Drain
REVENUE								
Intergovernmental revenue	\$ 164,500	)	\$ 28,545	\$ 63,143	\$ 13	39,163	\$	687,713
Interest and rentals	-	_	 	 				676
Total revenue	164,500	)	 28,545	 63,143	13	39,163		688,389
EXPENDITURES/EXPENSES								
Public works	-	-	-	63,143		-		400
Depreciation expense	-	-	-	-		-		-
Debt Service:								
Principal	135,000	)	20,000	-	,	75,000		520,000
Interest	29,500	)	 8,545	5,076		54,163		166,913
Total expenditures/expenses	164,500	)	 28,545	 68,219	13	39,163		687,313
Revenue over (under) expenditures		_	 	 (5,076)				1,076
OTHER FINANCING SOURCES (USES)								
Bond proceeds	_	_	_	_				_
Transfers out			_	_				_
Transfers in			_	6,600		_		_
Transfers in		_	 	 0,000				-
Total other financing sources (uses)		_		 6,600				-
Net change in fund balances	-	-	-	1,524		-		1,076
Change in net assets								
Fund balances/net assets								
Beginning of year, as restated	-	_	 274	 				39,057
End of year	\$	_	\$ 274	\$ 1,524	\$		\$	40,133

#### **Governmental Activities**

			Capital Project Funds								
Wolf Lake Section	Napoleon Village Section	Lake Columbia Section	Spring Arbor Water Project	Village of Brooklyn	Wolf Lake Section						
\$ 364,088 11,545	\$ 98,437	\$ 521,244	\$ - 4,651	\$ - 2,839	\$ 93,810 824						
375,633	98,437	521,244	4,651	2,839	94,634						
1,132,752	- -	- -	474,367 -	- -	96,485						
250,000 228,175	50,000 48,400	510,079	- 	<u>-</u>	-						
1,610,927	98,400	510,079	474,367		96,485						
(1,235,294)	37	11,165	(469,716)	2,839	(1,851)						
- - -	- - -	- - -	480,000 (6,600)	- - -	- - -						
_			473,400		-						
(1,235,294)	37	11,165	3,684	2,839	(1,851)						
1,305,294	151_			95,966	2,157						
\$ 70,000	\$ 188	\$ 11,165	\$ 3,684	\$ 98,805	\$ 306						

# COUNTY OF JACKSON, MICHIGAN COMPONENT UNIT - DRAIN COMMISSION STATEMENT OF ACTIVITIES AND GOVERNMENTAL FUND REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCES (Concluded) FOR THE YEAR ENDED DECEMBER 31, 2005

**Governmental Activities** 

					(	Sovernmental	Activities
						Capital Projec	et Funds
	Vil	oleon lage tion	Clarl Lake Sewe	e	Lake Columbia Section	Drain Districts	Drain Revolving
REVENUE							
Intergovernmental revenue Interest and rentals	\$	<u>-</u>	\$	<u>-</u>	\$ - 170,607	\$ 345,165 32,012	\$ - -
Total revenue					170,607	377,177	
EXPENDITURES/EXPENSES							
Public works		_	2	100	4,641,683	276,272	_
Depreciation		-		-	, , , -	, -	-
Debt Service:							
Principal		-		-	-	-	-
Interest							
Total expenditures/expenses				400	4,641,683	276,272	
Revenue over (under) expenditures			(4	100)	(4,471,076)	100,905	
OTHER FINANCING SOURCES (USES)							
Bond proceeds		_		_	-	_	-
Transfers out		_		-	-	-	-
Transfers in							
Total other financing sources (uses)							
Net change in fund balances		-	(4	400)	(4,471,076)	100,905	-
Change in net assets							
Fund balances/net assets							
Beginning of year, as restated		11		400	7,990,274	806,438	
End of year	\$	11	\$		\$ 3,519,198	\$ 907,343	<u> </u>

Lake Level istricts	Lake Level Revolving	Total	Adjustments	Statement of Activities
\$ (1,641) 2,824	\$ - -	\$ 2,504,167 225,978	\$ 647,808	\$ 3,151,975 225,978
 1,183		2,730,145	647,808	3,377,953
8,657 -	-	6,694,159	(353,096) 201,188	6,341,063 201,188
- -		1,050,000 1,060,851	(1,050,000)	1,060,851
 8,657		8,805,010	(1,201,908)	7,603,102
 (7,474)		(6,074,865)	(1,849,716)	
- - -	- - -	480,000 (6,600) 6,600	(480,000) 6,600 (6,600)	
 <u>-</u>		480,000	(480,000)	
(7,474)	-	(5,594,865)	5,594,865	
			(4,225,149)	(4,225,149)
 91,047		10,331,069	3,373,097	13,704,166
\$ 83,573	\$ -	\$ 4,736,204	4,742,813	9,479,017

## COUNTY OF JACKSON, MICHIGAN COMPONENT UNIT - DRAIN COMMISSION

## Reconciliation of the Governmental Fund Revenues, Expenditures and Changes in Fund Balance to the Statement of Activities FOR THE YEAR ENDED DECEMBER 31, 2005

Net change in fund balances - Governmental funds

\$ (5,594,865)

Amounts reported for *governmental activities* in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.

Add - Infrastructure additions	353,096
Deduct - depreciation expense	(201,188)

Governmental funds report payments received by other municipalities for principal debt service as revenue, but the statement of activities does not Debt assessments paid in current year

647,808

(480,000)

The issuance of bonds payable provide current financial resources. These transactions do not effect net assets and are therefore eliminated

Issuance of bonds payable

Repayment of debt principal is an expenditure in the funds but not in the statement of activities

Bond payments 1,050,000

Change in net assets of governmental activities \$ (4,225,149)

# COUNTY OF JACKSON, MICHIGAN COMPONENT UNIT - BOARD OF PUBLIC WORKS STATEMENT OF NET ASSETS AND GOVERNMENTAL FUNDS BALANCE SHEET DECEMBER 31, 2005

							Govern	mental
						De	ebt Service	<b>Funds</b>
	Village of Springport		Spring Arbor #10		Summit #8		Villaş Parr Revol	na -
<u>ASSETS</u>								
ASSETS Pooled cash and cash equivalents Cash and cash equivalents Due from other governmental units	\$	- 71 -	\$	- - -	\$	- - -	\$	- - -
Total assets	\$	71	\$		\$		\$	
LIABILITIES AND FUND BALANCES								
LIABILITIES Accounts payable Accrued interest payable Long-term debt: Due in one year Due in more than one year	\$	- - -	\$	- - - -	\$	- - - -	\$	- - - -
Total liabilities								
FUND BALANCES Reserved for debt service Reserved for construction Total fund balances		71 		<u>-</u>		<u>-</u>		<u>-</u>
TOTAL LIABILITIES AND FUND BALANCES	\$	71	\$		\$	<u>-</u>	\$	

### Activities

													Capital Pr	oject	Funds
Villag Parm LDF	ıa -	Gr La Revo		Se	ass Lake ection R 2002B	L	ineyard ake Area Section	Fa	ound/ arewell e Section	R	outhern egional erceptor	P	illage of 'arma - evolving	Pa	fillage of arma - DFA
\$	- - -	\$	- - -	\$	- 3,207 -	\$	- 385,657 -	\$	- 8,805 -	\$	- 11,049 -	\$	23,739	\$	8,019 - -
\$		\$		\$	3,207	\$	385,657	\$	8,805	\$	11,049	\$	23,739	\$	8,019
\$	- -	\$	-	\$	- -	\$	-	\$	- -	\$	- 11,049	\$	19,945	\$	-
	-		-		-		-		- -		- -		- -		-
	-						-		<u>-</u>		11,049		19,945		-
	-		- -		3,207		385,657		8,805		- -		3,794		8,019
					3,207		385,657		8,805				3,794		8,019
\$	_	\$	_	\$	3,207	\$	385,657	\$	8,805	\$	11,049	\$	23,739	\$	8,019

# COUNTY OF JACKSON, MICHIGAN COMPONENT UNIT - BOARD OF PUBLIC WORKS STATEMENT OF NET ASSETS AND GOVERNMENTAL FUNDS BALANCE SHEET (Concluded) DECEMBER 31, 2005

							Governmental
				Ca	pital	Project Fu	nds
	Village of Grass Lake - Revolving		Grass Lake Section		Vineyard Lake Area Section		Round/ Farewell Lake Section
<u>ASSETS</u>							
ASSETS							
Pooled cash and cash equivalents	\$	54,101	\$	56,134	\$	358,300	\$ 2,437,555
Cash and cash equivalents		-		-		-	-
Due from other governmental units							
Total assets	\$	54,101	\$	56,134	\$	358,300	\$ 2,437,555
LIABILITIES AND FUND BALANCES							
LIABILITIES							
Accounts payable	\$	-	\$	-	\$	405	\$ 137,160
Accrued interest payable		-		-		-	-
Long-term debt:							
Due in one year		-		-		-	-
Due in more than one year							
Total liabilities						405	137,160
FUND BALANCES							
Reserved for debt service		-		-		-	-
Reserved for construction		54,101		56,134		357,895	2,300,395
Total fund balances		54,101		56,134		357,895	2,300,395
TOTAL LIABILITIES AND							
FUND BALANCES	\$	54,101	\$	56,134	\$	358,300	\$ 2,437,555

Net assets:

Restricted for construction

Unrestricted

		• .	•
Δ	cti	711	PC
7 B	··	7 I L	

Southern Regional Interceptor	Total	Adjustments	Statement of Activities
\$ 3,986,434	\$ 6,924,282 408,789	\$ - - 19,207,260	\$ 6,924,282 408,789 19,207,260
\$ 3,986,434	\$ 7,333,071	\$ 19,207,260	\$ 26,540,331
\$ 4,200	161,710	_	161,710
ф <del>1</del> ,200 -	11,049	-	11,049
<u>-</u>	<u> </u>	715,000 18,890,000	715,000 18,890,000
4,200	172,759	19,605,000	19,777,759
3,982,234	397,740 6,762,572	(397,740) (6,762,572)	
3,982,234	7,160,312	(7,160,312)	
\$ 3,986,434	\$ 7,333,071		
		\$ 6,762,572	\$ 6,762,572
		\$ 6,762,572	\$ 6,762,572

## COUNTY OF JACKSON, MICHIGAN COMPONENT UNIT - BOARD OF PUBLIC WORKS

#### Reconciliation of Governmental Fund Balance Sheet to Statement of Net Assets DECEMBER 31, 2005

Fund balances - Governmental Funds	\$ 7,160,312
Amounts reported for <i>governmental activities</i> in the statement of net assets are different because:	
Bonds payable of various municipalities are to be repaid by the municipality, and the amount due is not reported as receivable in the funds	19,207,260
Long - term liabilities are not due and payable in the current period and are not reported in the funds:  Bonds payable	(19,605,000)
Net assets of governmental activities	\$ 6,762,572

# COUNTY OF JACKSON, MICHIGAN COMPONENT UNIT - BOARD OF PUBLIC WORKS STATEMENT OF ACTIVITIES AND GOVERNMENTAL FUND REVENUES EXPENDITURES AND CHANGES IN FUND BALANCES FOR THE YEAR ENDED DECEMBER 31, 2005

							Gov	ernmental
	Villa Sprin	-	A	oring rbor #10		nmit #8	P	llage of arma - evolving
REVENUE Intergovernmental	\$	_	\$		\$		\$	69,938
Interest and rentals	Ψ	_	Ψ	_	Ψ	_	Ψ	-
Total revenue				-				69,938
EXPENDITURES/EXPENSES								
Current operations:								
Public works		-		209		162		-
Debt Service:								45.000
Principal retirement Interest and fiscal charges		-		-		-		45,000 24,938
interest and fiscal charges		<del>_</del>		<del>-</del>		<del>_</del>	-	24,936
Total expenditures/expenses				209		162		69,938
Revenue over (under) expenditures				(209)		(162)		
OTHER FINANCING SOURCES (USES)								
Bond proceeds		_		_		_		_
Discount on bonds		_						
Total other financing sources (uses)				-		_		-
				(220)		(1.62)		
Net change in fund balances		-		(209)		(162)		-
Change in net assets								
Fund balances/net assets								
Beginning of year, as restated		71		209		162		
End of year	\$	71	\$		\$		\$	

#### Activities

Debt Service F	unds					Capital Pro	ject Funds
Village of Parma - LDFA	Grass Lake Revolving	Grass Lake Section SER 2002B	Vineyard Lake Area Section	Round/ Farewell Lake Section	Southern Regional Interceptor	Village of Parma - Revolving	Village of Parma - LDFA
\$ 118,825	\$ 143,000	\$ 48,793	\$ 479,925 (48)	\$ 91,988 -	\$ - -	\$ - 682	\$ - 237
118,825	143,000	48,793	479,877	91,988		682	237
-	-	-	-	-	-	-	413
50,000 68,825	90,000 53,000	25,000 23,793	250,000 229,925	83,183	<u>-</u>	<u>-</u>	-
118,825	143,000	48,793	479,925	83,183			413
<u>-</u>			(48)	8,805		682	(176)
- -	- -	-	- -	- -	- -	- -	-
-							
-	-	-	(48)	8,805	-	682	(176)
		3,207	385,705			3,112	8,195
\$ -	\$ -	\$ 3,207	\$ 385,657	\$ 8,805	\$ -	\$ 3,794	\$ 8,019

# COUNTY OF JACKSON, MICHIGAN COMPONENT UNIT - BOARD OF PUBLIC WORKS STATEMENT OF ACTIVITIES AND GOVERNMENTAL FUND REVENUES EXPENDITURES AND CHANGES IN FUND BALANCES (Concluded) FOR THE YEAR ENDED DECEMBER 31, 2005

		Governme	ntal Activities		
		Capital P	roject Funds		
	Village of Grass Lake - Revolving	Grass Lake Section	Vineyard Lake Area Section	Round/ Farewell Lake Section	Southern Regional Interceptor
REVENUE					
Intergovernmental	\$ -	\$ -	\$ -	\$ 134,397	\$ 134,542
Interest and rentals	1,555	1,613	13,981	82,773	6,613
Total revenue	1,555	1,613	13,981	217,170	141,155
EXPENDITURES/EXPENSES					
Current operations:			<b>7.10</b> .010	4 000 454	<b>7</b> < 1 000
Public works	-	-	542,849	1,802,651	761,880
Debt Service:					
Principal retirement	-	-	-	-	-
Interest and fiscal charges					
Total expenditures/expenses			542,849	1,802,651	761,880
Revenue over (under) expenditures	1,555	1,613	(528,868)	(1,585,481)	(620,725)
OTHER FINANCING SOURCES (USES)					
Bond proceeds	-	-	-	3,900,000	4,600,000
Discount on bonds				(14,290)	(46,000)
Total other financing sources (uses)				3,885,710	4,554,000
Net change in fund balances	1,555	1,613	(528,868)	2,300,229	3,933,275
Change in net assets					
Fund balances/net assets					
Beginning of year, as restated	52,546	54,521	886,763	166	48,959
End of year	\$ 54,101	\$ 56,134	\$ 357,895	\$ 2,300,395	\$ 3,982,234

			S	Statement of
 Total	A	djustments		Activities
\$ 1,221,408 107,406	\$	8,031,614	\$	9,253,022 107,406
 1,328,814		8,031,614		9,360,428
3,108,164		-		3,108,164
 460,000 483,664		(460,000) 60,290		543,954
 4,051,828		(399,710)		3,652,118
 (2,723,014)		8,431,324		
8,500,000 (60,290)		(8,500,000) 60,290		
 8,439,710		(8,439,710)		
5,716,696		(5,716,696)		
		5,708,310		5,708,310
 1,443,616		(389,354)		1,054,262
\$ 7,160,312	\$	(397,740)	\$	6,762,572

## COUNTY OF JACKSON, MICHIGAN COMPONENT UNIT - BOARD OF PUBLIC WORKS

## Reconciliation of the Governmental Fund Revenues, Expenditures and Changes in Fund Balance to the Statement of Activities For the Year Ended December 31, 2004

Net change in fund balances - Governmental funds	\$ 5,716,696
Amounts reported for <i>governmental activities</i> in the statement of activities are different because:	
Governmental funds report payments received by other municipalities for principal debt service as revenue, but the statement of activities does not Debt assessments paid in current year	8,031,614
The issuance of bonds payable provide current financial resources. These transactions do not effect net assets and are therefore eliminated	
Issuance of bonds payable	(8,500,000)
Repayment of debt principal is an expenditure in the funds but not in the statement of activities:	
Bond payments	 460,000
Change in net assets of governmental activities	\$ 5,708,310

## STATISTICAL SECTION

## COUNTY OF JACKSON GENERAL HISTORY GENERAL GOVERNMENTAL REVENUE BY SOURCE YEARS ENDED 1996 THROUGH 2005 (UNAUDITED)

TABLE 1

YEAR ENDED	TAXES	LICENSES AND PERMITS	INTER- GOVERNMENTAL	CHARGES FOR SERVICES	FINES AND FORFEITS	INTEREST AND RENTALS	MISC.	TOTAL GENERAL REVENUE
1996	\$11,964,554	\$ 103,557	\$ 6,868,029	\$ 4,559,150	\$ 668,044	\$ 1,507,993	\$ 553,765	\$ 26,225,092
1997	12,537,197	103,816	7,936,127	4,862,552	866,749	1,483,054	658,084	28,447,579
1998	13,234,779	91,625	8,061,099	4,912,229	1,010,103	1,413,087	566,427	29,289,349
1999	13,977,590	91,634	8,707,526	5,491,139	1,063,425	1,490,493	790,749	31,612,556
2000	14,622,089	78,712	9,434,716	5,256,761	1,039,653	1,870,847	728,456	33,031,234
2001	15,201,115	118,893	9,815,117	5,438,137	1,266,969	1,568,806	720,810	34,129,847
2002	15,946,600	98,020	9,516,797	6,340,523	1,220,720	1,085,480	895,325	35,103,465
2003	17,015,900	101,723	9,067,839	7,086,481	1,129,809	1,091,967	679,688	36,173,407
2004	17,956,661	138,631	8,026,159	6,837,104	1,066,752	1,561,669	756,016	36,342,992
2005	19,398,287	140,166	6,181,855 <b>1</b>	6,573,634	906,658	1,470,154	1,382,861	36,053,615

NOTE:

General Revenue reported above includes revenue of the General Fund only. Transfers In have been excluded from all years.

1 - In 2004 the State of Michigan enacted PA 357 which provides a funding mechanism to serve as a substitut to county revenue sharing payments. This substitute funding mechanism involves a gradual shift of county tax millage from a winter tax levy to a summer tax levy and additionally, requires the establishment of a restricted fund to be known as the Revenue Sharing Reserve Fund. Historically, State Revenue Sharing was classified as "Intergovernmental". "Intergovernmental" revenue.

The amount transferred into the General Fund from the Reserve Fund in 2005 was \$3,000,000. This amount has been classified as a "transfer".

Additionally, the tax shift as mentioned above resulted in a higher tax revenue for 2005 as a result of the shift.

## COUNTY OF JACKSON GENERAL HISTORY GENERAL GOVERNMENTAL EXPENDITURES BY FUNCTION YEARS ENDED 1996 THROUGH 2005 (UNAUDITED)

TABLE 2

LEG	GISLATIVE	JUDICIAL			_	PUBLIC SAFETY			<u>Fl</u>	OTHER JNCTIONS		TOTAL GENERAL PENDITURES
\$	244,557	\$ 4,498,154	\$	7,182,249	\$	6,644,654	\$	1,368,697	\$	2,329,298	\$	22,267,609
	260,472	4,558,700		7,452,935		7,008,432		1,457,530		2,782,732		23,520,801
	259,006	4,685,135		7,503,499		7,088,900		1,587,159		3,001,722		24,125,421
	266,727	4,820,421		8,375,989		7,466,915		1,741,198		3,091,414		25,762,664
	267,897	4,982,501		8,567,683		8,051,054		2,122,467		3,688,359		27,679,961
	287,753	5,349,160		9,027,833		8,620,557		2,425,332		4,318,101		30,028,736
	275,223	5,643,113		9,707,292		8,954,086		2,319,172		5,530,806		32,429,692
	206,663	6,005,642		9,673,984		9,839,612		2,372,338		4,661,422		32,759,661
	212,660	5,791,244		10,101,306		11,684,741		2,417,480		5,325,529		35,532,960
	214,972	5,820,832		9,811,231		11,869,900		2,868,936		5,427,521		36,013,392
		260,472 259,006 266,727 267,897 287,753 275,223 206,663 212,660	\$ 244,557 \$ 4,498,154 260,472 4,558,700 259,006 4,685,135 266,727 4,820,421 267,897 4,982,501 287,753 5,349,160 275,223 5,643,113 206,663 6,005,642 212,660 5,791,244	\$ 244,557 \$ 4,498,154 \$ 260,472 4,558,700 259,006 4,685,135 266,727 4,820,421 267,897 4,982,501 287,753 5,349,160 275,223 5,643,113 206,663 6,005,642 212,660 5,791,244	\$ 244,557 \$ 4,498,154 \$ 7,182,249 260,472 4,558,700 7,452,935 259,006 4,685,135 7,503,499 266,727 4,820,421 8,375,989 267,897 4,982,501 8,567,683 287,753 5,349,160 9,027,833 275,223 5,643,113 9,707,292 206,663 6,005,642 9,673,984 212,660 5,791,244 10,101,306	\$ 244,557 \$ 4,498,154 \$ 7,182,249 \$ 260,472 4,558,700 7,452,935 259,006 4,685,135 7,503,499 266,727 4,820,421 8,375,989 267,897 4,982,501 8,567,683 287,753 5,349,160 9,027,833 275,223 5,643,113 9,707,292 206,663 6,005,642 9,673,984 212,660 5,791,244 10,101,306	LEGISLATIVE         JUDICIAL         GOVERNMENT         SAFETY           \$ 244,557         \$ 4,498,154         \$ 7,182,249         \$ 6,644,654           260,472         4,558,700         7,452,935         7,008,432           259,006         4,685,135         7,503,499         7,088,900           266,727         4,820,421         8,375,989         7,466,915           267,897         4,982,501         8,567,683         8,051,054           287,753         5,349,160         9,027,833         8,620,557           275,223         5,643,113         9,707,292         8,954,086           206,663         6,005,642         9,673,984         9,839,612           212,660         5,791,244         10,101,306         11,684,741	LEGISLATIVE         JUDICIAL         GOVERNMENT         SAFETY           \$ 244,557         \$ 4,498,154         \$ 7,182,249         \$ 6,644,654         \$           260,472         4,558,700         7,452,935         7,008,432           259,006         4,685,135         7,503,499         7,088,900           266,727         4,820,421         8,375,989         7,466,915           267,897         4,982,501         8,567,683         8,051,054           287,753         5,349,160         9,027,833         8,620,557           275,223         5,643,113         9,707,292         8,954,086           206,663         6,005,642         9,673,984         9,839,612           212,660         5,791,244         10,101,306         11,684,741	LEGISLATIVE         JUDICIAL         GOVERNMENT         SAFETY         WELFARE           \$ 244,557         \$ 4,498,154         \$ 7,182,249         \$ 6,644,654         \$ 1,368,697           260,472         4,558,700         7,452,935         7,008,432         1,457,530           259,006         4,685,135         7,503,499         7,088,900         1,587,159           266,727         4,820,421         8,375,989         7,466,915         1,741,198           267,897         4,982,501         8,567,683         8,051,054         2,122,467           287,753         5,349,160         9,027,833         8,620,557         2,425,332           275,223         5,643,113         9,707,292         8,954,086         2,319,172           206,663         6,005,642         9,673,984         9,839,612         2,372,338           212,660         5,791,244         10,101,306         11,684,741         2,417,480	LEGISLATIVE         JUDICIAL         GOVERNMENT         SAFETY         WELFARE         FU           \$ 244,557         \$ 4,498,154         \$ 7,182,249         \$ 6,644,654         \$ 1,368,697         \$           260,472         4,558,700         7,452,935         7,008,432         1,457,530           259,006         4,685,135         7,503,499         7,088,900         1,587,159           266,727         4,820,421         8,375,989         7,466,915         1,741,198           267,897         4,982,501         8,567,683         8,051,054         2,122,467           287,753         5,349,160         9,027,833         8,620,557         2,425,332           275,223         5,643,113         9,707,292         8,954,086         2,319,172           206,663         6,005,642         9,673,984         9,839,612         2,372,338           212,660         5,791,244         10,101,306         11,684,741         2,417,480	LEGISLATIVE         JUDICIAL         GOVERNMENT         SAFETY         WELFARE         FUNCTIONS           \$ 244,557         \$ 4,498,154         \$ 7,182,249         \$ 6,644,654         \$ 1,368,697         \$ 2,329,298           260,472         4,558,700         7,452,935         7,008,432         1,457,530         2,782,732           259,006         4,685,135         7,503,499         7,088,900         1,587,159         3,001,722           266,727         4,820,421         8,375,989         7,466,915         1,741,198         3,091,414           267,897         4,982,501         8,567,683         8,051,054         2,122,467         3,688,359           287,753         5,349,160         9,027,833         8,620,557         2,425,332         4,318,101           275,223         5,643,113         9,707,292         8,954,086         2,319,172         5,530,806           206,663         6,005,642         9,673,984         9,839,612         2,372,338         4,661,422           212,660         5,791,244         10,101,306         11,684,741         2,417,480         5,325,529	LEGISLATIVE         JUDICIAL         GOVERNMENT         SAFETY         WELFARE         FUNCTIONS         EXECUTIONS           \$ 244,557         \$ 4,498,154         \$ 7,182,249         \$ 6,644,654         \$ 1,368,697         \$ 2,329,298         \$ 260,472         4,558,700         7,452,935         7,008,432         1,457,530         2,782,732         2 259,006         4,685,135         7,503,499         7,088,900         1,587,159         3,001,722         3,001,722         2 266,727         4,820,421         8,375,989         7,466,915         1,741,198         3,091,414         2 267,897         4,982,501         8,567,683         8,051,054         2,122,467         3,688,359         2 287,753         5,349,160         9,027,833         8,620,557         2,425,332         4,318,101         275,223         5,643,113         9,707,292         8,954,086         2,319,172         5,530,806         206,663         6,005,642         9,673,984         9,839,612         2,372,338         4,661,422         212,660         5,791,244         10,101,306         11,684,741         2,417,480         5,325,529

NOTE:

General Expenditures reported above include expenditures of the General Fund only. Operating Transfers Out have been excluded from all years.

## COUNTY OF JACKSON ASSESSMENT AND TAXES ASSESSED AND STATE EQUALIZED VALUE OF TAXABLE PROPERTY YEARS ENDED 1996 THROUGH 2005 (UNAUDITED)

TABLE 3

	REAL PROF	DEDTV	DEDSONAL	L PROPERTY	TOTAL		RATIO OF TOTAL ASSESSED
VEAD OF	NLAL FINOR		FLIXOUNA		TOTAL		
YEAR OF		STATE		STATE		STATE	TO STATE
REVENUE	ASSESSED	EQUALIZED	ASSESSED	EQUALIZED	ASSESSED	EQUALIZED	EQUALIZED
RECOGNITION	VALUE	VALUE	VALUE	VALUE	VALUE	VALUE	VALUE
1996	\$1,929,769,670	\$1,929,769,670	\$ 270,454,514	\$270,454,514	\$ 2,200,224,184	\$ 2,200,224,184	1 to 1
1997	2,139,381,449	2,139,381,449	279,133,697	279,133,697	2,418,515,146	2,418,515,146	1 to 1
	_,,,	_,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	_, _,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	_, _,,_,,	_, , ,	_, , ,	
1998	2,370,818,923	2,370,818,923	294.598.117	294,598,117	2,665,417,040	2,665,417,040	1 to 1
1000	2,010,010,020	2,010,010,020	201,000,111	201,000,111	2,000,111,010	2,000,111,010	
1999	2,693,096,305	2,693,096,305	303,867,864	303,867,864	2,996,964,169	2,996,964,169	1 to 1
1000	2,000,000,000	2,000,000,000	000,007,004	000,007,004	2,000,004,100	2,000,004,100	1 10 1
2000	2,947,488,001	2,947,488,001	327,392,703	327,392,703	3,274,880,704	3,274,880,704	1 to 1
2000	2,547,400,001	2,047,400,001	021,002,100	021,002,100	0,214,000,104	3,274,000,704	1 10 1
2001	3,316,980,620	3,316,980,620	309,319,884	309,319,884	3,626,300,504	3,626,300,504	1 to 1
2001	3,310,300,020	3,310,300,020	303,313,004	303,313,004	3,020,300,304	3,020,300,304	1 10 1
2002	3,647,526,012	3,647,526,012	360,141,601	360,141,601	4,007,667,613	4,007,667,613	1 to 1
2002	3,047,320,012	3,047,320,012	300,141,001	300,141,001	4,007,007,013	4,007,007,013	1 10 1
2003	4,083,975,053	4,083,975,053	359,493,126	359,493,126	4,443,468,179	4,443,468,179	1 to 1
2003	4,000,970,000	4,000,970,000	333,433,120	333,433,120	4,443,400,173	4,443,400,173	1 10 1
2004	4,604,718,439	4,604,809,154	358,562,695	358,562,695	4 063 291 134	4,963,371,849	1 to 1
2004	4,004,710,439	4,004,009,134	330,302,093	330,302,093	4,963,281,134	4,303,371,049	1 10 1
2005	4,874,328,628	4,874,235,563	359,808,321	359,808,321	5,234,136,949	5,234,043,884	1 to 1
2003	4,014,320,020	4,014,233,303	339,000,321	309,000,32T	3,234,130,949	J,234,043,004	1 10 1

#### NOTE:

Property Taxes are levied on December 1 of each year. Property taxes are recognized as revenue by the County of Jackson in the year following the year of levy. Michigan Constitution and Statues provide that property is to be assessed and equalized at fifty percent of its fair market value.

# COUNTY OF JACKSON ASSESSMENT AND TAXES PROPERTY TAX RATES - ALL DIRECT AND OVERLAPPING GOVERNMENTS YEARS ENDED 1996 THROUGH 2005 (UNAUDITED) TABLE 4

FISCAL YEAR ENDED:	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005
COUNTY - OPERATING MED. CARE FAC. JAIL SENIOR SERVICES	5.6198 0.1500	5.6198	5.5883	5.5626	5.4819	5.4194	5.3559	5.2734 0.1442 0.5000	5.2022 0.1422 0.4932 0.2500	5.1471 0.1406 0.4879 0.2488
TOTAL COUNTY	5.7698	5.7698	5.7375	5.7118	5.6319	5.5676	5.5024	5.9176	6.0876	6.0244
JACKSON DISTRICT LIBRARY TOWNSHIPS:	0.9445	0.9445	0.9392	0.9344	0.9208	0.9102	0.8995	0.8556	0.8736	0.8682
BLACKMAN	3.0000	3.0000	2.9613	2.9613	2.9183	2.8710	2.8448	2.7696	2.8593	2.8549
COLUMBIA	2.3699	2.3699	2.2869	3.2779	3.2751 1.8945	3.2751 1.8556	3.2392	3.1654 1.8822	3.1210 1.8447	3.0704 1.8398
GRASS LAKE	2.3582	2.3582	2.3101	2.2720	2.2301	2.1589	2.1119	2.0789	2.3752	2.0152
HANOVER	1.9205	1.9205	1.9237	1.9080	1.9208	1.8521	1.8372	1.7780	1.7507	1.7255
HENRIETTA	0.9254	0.9254	0.9019	0.8845	0.8630	0.8481	0.8266	0.8164	0.8022	0.7899
LEONI	2.1883	2.1883	2.1681	2.1534	2.1323	2.1040	2.1040	2.0424	2.0147	1.9477
NABO! FON	0.8883	0.8865	0.8024	0.8527	0.8273	0.8173	1 8651	0.7834	0.7749	0.7642
NORVELL	0.9053	0.9053	0.8946	1.8396	0.8688	0.8204	0.8434	1.9726	1.9436	1.8512
PARMA	1.0000	1.0000	1.0000	0.9592	0.9503	0.9344	0.9270	0.9079	0.8992	0.8805
PULASKI	0.9902	0.9902	1.4767	1.4678	1.4469	1.3183	1.2976	1.2841	1.2634	1.1998
RIVES	0.9151	0.9151	0.8636	0.8603	0.8459	0.8351	0.8224	0.8196	0.8045	0.7875
SANDSTONE	0.9108	0.9108	0.8972	0.8972	0.8820	0.8735	0.8534	0.8492	0.8231	0.8231
SPRING ARBOR	0.9649	0.9649	0.9552	0.9525	0.9483	0.9400	2.0127	1.9852	1.9544	1.9312
SPRINGPORT	2.9098	2.9098	5.4340	5.4340	5.3883	2.1695	4.2992	0.0873	5.7618	5.7409
SUMMIT	0.8885	0.8885	0.8877	0.8839	0.8720	0.8611	0.8536	0.8434	0.8343	0.8272
TOMPKINS	0.9530	0.9530	0.9452	0.9376	0.9314	0.9265	0.9201	0.9144	0.9086	0.9086
WATERLOO	1.9935	1.9935	0.9837	1.9651	1.9264	1.8899	1.9216	1.8416	1.7663	1.7551
CITY OF JACKSON VILLAGES:	16.3500	16.3500	16.3500	16.3000	14.5426	13.0225	15.5718	15.2982	15.7482	15.8785
BROOKLYN	10.0000	10.0000	14.3500	13.9200	14.6320	14.7150	12.0490	7.3665	10.4422	11.4644
CEMENT CITY	8.3400	8.1023	9.3177	9.0037	9.3912	9.2606	9.1715	9.0650	8.9235	9.9770
CONCORD	15.0000	15.0000	15.0000	15.0000	15.0000	15.0000	15.0000	15.0000	15.0000	15.0000
GRASS LAKE	9.6288	9.3938	9.3938	9.3938	8.4286	8.4286	8.3511	8.8149	8.0007	7.9414
HANOVER	6.7791	8.6401	8.3204	8.3204	8.3204	8.3204	8.3204	8.3024	8.0324	8.3024
PARMA	10.7958	10.7929	5.7749	5.3198	5.2214	5.1200	5.1200	5.1200	4.3860	4.9786
SPRINGPORI	17./318	18.41/1	18.0502	17.3331	17.8655	12.3327	19.0053	18.5477	17.8835	17.4205

Millage rates are stated in dollars per one thousand of state-equalized or taxable valuation. Year shown is based on County's year of revenue recognition. Note:

# COUNTY OF JACKSON ASSESSMENT AND TAXES PROPERTY TAX RATES - ALL DIRECT AND OVERLAPPING GOVERNMENTS YEARS ENDED 1996 THROUGH 2005 (UNAUDITED) TABLE 4 (continued)

FISCAL YEAR ENDED:	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005
LOCAL SCHOOL DISTRICTS: ADDISON ALBION CHEI SEA	18.0000 22.9000	18.0000 22.9000 26.0000	18.0000 22.3000 26.0000	18.0000 22.4000 25.9995	17.6184 22.6500 25.8425	16.8519 22.7800 18.0000	24.0000 22.6100 25.9782	18.0000 21.7000 25.9782	18.0000 22.4760 25.9569	18.0000 22.2100 25.9457
COLUMBIA CENTRAL CONCORD	19.1000 21.2500	19.1000 21.2500	21.2500 21.2500	19.9300 21.2500	19.9300 17.6862	19.9300	19.9300 17.2210	20.5527 20.5527 21.1306	19.1747 22.1147 25.4000	19.3622 19.5339
GRASS LAKE HANOVER-HORTON HOMER	23.2400 19.0000 25.0000 23.3000	25.2400 19.0000 25.0000 23.3000	25.3000 19.0000 25.0000 21.0000	23.3000 19.9478 24.9874 21.0000	20.3468 24.5719 21.0000	20.0000 24.1273 20.0000	25.0000 25.0000 23.7230 18.1000	25.0000 19.5423 18.0000	24.9020 24.9020 21.3397 18.0000	24.4794 21.0916 21.9374
JACKSON PUBLIC JONESVILLE LESLIE	18.0000 18.0000 25.3900	18.0000 18.0000 25.3900	17.9298 20.0000 25.3900	17.9298 20.0000 24.7870	17.9298 27.4700 24.6704	19.7614 27.3574 24.5010	19.5547 25.4700 25.3900	19.8320 25.4700 24.4932	19.8320 25.4700 26.1284	20.3320 25.4700 25.0689
LITCHFIELD MANCHESTER MICHIGAN CENTER	20.1000 19.9000 18.0000	20.1000 19.9000 18.0000	22.2000 19.9000 18.0000	23.1000 19.9000 18.0000	23.1000 19.1582 17.3142	22.3000 20.0700 17.7282	22.6300 25.5000 17.7282	21.8150 25.0000 17.8002	21.0000 25.0000 20.9068	20.5000 25.0000 20.7919
NAPOLEON NORTH ADAMS NORTHWEST SPRINGPORT STOCKBRIDGE VANDERCOOK LAKE	22.3000 22.3000 19.2522 21.2500 20.0020 18.0000	23.2000 20.1000 19.2522 21.2500 20.0020 18.0000	23.2.100 22.0000 18.9716 26.9500 21.1792 24.0050	23.2.100 22.0000 18.6794 26.9500 21.1792 24.0050	23.0300 21.1404 18.4855 26.9500 20.0864 24.0050	22.9300 21.4018 18.1208 26.5936 23.4455 23.6910	22.9300 21.4800 18.0775 26.4736 25.0000 23.4910	21.7776 21.2000 17.8018 26.9500 25.0000 23.4958	21.3390 19.6262 17.6658 26.9500 25.0000 22.3525	20.0619 20.0619 17.5895 26.9500 25.0000 22.1525
JACKSON COMMUNITY COLLEGE STATE EDUCATION TAX INTERMEDIATE SCHOOL DIST:	1.3662	1.3662	1.3592	1.2946	1.2266	1.2131	1.1980	1.1798	1.1638	1.1565
JACKSON COUNTY CALHOUN COUNTY HILLSDALE COUNTY INGHAM COUNTY LENAWEE COUNTY WASHTENAW COUNTY	7.9275 6.1022 4.0235 6.1977 6.6949 3.4327	7.9275 6.1022 4.0235 6.1977 6.6949 3.4327	8.8857 6.1022 4.0235 6.1977 6.6949 3.4257	8.8445 6.1022 4.0235 6.1913 6.6849 3.3168	8.7166 6.0764 3.9754 6.1615 6.6073 3.1568	8.5624 6.0764 3.9511 6.1354 7.7073 3.1311	8.4928 6.0694 3.9385 6.1042 7.6449 3.1050	7.4217 6.0674 3.9092 6.0738 7.5465 3.0738	8.2207 6.2057 3.8588 6.0553 7.4867 3.0552	8.1704 6.2057 3.8488 6.0291 7.4102 4.9350

Millage rates are stated in dollars per one thousand of state-equalized or taxable valuation. Year shown is based on County's year of revenue recognition.

Note:

# COUNTY OF JACKSON ASSESSMENT AND TAXES PROPERTY TAX LEVIES AND COLLECTIONS ALL TAXING UNITS WITHIN COUNTY YEARS ENDED 1996 THROUGH 2005 (UNAUDITED)

TABLE 5

YEAR ENDED	LEVY <u>YEAR</u>	_	TOTAL TAX LEVY	CURRENT C	OLL _	ECTIONS AMOUNT	PERCENTAGE COLLECTED
1996	1995	\$	77,044,146	03/01/96	\$	70,645,005	91.69%
1997	1996		84,301,499	03/01/97		77,715,634	92.19%
1998	1997		84,317,173	03/01/98		77,081,850	91.42%
1999	1998		92,942,880	03/01/99		85,723,643	92.23%
2000	1999		99,360,829	03/01/00		91,798,753	92.39%
2001	2000		102,374,754	03/01/01		93,752,918	91.58%
2002	2001		109,092,175	03/01/02		100,145,356	91.80%
2003	2002		117,146,638	03/01/03		108,032,717	92.22%
2004	2003		125,120,281	03/01/04		116,512,575	93.12%
2005	2004		137,381,374	03/01/05		127,747,667	92.99%

#### NOTE:

Current property tax collections are made by the individual taxing units of Jackson County. On approximately March 1 of each year the County Treasurer "settles" with the treasurer of each taxing unit, accounting for all current property taxes collected, as well as purchasing (in the normal case) all delinquent real property taxes from the units via the County's Delinquent Tax Revolving Fund.

The levies and collections shown above represent all taxes levied and collected by the individual units on a current basis.

# COUNTY OF JACKSON ASSESSMENT AND TAXES PROPERTY TAX LEVIES AND COLLECTIONS COUNTY OPERATING LEVY ONLY YEARS ENDED 1996 THROUGH 2005 (UNAUDITED)

TABLE 6

YEAR ENDED	LEVY <u>YEAR</u>	 TOTAL TAX LEVY	•	CURRENT TAX COLLECTED	PERCENTAGE OF LEVY COLLECTED	<u>C(</u>	OTHER OLLECTIONS	PROPERTY TAX <u>REVENUE</u>
1996	1995	\$ 11,743,876	\$	11,605,618	98.82%	\$	358,936	\$ 11,964,554
1997	1996	12,274,896		12,205,419	99.43%		331,778	12,537,197
1998	1997	13,045,738		12,876,390	98.70%		358,389	13,234,779
1999	1998	13,786,014		13,663,989	99.11%		313,601	13,977,590
2000	1999	14,292,665		14,172,255	99.16%		449,834	14,622,089
2001	2000	15,007,725		14,707,785	98.00%		493,330	15,201,115
2002	2001	16,098,468		15,352,076	95.36%		594,508	15,946,584
2003	2002	16,992,520		16,550,836	97.40%		465,064	17,015,900
2004	2003	17,520,863		17,279,655	98.62%		677,007	17,956,662
2005	2004/2005	20,385,845		18,768,000	92.06%		630,287	19,398,287

#### NOTE:

Property taxes were levied December 1, 2004 & July 1, 2005. The December and July levies were recognized as revenue in 2005.

The County operates a Delinquent Tax Revolving Fund whereby (in the normal case) all outstanding delinquent real tax receivables are purchased from the taxing units. All units, including the County General Fund, receive full payment for all the real property taxes levied under this arrangement.

The Current Tax Collections amount includes the payment received by the County's General Fund from the Delinquent Tax Revolving Fund representing all real property taxes to be collected and all personal property taxes collected.

The Other Collections amount represents collections of personal property taxes from prior year(s) and miscellaneous tax-related collections (e.g., Commercial and Industrial Facility Taxes) that are recognized as revenue in the year collected.

# COUNTY OF JACKSON ASSESSMENT AND TAXES PRINCIPAL TAXPAYERS TAXABLE VALUATION December 31, 2005 (UNAUDITED)

TABLE 7

TAXPAYER	1	VALUATION	PERCENT OF TOTAL T.V.
Kinder-Morgan Michigan LLC		\$125,302,200	3.14%
Consumer's Energy		106,341,818	2.67%
Mac Steel Division of Quanex Corp		60,794,571	1.52%
MACI		35,618,521	0.89%
Vector Pipeline		11,229,325	0.28%
Wolverine Tech/Certainteed		10,606,900	0.27%
Ganton, John		9,386,749	0.24%
Worthington Speciality Processing		7,476,482	0.19%
Meijers Inc		6,598,581	0.17%
Ramco-Gershenson Properties		6,480,298	0.16%
Total Ten Largest Valuation by Taxpayer		379,835,445	9.52%
Other Taxpayers	-	3,608,406,400	90.48%
Total Taxable Valuation	=	\$3,988,241,845	100.00%

#### Note:

The County generally recognizes property taxes as revenue in the year following the year of levy. The above data relates to the December 1, 2004 tax levy recognized as revenue in the calendar year 2005.

In 2004 the State of Michigan enacted PA 357 which provides a funding mechanism to serve as a substitute to county revenue sharing payments. This substitute funding mechanism involves a gradual shift of county tax millage from a winter tax levy to a summer tax levy. Therefore, the July 2005 levy was recognized as revenue in 2005. The shift was 1/3 of regular levy in 2005, 2/3 of regular levy in 2006, 3/3 of regular levy for years 2007 and thereafter.

1 - Included in taxable values are Industrial Facility Tax Exemptions (IFT's) and Tax Increment Financi Authorities for which no current property tax revenue is generated by the County of Jackson.

For the recognition year of 2005, there was approximately \$220,863,000 of taxable value subject to IFT and Tax Increment Financing arrangements which is the equivalent of approximately \$1.1 million of tax revenue.

# COUNTY OF JACKSON SPECIAL ASSESSMENT BILLINGS AND COLLECTIONS ALL TAXING UNITS WITHIN COUNTY YEARS ENDED 1996 THROUGH 2005 (UNAUDITED)

TABLE 8

		CURRENT	CURRENT	DELINQUENT	TOTAL	
YEAR	LEVY	ASSESSMENTS	ASSESSMENTS	CURRENT	COLLECTIONS	OUTSTANDING
ENDED	YEAR	LEVIED	COLLECTED	<u>ASSESSMENTS</u>	RATIO	<u>ASSESSMENT</u>
	COUN	NTY ROAD ASSES	<u>SMENT</u>			
1996	1995	\$ 62,562	\$ 62,562		100.00%	\$ 193,829
1997	1996	54,086	54,086		100.00%	133,068
1998	1997	50,875	50,875		100.00%	252,449
1999	1998	74,083	74,083		100.00%	256,777
2000	1999	86,688	86,688		100.00%	207,573
2001	2000	72,241	72,241		100.00%	253,132
2002	2001	77,766	77,766		100.00%	266,593
2003	2002	110,624	110,624		100.00%	193,228
2004	2003	73,270	73,270		100.00%	119,957
2005	2004	53,923	53,923		100.00%	164,339
	DRAIN AN	D LAKE LEVEL AS	SESSMENT			
1996	1995	\$ 65,629	\$ 65,629		100.00%	\$ 68,611
1997	1996	68,611	68,611		100.00%	49,191
1998	1997	49,191	49,191		100.00%	112,262
1999	1998	112,262	112,262		100.00%	106,416
2000	1999	106,416	106,416		100.00%	138,831
2001	2000	138,831	138,831		100.00%	27,585
2002	2001	27,585	27,585		100.00%	71,532
2003	2002	71,532	71,532		100.00%	69,230
2004	2003	69,230	69,230		100.00%	91,873
2005	2004	91,873	91,873		200.00%	115,041

#### NOTE:

Special assessments are levied each December 1; property taxes are recognized as revenue in the year following the levy year.

The County operates a Delinquent Tax Revolving Fund whereby all outstanding assessments are purchased from the taxing unit. All units receive full payment for all assessments levied under this arrangement.

## COUNTY OF JACKSON COMPUTATION OF DIRECT AND OVERLAPPING DEB1 ALL TAXING UNITS WITHIN COUNTY December 31, 2005 (UNAUDITED)

TABLE 9

DIRECT DEBT	GROSS DIRECT	SELF-SUPPORTIN OR PORTION PAIL DIRECTLY BY BENEFITED MUNICIPALITIES	NET DIRECT			
BUILDING AUTHORITY	\$28,525,000	\$0	\$28,525,000			
WATER AND SEWER BONDS	42,745,000	42,745,000	0			
SOLID WASTE GENERAL OBLIGATION BONDS	7,350,000	0	7,350,000			
SOLID WASTE REVENUE BONDS (G. O. PLEDGE)	5,035,000	0	5,035,000			
TOTAL DIRECT DEBT	\$83,655,000	\$42,745,000	40,910,000			
OVERLAPPING DEBT OF COUNTY  SCHOOL DISTRICTS CITIES AND VILLAGES TOWNSHIPS COMMUNITY COLLEGE AND INTERMEDIATE SCHOOL D  NET OVERLAPPING DEBT  NET COUNTY AND OVERLAPPING DEBT	158,041,884 55,785,000 39,586,677 6,537,596 259,951,157 \$300,861,157					
COUNTY NET DIRECT AND OVERLAPPING DEBT PER CAPITA  2004 STATE EQUALIZED VALUATION (DECEMBER 1 LEVY)  \$						
RATIO OF NET DIRECT AND OVERLAPPING DEBT TO 2004 STATE EQUALIZED VALUE 5.75%						

#### Notes:

The county has pledged its full faith and credit towards payment of the County issued Bonds paid by other municipalities.

Underlying debt of the County consists of bonded debt outstanding for all units of government whose boundaries are contained inside the County boundaries.

## COUNTY OF JACKSON LONG-TERM DEBT COMPUTATION OF LEGAL DEBT MARGIN December 31, 2005

(UNAUDITED) TABLE 10

#### AMOUNT OF DEBT APPLICABLE TO DEBT LIMIT:

BUILDING AUTHORITY	\$28,525,000
WATER AND SEWER BONDS	42,745,000
SOLID WASTE GENERAL OBLIGATION BONDS	7,350,000
SOLID WASTE REVENUE BONDS (G. O. PLEDGE)	5,035,000
GROSS BONDED DEBT	83,655,000
AMOUNT AVAILABLE IN DEBT SERVICE FUNDS	297,508
BONDED DEBT ( less debt service funds)	\$ 83,357,492
TOTAL STATE EQUALIZED VALUATION	\$5,234,403,884
DEBT LIMIT - TEN PERCENT OF STATE EQUALIZED VALUATION	523,440,388
BONDED DEBT ( less debt service funds)	83,357,492
MARGIN FOR ADDITIONAL DEBT	\$440,082,896

#### NOTE:

Michigan Counties are subject to a Constitutional debt limitation of 10% of State Equalized Valuation. No exclusions of certain categories of debt are made for Michigan Counties.

#### COUNTY OF JACKSON LONG-TERM DEBT

## RATIO OF ANNUAL DEBT SERVICE EXPENDITURES FOR GENERAL BONDED DEBT TO TOTAL GENERAL GOVERNMENTAL EXPENDITURES YEARS ENDED 1996 THROUGH 2005 (UNAUDITED)

TABLE 11

YEAR ENDED	<u> P</u>	RINCIPAL	 NTEREST	DEE	TOTAL BT SERVICE	 TAL GENERAL PENDITURES	RATIO OF DEBT SERVICE TO TOTAL GENERAL EXPENDITURES
1996	\$	2,641,429	\$ 1,101,614	\$	3,743,043	\$ 22,267,609	16.81%
1997		2,784,256	948,781		3,733,037	23,520,801	15.87%
1998		2,312,095	879,966		3,192,061	24,125,421	13.23%
1999		2,462,095	751,232		3,213,327	25,762,664	12.47%
2000		1,761,480	827,626		2,589,106	27,679,961	9.35%
2001		1,561,132	1,791,877		3,353,009	30,028,736	11.17%
2002		1,258,956	1,510,639		2,769,595	32,429,692	8.54%
2003		1,196,790	1,242,942		2,439,732	32,759,661	7.45%
2004		1,420,000	1,497,231		2,917,231	35,532,960	8.21%
2005		1,785,000	2,081,232		3,866,232	36,013,392	10.74%

#### NOTE:

General Expenditures reflected above include General Fund expenditures only.

The bonded debt expenditures reported above consists primarily of County of Jackson Board of Public Works bonds which are general obligations or special assessment bonds. Effective in 1988, Intercounty Drain District bonds are included in the debt service function. Effective in 1992, Jackson County Building Authority Bonds used to finance renovation and construction of various county buildings are included in the debt service function.

Building Authority Bonds issued for the County Medical Care Facility are not included as "general bonded debt".

# COUNTY OF JACKSON LONG-TERM DEBT RATIO OF GENERAL BONDED DEBT TO ASSESSED VALUE AND GENERAL BONDED DEBT PER CAPITA YEARS ENDED 1996 THROUGH 2005 (UNAUDITED)

TABLE 12

YEAR ENDED	ESTIMATED POPULATION	ASSESSMENT VALUATION	GENERAL BONDED DEBT	RATIO OF GENERAL BONDED DEBT TO ASSESSED VALUATION	GENERAL BONDED DEBT PER CAPITA
1996	150,000	\$ 2,200,224,184	\$ 20,460,000	0.93	\$ 136.40
1997	150,000	2,418,515,146	17,400,000	0.72	116.00
1998	150,000	2,665,417,040	15,368,000	0.58	102.45
1999	150,000	2,996,964,169	13,815,000	0.46	92.10
2000	150,000	3,274,880,704	32,467,000	0.99	216.45
2001	158,000	3,626,300,504	32,044,000	0.88	202.81
2002	158,000	4,007,667,613	31,258,717	0.78	197.84
2003	158,000	4,443,468,179	38,770,000	0.87	245.38
2004	158,000	4,963,281,134	48,350,000	0.97	306.01
2005	158,000	5,234,403,884	55,545,000	1.06	351.55

#### NOTE:

The General Bonded Debt reported above consists primarily of County of Jackson Board of Public Works bonds which are general obligations or special assessment bonds. Effective in 1988, Intercounty Drain District bonds are included in the debt service function. Effective in 1992, Jackson County Building Authority Bonds used to finance renovation and construction of various county buildings are included in the debt service function.

Building Authority Bonds issued for the County Medical Care Facility are not included as "general bonded debt".

## COUNTY OF JACKSON ASSESSMENT AND TAXES STATE EQUALIZED / TAXABLE VALUE OF TAXABLE PROPERTY YEARS ENDED 1996 THROUGH 2005 (UNAUDITED)

TABLE 13

LEVY			REAL PRO	PERTY VALUE			TOTAL	
YEAR	AG	RICULTURAL	COMMERCIAL	INDUSTRIAL	RESIDENTIAL	DEVELOPMENTAL	PERSONAL	TOTAL
1995	\$	136,586,834	\$ 251,766,237	\$ 83,944,541	\$ 1,344,931,931	\$ 2,075,889	\$ 270,426,507	\$ 2,089,731,939
1996		137,638,691	261,673,719	87,386,101	1,427,806,254	3,681,434	279,064,400	2,197,250,599
1997		140,718,915	284,205,385	90,986,897	1,527,024,907	3,814,976	289,440,761	2,336,191,841
1998		145,010,450	297,618,834	90,631,946	1,634,713,355	5,741,465	303,436,953	2,477,153,003
1999		149,659,634	318,315,555	98,046,504	1,745,761,660	7,756,346	326,573,509	2,646,113,208
2000		151,586,768	346,621,189	103,446,435	1,857,936,758	10,283,479	307,721,828	2,777,596,457
2001		153,091,843	374,842,174	109,651,253	2,014,665,796	11,117,654	358,844,802	3,022,213,522
2002		155,523,633	398,610,993	162,711,700	2,180,598,169	12,415,752	357,442,972	3,267,303,219
2003		152,297,696	462,314,917	265,483,319	2,344,031,820	14,851,558	356,899,402	3,595,878,712
2004		156,791,112	483,912,985	256,259,052	2,520,199,101	14,147,770	329,263,440	3,760,573,460
2005		158,885,302	505,751,375	247,242,467	2,702,975,433	16,424,976	356,962,292	3,988,241,845

#### NOTE:

Property Taxes are levied on December 1 of each year. Property taxes are recognized as revenue by the County of Jackson in the year following the year of levy.

Effective tax year 1995 the Michigan Constitution provides that property is to be taxed based on the taxable value of that property.

#### COUNTY OF JACKSON EMPLOYMENT STATISTICS YEARS ENDED 1996 THROUGH 2005 (UNAUDITED)

TABLE 14

YEAR ENDED	ESTIMATED POPULATION	LABOR FORCE	EMPLOYMENT UNEMPLO	YMENT	UNEMPLOYMENT RATE
1996	150,000	74,300	70,600	3,700	4.98%
1997	150,000	76,700	73,300	3,400	4.43%
1998	150,000	76,500	73,700	2,800	3.66%
1999	150,000	77,400	74,800	2,600	3.36%
2000	150,000	79,900	77,400	2,500	3.13%
2001	158,000	80,875	76,550	4,325	5.35%
2002	160,000	79,075	74,000	5,075	6.42%
2003	162,321	79,500	73,150	6,350	7.99%
2004	162,973	81,837	75,851	5,986	7.31%
2005	163,600	79,889	74,684	5,205	6.52%

NOTE:

Population shown is estimated. Actual population per the U. S. census 149,856 and 158,422 for 1990 and 2000, respectively.

Sources: Michigan Department of Career Development & Michigan Dept. of Management and Budget

### COUNTY OF JACKSON MISCELLANEOUS COUNTY STATISTICS (UNAUDITED)

#### TABLE 15

#### INCOME CHARACTERISTICS

Income in 1999 Households	Number of Households
Less than \$10,000 \$10,000 to \$14,999 \$15,000 to \$24,999 \$25,000 to \$34,999 \$35,000 to \$49,999 \$50,000 to \$74,999 \$75,000 to \$99,999 \$100,000 to \$149,999 \$150,000 or more	4,293 3,736 7,399 7,457 10,620 13,050 6,585 3,696 1,482
	58,318
Median Household Income	\$43,171
Per Capita Income	\$20,171
AGE CHARACTERISTICS	
Age Groups of County Residents	
Under 5 years 5 to 19 years 20 to 24 years 25 to 44 years 45 to 64 years Over 65 years	10,226 34,195 11,310 45,617 40,838 20,787
Total County 2000 Population	162,973

Note: Source of information 2000 U.S. Census & Population Division, US Census Bureau

#### COUNTY OF JACKSON EDUCATION CHARACTERISTICS (UNAUDITED)

TABLE 16

Years of School Completed	Persons 25 and Over
Less than 9th grade	3.5%
9th to 12th grade, no diploma	12.3%
High school graduate	32.8%
Some college, no degree	27.1%
Associate degree	8.0%
Bachelor's degree	11.2%
Graduate of professional degree	5.1%
	100.00%
Current School Enrollment (includes both Public and Private Company)	vate Schools)
Kindergarten to grade 8	21,759
Grades 9 through 12	9,572
College or Graduate School	7,379
	38,710

Note: Source of information - U.S. Bureau of Census, Census 2000

#### COUNTY OF JACKSON MISCELLANEOUS COUNTY STATISTICS

TABLE 17

Date of Incorporation: August 1, 1832

Form of Government: Elected Board of Commissioners

Area: Approximately 707 square mile

1999 Population 158,422

Miles of Streets

Paved Primary - 652 miles this comes from road audit

Paved Local - 972 miles Gravel Local - 312 miles

Parks and Recreation

World Famous Illuminated Cascade Falls 15 parks with approximately 566 acres

13 picnic areas11 swimming areas

Cascades 18 hole Championship Golf Course

Hills Brothers Golf Course one miniature golf course

County Fair

4th Largest Fair in State

Over 55,000 flowers and plants planted annually

Colleges

Jackson Community College

Spring Arbor College

Baker College

Internet Address www.co.jackson.mi.us

Note: Source of information - Various County Departments

#### SINGLE AUDIT ACT COMPLIANCE

Federal Grantor/ Pass-Through Grantor/ Program Title	Federal CFDA Number	Grant/ Agreement/ Account Number	Receipts/ Revenue Recognized	Disbursements/ Expenditures
PRIMARY GOVERNMENT:				
U.S. DEPARTMENT OF AGRICULTURE				
Direct Program - U.S.D.A. Food Distribution:	10.550			
Entitlement commodities	10.550	-n/a-	\$ 1,993	\$ 1,993
Bonus commodities		-n/a-	232	232
Passed-through the Michigan Department of Education:				
School Breakfast Program -	10.553			
Jackson County Youth Center		-n/a-	16,167	16,167
National School Lunch Program -	10.555			
Jackson County Youth Center		-n/a-	24,467	24,467
School Snack Program -	10.555			
Jackson County Youth Center		-n/a-	3,445	3,445
Passed-through the Michigan Department of Community Health Special Supplemental Program for Women, Infants and Children:	10.557			
2004-2005	10.557	XX4W1006	543,967	543,967
Special Supplemental Food Program for WIC 2004-2005		F54003	21,591	21,591
2001 2000		10.000	21,071	21,001
Special Projects 2004-2005	10.578	20051W1011	3,436	3,436
Passed-through the Region 2 Area Agency on Aging - Title III Elderly Feeding Program -	10.558			
Elderly Feeding		-n/a-	115,545	115,545
Total U.S. Department of Agriculture			730,843	730,843
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT				
Passed-through City of Jackson -	-			
CDBG Grandparents Raising Grandchildren	14.219	-n/a-	3,900	3,900
CDBG Home Delivered Meals	14.219	-n/a-	5,000	5,000
Passed-through MSHDA				
Michigan State Housing Development Authority	14.228	MSC-2004-0727-HOA	371,354	371,354
Total U.S. Department of Housing and Urban Development			380,254	380,254
•				<u> </u>
U.S. DEPARTMENT OF JUSTICE  Passed-through the Detroit Community Justice Partnership - Project Safe Neighborhoods 2005	16.609	2003GPCX0568	35,340	35,340
			•	

continued...

Federal Grantor/ Pass-Through Grantor/ Program Title	Federal CFDA Number	Grant/ Agreement/ Account Number	Receipts/ Revenue Recognized	Disbursements/ Expenditures
PRIMARY GOVERNMENT: (Continued)				
U.S. DEPARTMENT OF JUSTICE (Concluded)				
Passed-through the Michigan Family Independence Agency - Juvenile Accountability Incentive Block Grant	16.523			
2005/2006	10.323	JAIBG-05-38001	\$ 27,652	\$ 27,652
Comprehensive Strategies, Full Circle	16.549			
2005/2006		JJCSI-05-38001	48,783	48,783
Going Home Reentry Program	16.540	JJAC 03-38001	61,129	61,129
After Care Program	16.540	AC 03-38001	73,898	73,898
Passed-through the Michigan State Police -				
Fingerprint Livescan Project	16.579	2003DBBX0049	16,100	16,100
Passed-through Department of Community Health -				
Office of Drug Control Policy: Edward Byrne Memorial State and Local Law Enforcement				
Assistance - Discretionary Grants				
LAWNET Enhancement Project	16.580			
2004/2005		70771-7-04-B	34,317	· · · · · · · · · · · · · · · · · · ·
2005/2006		72239-1-06B	19,221	19,221
Total U.S. Department of Justice			316,440	316,440
U.S. DEPARTMENT OF TRANSPORTATION				
Passed-through Michigan Office of Highway Safety Planning				
Highway Training and Education -	20, 600			
Drive Michigan Safely 2004/2005	20.600	PT-05-17	7,139	7,139
2005/2006		PT-06-35	628	,
TALLY O. D				
Total U.S. Department of Transportation			7,767	7,767
U.S. ENVIRONMENTAL PROTECTION AGENCY				
Passed through Michigan Department of Environmental Quality -				
Radon Grant	66.032	-n/a-	2,600	2,600
Upper Grand River Transition/Implementation I	66.460	2000-0039	73,809	73,809
				continued

Federal Grantor/ Pass-Through Grantor/ Program Title	Federal CFDA Number	Grant/ Agreement/ Account Number	Receipts/ Revenue Recognized	Disbursements/ Expenditures
PRIMARY GOVERNMENT: (Continued)				
U.S. ENVIRONMENTAL PROTECTION AGENCY (Concluded)  Passed through Michigan Department of Environmental Quality -				
Operator Certification	66.471	-n/a-	\$ 11,000	\$ 11,000
Arsenic Rule Implementaion	66.468	-n/a-	1,950	1,950
<b>Total U.S. Environmental Protection Agency</b>			89,359	89,359
U.S. DEPARTMENT OF EDUCATION  Passed-through Jackson Public Schools  Title 1 Part D for Neglected and Delinquent Children	84.013	-n/a-	14,369	14,369
Passed-through Jackson County Intermediate School District Part H IDEA 2004/2005 2005/2006	84.181	051340 061340	123,826 37,086	123,826 37,086
Total U.S. Department of Education			175,281	175,281
U.S. DEPARTMENT OF HEALTH AND HUMAN  SERVICES  Passed-through the Region 2 Area Agency on Aging: Special Programs for the Aging - Title III, Part B - Grants for Supportive Services and Senior Centers:	93.044			
Home Care Assistance		-n/a-	35,689	35,689
Chore		-n/a-	7,943	7,943
Senior Center Staffing		-n/a-	34,933	34,933
Senior Center Operations		-n/a-	2,165	2,165
Peer Support		-n/a-	15,436	15,436
Case Coordination		-n/a-	20,918	20,918
Health Prevention/Promotion	93.UNK	-n/a-	12,561	12,561
Grandparents Raising Grandchildren	93.UNK	-n/a-	33,757	33,757
Caregiver Information and Assistance	93.UNK	-n/a-	14,809	14,809
Special Programs for the Aging - Title III, Part C - Nutrition Services: C-1 Congregate Site Meals	93.045	-n/a-	128,154	128,154
C-2 Home Delivered Meals		-n/a-	117,109	117,109
				continued

Federal Grantor/ Pass-Through Grantor/ Program Title	Federal CFDA Number	Grant/ Agreement/ Account Number	Receipts/ Revenue Recognized	Disbursements/ Expenditures
PRIMARY GOVERNMENT: (Continued)				
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES (Continued)				
Passed-through the Michigan Family Independence Agency:				
SFSC Grant	93.556			
2004-2005		SFSC-05-38002	\$ 51,592	\$ 51,592
2005-2006		SFSC-05-38002	18,071	18,071
IV-D Support Incentive	93.560			
2005		-n/a-	337,387	337,387
Child Support Enforcement:	93.563			
Friend of the Court				
2004/2005		CS/FOC-05-38001	1,917,322	1,917,322
Prosecuting Attorney				
2004/2005		CSPA-05-38002	165,896	165,896
2005/2006		CSPA-06-38002	62,834	62,834
Medical Support Enforcement:	93.563			
Friend of the Court				
2004/2005		CS/MED-05-38001	43,833	43,833
Child Abuse and Neglect	93.658			
2004		PROFC-05-38001	14,878	14,878
Passed-through South Central Michigan Substance Abuse Council				
Born Free	93.959	-n/a-	752	752
Passed-through the Michigan Department of Community Health:				
Michigan Abstinence Partnership	93.235			
2004/2005		20041462	122,378	122,378
Immunization - Vaccine Handling	93.268			
2004/2005		H23CCH522556	4,289	4,289
Immunization - IAP -	93.268			
2004/2005	22.200	H23CCH522556	66,626	66,626
Immunization	93.268			
Vaccine Provided	73.200	-n/a-	527,064	527,064
vaccine riovided		-11/ a-	321,004	321,004

continued...

Federal Grantor/ Pass-Through Grantor/ Program Title	Federal CFDA Number	Grant/ Agreement/ Account Number	Receipts/ Revenue Recognized	Disbursements/ Expenditures
PRIMARY GOVERNMENT: (Continued)				
U.S. DEPARTMENT OF HEALTH AND HUMAN				
SERVICES (Concluded)	02.202			
Bioterrorism - EPI 2003/2004	93.283	CCU517018	\$ 219,139	\$ 219,139
2003/2004		CC0317018	\$ 219,139	\$ 219,139
Medical Assistance Program:	93.778			
Special Projects				
2004/2005		5XX05MI5048	25,000	25,000
Case Care Coordination		53/3/053 ALCO 40	14041	14.041
2004/2005		5XX05MI5048	14,841	14,841
CSHC Care Coordination	93.778	B1 MI PRVS	2,755	2,755
AIDS Counseling and Testing	93.940			
2004/2005		U62 CCU502060	17,776	17,776
Preventative Health and Health Services Block Grant -	93.991			
STD Control	93.991			
2004/2005		B1 MI PRVS	22,028	22,028
			,	,
SIDS Counseling	93.994	B1MMCHS	1,615	1,615
March 1600 W. H. G. C. Ph. 160 and 160 and	02.004			
Maternal and Child Health Services Block Grant to the States:	93.994			
Local Match 2004/2005		B1 MI MCHS	91,346	91,346
2004/2003		DI WII WICHS	91,540	91,340
Case Management Services				
2004/2005		B1 MI MCHS	21,998	21,998
Passed-through Community Action Agency Non-custodial Parent Grant	93.558			
2004/20005	93.336	03-04JFOCNCP-06	61,890	61,890
2004/20005		03 0431 0 CIVET 00	01,070	01,070
Passed-through The Michigan Public Health Institute				
Children of Children	93.235	032750	5,800	5,800
Total U.S. Department of Health and Human				
Services			4,240,584	4,240,584
U.S. Department of Homeland Security				
Passed-through Michigan Department of State Police				
Emergency Management - State and Local Assistance	07.004	,	502.055	502.005
2004 Homeland Security Grant Program	97.004	-n/a-	793,007	793,007
2005 Homeland Security Grant Program	97.067	-n/a-	227,858	227,858
2000 Homoland Security Grant Hograni	71.001	11/α-	221,030	221,030
				continued

Federal Grantor/ Pass-Through Grantor/ Program Title	Federal CFDA Number	Grant/ Agreement/ Account Number	Receipts/ Revenue Recognized	Disbursements/ Expenditures
PRIMARY GOVERNMENT: (Concluded)				
U.S. Department of Homeland Security  Passed-through Michigan Department of State Police				
Emergency Management - State and Local Assistance				
2003 State Homeland Security Grant Program Part II	97.004	-n/a-		
Solution Area Planner			\$ 1,200	\$ 1,200
Exercise Grant			5,138	5,138
Training Grant			72,169	72,169
Emergency Management - State and Local Assistance	83.548	FEMA 1346 DR MI	25,864	25,864
2004 Emergency Management Performance Grant	97.042	-n/a-	197	197
2005 Emergency Management Performance Grant	97.067	-n/a-	27,315	27,315
2002 Planning Grant - 302 Sites	97.051	-n/a-	756	756
Total Federal U.S. Department of Homeland Security			1,153,504	1,153,504
TOTAL FEDERAL FINANCIAL ASSISTANCE - PRIMARY GOVE	ERNMENT		7,094,032	7,094,032
COMPONENT UNITS:				
OFFICE OF SOLID WASTE AND EMERGENCY RESPONSE				
Brownfield Pilots Cooperative Agreements	66.811	-n/a-	218,151	218,151
TOTAL FEDERAL AWARDS - REPORTING ENTITY			\$ 7,312,183	\$ 7,312,183

#### **Note to Schedule Of Expenditures of Federal Awards**

#### For the Year Ended December 31, 2005

#### **Note 1** Basis of Presentation

The accompanying schedule of expenditures of federal awards includes the federal grant activity of the County of Jackson, Michigan, and is presented on the modified accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the financial statements.

#### Note 2 Fiscal Year

Federal expenditures reported on the accompanying schedule of expenditures of federal awards include certain amounts that are reported for the year ended September 30, 2005 to coincide with the fiscal year of the fund in which the expenditures are reported. The funds passed through the Michigan Family Independence Agency and the Michigan Department of Community Health are presented for the year ended September 30, 2005.



## INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

May 11, 2006

The Board of Commissioners County of Jackson, Michigan

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the *County of Jackson* as of and for the year ended December 31, 2005, and have issued our report thereon dated May 11, 2006. We did not audit the financial statements of the Medical Care Facility, which is a major fund, and therefore a separate opinion unit. Also, we did not audit the financial statements of the Road Commission and the Economic Development Corporation, which represents 54.4% and 1.1% of the assets and 57.5% and 0.2% of the program revenues, respectively, of the aggregate discretely presented component units. Those financial statements were audited by other auditors whose reports were furnished to us, and our opinion, insofar as it relates to the amounts included for the Medical Care Facility, Road Commission and Economic Development Corporation, is based on the reports of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. The financial statements of the Medical Care Facility Enterprise Fund were not audited in accordance with *Government Auditing Standards*.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered Jackson County's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide an opinion on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

However, we noted other matters involving the internal control over compliance, financial reporting and/or operating efficiency that we have reported to management of Jackson County in a separate letter dated May 11, 2006.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Jackson County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the audit committee, management, the Board of Commissioners, others within the organization, and federal awarding and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Rehmann Lohson



#### INDEPENDENT AUDITORS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

May 11, 2006

The Board of Commissioners County of Jackson, Michigan

#### **Compliance**

We have audited the compliance of the *County of Jackson* with the types of compliance requirements described in the *U. S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* that are applicable to each of its major federal programs for the year ended December 31, 2005. The *County of Jackson's* major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs is the responsibility of the *County of Jackson's* management. Our responsibility is to express an opinion on the *County of Jackson's* compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the *County of Jackson's* compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the *County of Jackson's* compliance with those requirements.

In our opinion, the *County of Jackson* complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended December 31, 2005.

#### **Internal Control Over Compliance**

The management of the *County of Jackson* is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the *County of Jackson's* internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants caused by error or fraud that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

However, we noted other matters involving the internal control over compliance, financial reporting and/or operating efficiency that we have reported to the management of *County of Jackson* in a separate letter dated May 11, 2006.

We did not audit the financial statements of the Medical Care Facility, which is a major fund, and therefore a separate opinion unit. Also, we did not audit the financial statements of the Road Commission and the Economic Development Corporation, which represents 54.4% and 1.1% of the assets and 57.5% and 0.2% of the revenues, respectively, of the aggregate discretely presented component units. Those financial statements were audited by other auditors whose reports were furnished to us, and our opinion, insofar as it relates to the amounts included for the Medical Care Facility, Road Commission and Economic Development Corporation, is based on the reports of the other auditors. The financial statements of the Medical Care Facility were not audited in accordance with Government Auditing Standards.

This report is intended solely for the information and use of the audit committee, management, others within the organization, the Board of Commissioners and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Rehmann Lohan

### Schedule of Findings and Questioned Costs For the Year Ended December 31, 2005

#### **SECTION I - SUMMARY OF AUDITORS' RESULTS**

#### Financial Statements

Type of auditors' report issued:	<u>Unqualified</u>
Internal control over financial reporting:	
Material weakness(es) identified?	yes <u>X</u> no
Reportable condition(s) identified not considered to be material weaknesses?	yesX_ none reported
Noncompliance material to financial statements noted?	yesXno
Federal Awards	
Internal Control over major programs:	
Material weakness(es) identified?	yes <u>X</u> no
Reportable condition(s) identified not considered to be material weaknesses?	yes <u>X</u> none reported
Type of auditors' report issued on compliance for major programs:	<u>Unqualified</u>
Any audit findings disclosed that are required to be reported in accordance with Circular A-133, Section 510(a)?	yes X no

### Schedule of Findings and Questioned Costs For the Year Ended December 31, 2005

#### SECTION I - SUMMARY OF AUDITORS' RESULTS (Concluded)

Identification of major programs:

<u>CFDA Number(s)</u>	Name of Federal Program or Cluster
14.228	Community Development Block Grant
93.560	IV-D Support Incentive
93.563	Child Support Enforcement – IV-D CRP
97.004	2004 Homeland Security Grant Program
97.067	2005 Homeland Security Grant Program
Dollar threshold used to distinguish between Type A and Type B programs:	<u>\$300,000</u>
Auditee qualified as low-risk auditee?	X yes no
SECTION II – FINANCIAL STATEMENT FINDING	$\mathbf{S}$
None.	
SECTION III – FEDERAL AWARD FINDINGS AND	QUESTIONED COSTS
None.	
SECTION IV - PRIOR YEAR FEDERAL AWARD FI	INDINGS
None	

\* \* \* \* \* \*



May 11, 2006

The Board of Commissioners County of Jackson, Michigan Jackson, Michigan

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the *County of Jackson, Michigan* as of and for the year ended December 31, 2005, and have issued our report thereon dated May 11, 2006. The audit report reflected an unqualified opinion on these financial statements. We did not audit the financial statements of the Road Commission or Economic Development Corporation discretely presented component units, nor the Medical Care Facility Enterprise Fund. Other auditors whose reports were furnished to us audited those financial statements.

Professional standards require that we provide you with the following information related to your audit.

#### Our Responsibility Under Auditing Standards Generally Accepted in the United States of America and OMB Circular A-133

As stated in our engagement letter, our responsibility, as described by professional standards, is to plan and perform our audit to obtain reasonable, but not absolute, assurance that the financial statements are free of material misstatement. Because an audit is designed to provide reasonable, but not absolute assurance and because we did not perform a detailed examination of all transactions, there is a risk that material misstatements may exist and not be detected by us.

In planning and performing our audit, we considered Jackson County's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. We also considered internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

As part of obtaining reasonable assurance about whether Jackson County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit. Also, in accordance with OMB Circular A-133, we examined, on a test basis, evidence about Jackson County's compliance with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* applicable to each of its major federal programs for the purpose of expressing an opinion on Jackson County's compliance with those requirements. While our audit provides a reasonable basis for our opinion, it does not provide a legal determination on Jackson County's compliance with those requirements.

#### **Significant Accounting Policies**

Management has the responsibility for selection and use of appropriate accounting policies. In accordance with the terms of our engagement letter, we advised management about the appropriateness of accounting policies and their application. No new accounting policies were adopted and the application of existing policies was not changed during the year. The significant accounting policies used by the County of Jackson are described in Note 1 to the basic financial statements.

We noted no transactions entered into by Jackson County during the year that were both significant and unusual, and of which, under professional standards, we are required to inform you, or transactions for which there is a lack of authoritative guidance or consensus.

#### **Accounting Estimates**

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimates affecting the financial statements were:

*Capital Assets* - Management's estimate of the useful lives of depreciable capital assets in the governmental and business-type activities is based on the length of time it is believed that those assets will provide some economic benefit in the future.

**Post-Closure Monitoring Costs** - We evaluated the key factors and assumptions used to develop the useful lives of those assets in determining that they are reasonable in relation to the financial statements taken as a whole. We also reviewed the calculations for the post-closure monitoring costs in the Resource Energy and Conversion Fund and the estimated claims liability in the Self-Insured Workers' Compensation and Health Insurance Funds, and found that they were consistent, complete and reasonable in relation to the financial statements taken as a whole.

Claims Estimate Payable – Workers' Compensation and Health Insurance Funds.

#### **Audit Adjustments**

For purposes of this letter, professional standards define an audit adjustment as a proposed correction of the financial statements that, in our judgment, may not have been detected except through our auditing procedures. An audit adjustment may or may not indicate matters that could have a significant effect on Jackson County's financial reporting process (that is, cause future financial statements to be materially misstated). In our judgment, none of the adjustments we proposed, whether recorded or unrecorded by Jackson County, either individually or in the aggregate, indicate matters that could have a significant effect on Jackson County's financial reporting process.

#### **Disagreements with Management**

For purposes of this letter, professional standards define a disagreement with management as a matter, whether or not resolved to our satisfaction, concerning a financial accounting, reporting, or auditing matter that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

#### **Consultations with Other Independent Accountants**

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the governmental unit's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

#### **Issues Discussed Prior to Retention of Independent Auditors**

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as Jackson County's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

#### **Difficulties Encountered in Performing the Audit**

We encountered no significant difficulties in dealing with management in performing our audit.

This information and the attached memorandum is intended solely for the use of the Board of Commissioners and management of Jackson County and should not be used for any other purpose. However, this report is a matter of public record, and its distribution is not limited.

Very truly yours,

Rehmann Loham

#### COMMENTS AND RECOMMENDATIONS

#### For The Year Ended December 31, 2005

During our audit we became aware of certain matters that are opportunities for strengthening internal control and operating efficiency. This memorandum summarizes our comments and recommendations regarding those matters. A separate report dated May 11, 2006 contains our report on the County's internal control structure. This memorandum does not affect our report dated May 11, 2006, on the financial statements of Jackson County.

We will review the status of these comments during our next audit engagement. We have already discussed many of these matters with County management and we will be pleased to discuss them in further detail at your convenience, to perform any additional study of these matters, or to assist the County in implementing the recommendations.

#### **Resource Recovery Facility**

Working capital (excess of current assets over current liabilities) remains at a negative level of approximately \$3,112,000. The working capital position has deteriorated by approximately \$344,000 in 2005. This has caused payments to vendors to be delayed.

We again recommend that the useful lives and book values of the building components and large equipment items be analyzed by a qualified person or firm, and if necessary, to adjust the book values of these long-lived assets and to reflect proper remaining useful lives. Also, we recommend that the County explore ways to increase the working capital of the facility through tipping fee rate changes or other options that will allow the Facility to operate competitively and to pay vendor bills in a timely manner. Past financial operating results should be compared with the projections report that was prepared in 2000 for years 2000 to 2027 to determine if the Facility is on track, or if other options should be explored in order to have the Facility continue as a going concern. This is a repeat comment from the prior year.

#### **Bank Reconciliations**

The pooled general bank account reconciliation is performed by staff in the finance department, who also have access to the County general ledger system. Presently, there are no initials of the person performing the reconciliation, nor is there a review of the completed reconciliation by a person independent of the Finance Department.

The process of Independent reviews was started in 2005; however not all reconciliations were reviewed. We urge this independent review process to continue in order to enhance the internal controls in this area. This is a repeat comment from the prior year.

#### **COMMENTS AND RECOMMENDATIONS (Continued)**

For The Year Ended December 31, 2005

#### **Capital Assets**

Over the past two years, the County has updated its capital asset records for the general government (governmental activities), and has extensive detail records supporting each category of capital assets. In the prior year, we recommended that individual capital equipment items be tagged in order to protect County assets and to adhere to adhere to grant requirements which specify that equipment records be controlled by the tagging process. This process was started in 2005, but is not yet completed because of staffing constraints.

The County should complete the tagging process as staffing levels permit. This is a repeat comment from the prior year.

#### **Budget Violations**

P.A. 621 of 1978, Section 18(1), as amended, provides that a local unit shall not incur expenditures in excess of the amount appropriated. The approved budgets for the General Fund and Special Revenue Funds were adopted on an activity basis. Noted in Note II-B of the Comprehensive Annual Financial Report were several instances of expenditures exceeding budgets.

In summary, all funds categorized as General and Special Revenue Funds in the County's Comprehensive Annual Financial Report should be budgeted in accordance with the general appropriations measure, and should be amended accordingly when it becomes apparent that actual expenditures may exceed budgeted amounts, in order to be in compliance with P.A. 621. We understand that the County is in the process of revising its purchasing system and procedures, and hopes to have it implemented in 2006. This system should provide for an encumbrance system which will not process purchase requisitions for departments which are over budget. This is a repeat comment from the prior year.

#### **Surprise Cash Counts**

Several County Departments handle cash, and remit the receipts either daily or periodically to a depository account or the County Treasurer.

For these decentralized departments, we recommend that the County consider implementing "surprise cash counts" once or twice during the fiscal year in order to determine that County receipt policies are being adhered to, and that the cash counted agrees to underlying receipt records. We suggest that the Administrator/Controller appoint an appropriate individual (s) to perform these surprise cash counts. This is a repeat comment from the prior year.

#### **COMMENTS AND RECOMMENDATIONS (Concluded)**

For The Year Ended December 31, 2005

#### **OPEB Liability**

As you may be aware, the County as well as other governmental units which offer other post employment benefits (health and life insurance benefits to retirees, or "OPEB") are going to require recording the annual cost and liability in the annual financial statements. Through the year 2005, governmental units including the County have been on a "pay as you go" or cash basis to reflect these costs in their financial statements. This accounting treatment stays in place for the County through the year 2007. Then, for 2008, this new reporting standard will require an actuarial report in order to determine funding requirements to force recording of a liability while service is rendered (normal cost), plus an adjustment for past service costs (called amortization of actuarial accrued liability). This requirement will affect future budgets and bond ratings of the County.

At the start of the decade, the County has established a Retiree Health Fund, which has a fund balance of \$4,821,000 at December 31, 2005. This comment is intended as an informational point. Accordingly, the County should make sure all preparations and forecasts are addressed as the implementation date draws nearer.

#### **Trust and Agency Account**

Trust and agency accounts are used to account for funds held in a fiduciary capacity for another entity or another person. We noted that one account is an IT Equipment account that records equipment purchases, then at a later date charges the proper fund or department for the equipment as it is placed in service. For proper accounting treatment, these equipment purchases should be charged directly to the fund/department when purchased.

#### **New Auditing Procedures Report**

The Auditing Procedures Report filed annually by independent auditors to the State Department of Treasury ahs been completely revamped, with many questions about a governmental entity's financial operations and compliance with laws added and/or changed. Such additional questions include:

- Has the unit adopted a budget for all required funds?
- Is the governmental unit free of repeated management letter comments from previous years?

We advise that the County be familiar with the new form/questions asked in order to avoid "no" answers and the resulting follow-up and scrutiny of the Michigan Department of Treasury.

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